# Ventura County Regional Consolidated Plan 2020-2024

### **Section I. Executive Summary**

### ES-05 Executive Summary - 91.300(c), 91.320(b)

### 1. Introduction

The Ventura County Regional Five-Year Consolidated Plan (the Consolidated Plan) is a collaborative document between all incorporated cities and the unincorporated areas of Ventura County, California. Collaborating in the development of the Consolidated Plan are the Cities of Camarillo, Fillmore, Moorpark, Ojai, Oxnard, Port Hueneme, Santa Paula, San Buenaventura (City of Ventura), Simi Valley, and Thousand Oaks. The County of Ventura is the lead agency in the development of this Consolidated Plan.

The Consolidated Plan is a means of assessing Ventura County's affordable housing and community development needs; analyzing housing markets; articulating priorities, goals, and strategies to address identified needs; and describing the actions that will be taken to implement strategies for affordable housing and community development.

Throughout this document the following geographic terms will be used:

- Ventura County: Includes the entirety of the planning area considered under this Consolidated Plan: the 10 incorporated cities of Camarillo, Fillmore, Moorpark, Ojai, Oxnard, Port Hueneme, San Buenaventura, Santa Paula, Simi Valley, and Thousand Oaks, and unincorporated areas of Ventura County. Also identical to the Oxnard-Thousand Oaks-Ventura Metropolitan Statistical Area (MSA).
- Ventura Urban County: A multi-jurisdictional Community Development Block Grant (CDBG) entitlement, made up of the cities of Fillmore, Moorpark, Ojai, Port Hueneme, Santa Paula, and unincorporated areas of Ventura County. Ventura County is the "lead entity" and official U.S. Department of Housing and Urban Development (HUD) Entitlement Jurisdiction for Ventura Urban County.
- Unincorporated County: Includes all unincorporated areas of Ventura County (areas not part of any municipalities).
- Entitlement Jurisdictions: The entitlement jurisdictions receive and manage their own CDBG funding from HUD. They are the cities of Camarillo, Oxnard, San Buenaventura, Simi Valley, and Thousand Oaks, and the Ventura Urban County.
- San Buenaventura: Also called "City of Ventura." "San Buenaventura" is the official (legal) name
  of the city used by both local and federal government for ordinances, legal matters, U.S. Census
  Data, and HUD.

The following terms are used within the Consolidated Plan:

- HAMFI: HUD Area Median Family Income. The median family income calculated by HUD for each jurisdiction to determine Fair Market Rents income limits for HUD programs. HAMFI will not necessarily be the same as other calculations of median incomes (like the U.S. Census).
- Household: All people living in a housing unit. Members of a household can be related or unrelated.
- Household income: Includes the income of all members of the household at the time of the survey, adjusted for inflation to reflect the most recent year of the data release (e.g. 2015 dollars in the 2009-2015 CHAS data).
- Housing problems: Four housing problems as described in HUD CHAS data: 1) housing unit lacks complete kitchen facilities; 2) housing unit lacks complete plumbing facilities; 3) household is overcrowded; and 4) household is cost burdened. A household is said to have a housing problem if they have any one or more of these four problems.
- **LMI**: Low- and Moderate-Income as defined by the U.S. Department of Housing and Urban Development, a status determined by gross household income and family size.
- Overcrowding: More than 1 person per room not including bathrooms, porches, foyers, halls, or half-rooms.
- **Severe overcrowding:** More than 1.5 persons per room not including bathrooms, porches, foyers, halls, or half-rooms.
- Cost burden: Monthly housing costs (including utilities) exceeding 30% of monthly income.
- Severe cost burden: Monthly housing costs (including utilities) exceeding 50% of monthly income.
- Senior: Labeled "Elderly" by the U.S. Census Bureau and HUD. People aged 62 and up. "Frail elderly" within U.S. Census data are those aged 75 and up.
- **Disabled:** Any one or more of four different physical or cognitive limitations: hearing or vision impairment, ambulatory limitation, cognitive limitation, or independent living limitation. Individuals may have more than one type of disability.

The Consolidated Plan is mandated by federal law and regulations promulgated by the U.S. Department of Housing and Urban Development (HUD) to receive federal funding for affordable housing and community development initiatives benefitting primarily low- and moderate-income persons. This Consolidated Plan consolidates into a single document the planning and application requirements for the Community Development Block Grant (CDBG), HOME Investment Partnership (HOME), and Emergency Solutions Grant (ESG) programs.

The Consolidated Plan provides data on trends and conditions related to the county's current and future affordable housing and community development needs. The analysis of this data has been used to establish priorities, strategies, and actions that Ventura County will undertake to address these needs over the next five years. Annually, Ventura Urban County and the entitlement jurisdictions will

develop individual Action Plans, which will describe the planned investment of federal resources to implement specific activities.

Ventura County anticipates receiving the following grant amounts in the fiscal year 2020. Projections for the entire five-year period are noted; however, these projected amounts are expected to change based on federal allocations made annually and do not include anticipated program revenue or prior year funds. Entitlement jurisdictions receive and manage their own CDBG, HOME and ESG funds. Ventura Urban County serves as the lead entity for the newly created Ventura County HOME Consortium made up of Camarillo, Simi Valley, Thousand Oaks, and Ventura Urban County, which will take effect in Year 1 of this five-year planning period.

Community Development Block	FY 2020:	\$6,469,446
Grant (CDBG):	5-Year Projection:	\$32,347,230
HOME Investment Partnership	FY 2020:	\$2,556,558
(HOME):	5-Year Projection:	\$12,782,790
Emergency Solutions Grant	FY 2020:	\$300,898
(ESG):	5-Year Projection:	\$1,504,491

The Consolidated Plan consists of the following sections:

- The **Process** describes the consultation and citizen participation process undertaken to collect information from residents and stakeholders on community conditions and needs.
- The **Needs Assessment** analyzes needs related to affordable housing, special needs housing, community development, and homelessness.
- The **Market Analysis** examines demographics, the supply of affordable units, the regional housing market, and other conditions that impact community needs and the programs that address these needs.
- The **Strategic Plan** identifies specific goals for each jurisdiction based on the highest priority needs informed by the Needs Assessment, Market Analysis, and extensive consultation with community groups and citizens.

The plan will also include an Annual Action Plan for the first year of the Consolidated Plan for each of the entitlement jurisdictions, which will describe the planned investment of federal resources to implement specific activities that meet the year's strategic goals.

### 2. Summary of the Objectives and Outcomes Identified in the Plan

The Ventura Urban County and participating entitlement jurisdictions have a myriad of identified housing and community development needs. Recognizing that CDBG, HOME, and ESG funds alone are not adequate to address these needs, available funds will be used to coordinate priority programs, services, and projects benefitting low- and moderate-income households and those with special needs.

The housing needs of Ventura County residents were determined by analyzing housing problems by income level, tenure, and households with special needs. For the Consolidated Plan, sources included the Comprehensive Housing Affordability Strategy (CHAS) datasets, which are based on the 2011-2015 American Community Survey (ACS) five-year estimates. Identified housing and community development priorities were established in consultation with residents and community groups.

To address identified needs, Ventura Urban County and participating Entitlement Jurisdictions have established the following goals over the next five years:

- Create and preserve stable, safe, and resilient affordable housing opportunities for homeowners and renters, including special needs groups such as farmworkers, persons with disabilities, and the elderly throughout Ventura County.
- End homelessness within Ventura County by providing housing, emergency shelter, and social services to homeless persons or those at risk of homelessness.
- Increase access to health and wellness services, youth activities, senior activities, and social service activities for residents.
- Enhance access to quality, resilient, and livable neighborhoods by improving publicly owned facilities and infrastructure such as parks, streets, sidewalks, and community buildings, including improving accessibility to meet Americans with Disabilities Act (ADA) standards.
- Enhance economic stability and prosperity by increasing economic opportunities for residents through job skills training and promotion of local entrepreneurship.
- Create and maintain effective housing and community development programs that address the priority needs listed within the Consolidated Plan, comply with all U.S. Housing and Urban Development (HUD) requirements, and achieve the goals and objectives set out by each Ventura County jurisdiction.

For all activities funded with CDBG, HOME, or ESG funds (all funded under HUD's Office of Community Planning and Development), there should be one of three objectives to primarily benefit low- and moderate-income persons: A Suitable Living Environment, Decent Housing, or Economic Opportunity. To achieve these objectives, there are three outcomes of the activities: Availability/Accessibility (making something available to LMI persons that otherwise would not have access), Affordability (making something affordable to LMI persons), or Sustainability (improving LMI communities and neighborhoods). All established goals in this Consolidated Plan will be undertaken to achieve one objective through one outcome.

The Strategic Plan will contain each goal's objective and outcome, anticipated regional funding, and unit of measurement ("goal outcome indicator" or "GOI") that will be used to measure project accomplishments.

### 3. 2015-2019 Consolidated Plan Accomplishments

Between program years 2015 and 2018 (July 1, 2015 through June 30, 2019) each Entitlement Jurisdiction recorded accomplishments for activities funded with CDBG, HOME, and ESG. The totals are presented below. Accomplishments for the final program year from the previous Consolidated Plan (2019) will be available after the end of the program year in 2020. The City of Oxnard was not part of the 2015-2019 Regional Consolidated Plan. The 2018 and 2019 program years were granted Consolidated Plan Extensions for the purpose of aligning the City of Oxnards's planning period with this 2020-2024 Ventura County Regional Consolidated Plan. The accomplishments presented for Oxnard represent five years of accomplishments rather than four years as presented for the other Entitlement Jurisdictions.

Program Activity	Camarillo	Oxnard*	San Buenaventura	Simi Valley	Thousand Oaks	Ventura Urban County
Economic Development -			33			45
Business Assistance						
Economic Development -						
Façade Improvements						
Economic Development -			27			
Job Creation						
Fair Housing Opportunity	149	725	411	104		
Homeless -Overnight		750	230			185
Shelter						
Homeless -Supportive		1,500				18
Services and Prevention						
Homeless- Emergency						4
Shelter Beds Added						
Housing -Code		10,000				4200
Enforcement and						
Foreclosed Property						
Maintenance						
Housing -Construction New	1					
Homeowner Units						
Housing -Construction New		25	10	7		46
Rental Units						

Housing -Homebuyer		50				
Assistance						
Housing -Rehabilitation	28	30	57	13	22	23
Homeowner Units						
Housing -Rehabilitation				5	27	
Rental Units						
Housing -Tenant Based		140				90
Rental Assistance / Rapid						
Rehousing						
Public Facility or			11,050	1,530		239,076
Infrastructure						
Improvements						
Public Service -Non		14,000	11,050			11,113
Homeless LMI						
Public Service -Non						266
Homeless LMI Housing						
Public Service -Non	6,937		3	152	6,212	
Homeless Special Needs						
Public Service -Non						165
Homeless Special Needs						
Housing						
Public Services -Homeless	197	100		100		14064

### 4. Summary of Citizen Participation and Consultation Process

Public participation is an important component of the Consolidated Plan process. To solicit input during the development of the Consolidated Plan, Ventura County held a series of interviews, stakeholder meetings, and focus groups over a period of three months from August to October 2019. Ventura County conducted two Housing and Community Development needs surveys, held public hearings, and gave community members an opportunity to comment on the Consolidated Plan prior to its adoption by the entitlement jurisdictions and submission to HUD.

**Community Workshops:** Six community workshops provided residents and service providers with an opportunity to discuss fair housing concerns and community needs. A total of 72 individuals participated.

Resident Survey: Targeted to the community at large, the resident survey provided respondents with an opportunity to provide comment on their personal housing experience as well as their thoughts on

broad community development goals and to identify funding priorities. The survey received a total of 749 online responses.

Stakeholder Survey: Municipal leaders and individuals from local community organizations, advocacy groups, and service providers provided input on a series of topics addressed in the Consolidated Plan, including populations targeted for community services and the severity of current housing and community development. This group was also asked to provide comment on community development goals and the prioritization of federal funding. A total of 61 individuals participated in the survey.

**Stakeholder Meetings:** Stakeholders from each of the participating entitlement jurisdictions and Ventura Urban County were interviewed in September 2019. A total of 71 people participated in the interviews.

**Focus Groups:** Three focus groups were held in September and October 2019 to engage local housing professional and service providers in a discussion of housing and community needs and priorities. Twenty-two individuals representing various government and policymakers, nonprofit organizations, and the housing industry participated in the discussions.

**Public Hearings:** Separate public hearings were held before the Ventura County Board of Supervisors on behalf of the Ventura Urban County (February 4,2019 and DATE) and the city councils of the following entitlement jurisdictions: City of Camarillo (February 12, 2019 and DATE), City of Oxnard (March 17, 2019 and DATE), City of San Buenaventura (February 10, 2019 and DATE), City of Simi Valley (March 9, 2019 and DATE), and City of Thousand Oaks (February 11, 2019 and DATE). Public comment was solicited.

Public Review and Comment: A 30-day public review period was held from DATE through DATE.

Adoption by Jurisdictions: The Consolidated Plan was formally adopted by the Ventura County Board of Supervisors on behalf of the Ventura Urban County (DATE) and the city councils of the following entitlement jurisdictions: City of Camarillo (DATE), City of Oxnard (DATE), City of San Buenaventura (DATE), City of Simi Valley (DATE), and City of Thousand Oaks (May 12, 2019).

### 6. Summary of Public Comments

Include text noting number of people providing written or oral comment during the public hearing or public comment period.

A summary of the comments received during the public hearing and the public comment period is provided in Appendix C.

# 7. Summary of Public Comments or Views Not Accepted and the Reasons for Not Accepting Them

Include text noting number of comments or views submitted and not accepted.

A summary of the comments received during the public hearing or submitted during the public comment period and not accepted is provided in Appendix C.



### II. Process

S	ection II: Process	1
	PR-05 Lead & Responsible Agencies – 24 CFR 91.200(b)	1
	PR-10 Consultation – 91.100, 91.200(b), 91.215(l)	
	PR-15 Citizen Participation - 91.105, 91.200 ( c )	
	Narrative	-

### **Section II: Process**

### PR-05 Lead & Responsible Agencies – 24 CFR 91.200(b)

Describe agency/entity responsibilities for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

The following agencies and entities are responsible for preparing the Consolidated Plan and for the administration of each grant program and funding source.

Role	Name	Department/Agency
Lead Agency	Ventura County	
CDBG Administrator	Ventura County	Community Development
HOPWA Administrator		
HOME Administrator	Ventura County	Community Development
ESG Administrator	Ventura County	Community Development
HOPWA-C Administrator		

Table 5.1: Consolidated Plan Responsible Agencies and Entities

### Narrative

The Ventura Regional Consolidated Plan includes the following programs:

- City of Camarillo CDBG Program Community Development Department
- City of Oxnard CDBG, HOME, and ESG Programs- Housing Department
- City of Simi Valley CDBG Program Environmental Services Department
- City of Thousand Oaks CDBG Program Community Development Department
- City of San Buenaventura CDBG and HOME Programs Community Development Department
- Ventura Urban County CDBG, HOME, and ESG Programs Community Development Division of the County Executive Office

### Consolidated Plan Public Contact Information

- City of Camarillo: Oksana Buck, Associate Planner, Community Development Department, 601 Carmen Drive, Camarillo, CA 93010, (805) 388-5367.
- City of Oxnard, Emilio Ramirez, Housing Director, Housing Department, 435 South D Street, Oxnard, CA 93030, (805) 385-8096.
- City of San Buenaventura: Andrea Palmer, Associate Planner, 501 Poli Street, Ventura, CA 93001, (805) 654-7735.

- City of Simi Valley: Julia Ramirez, Senior Management Analyst, Environmental Services Department, 2929 Tapo Canyon Rd., Simi Valley, CA 93063, (805) 583-6728.
- City of Thousand Oaks: Marjan Behzadi Community Development Operations Manager, Community Development Department, 2100 Thousand Oaks Blvd., Thousand Oaks, CA 91362, (805) 449-2331.
- Ventura Urban County: Christy Madden, Senior Deputy Executive Officer, County Executive Office, 800 S. Victoria Ave., Ventura, CA 93009, (805) 654-2679.

### PR-10 Consultation - 91.100, 91.200(b), 91.215(l)

### Introduction

Part of the Consolidated Plan development process included a public outreach campaign to gather input from a diverse group of residents and stakeholders in Ventura County. Stakeholders included nonprofit organizations, affordable housing providers, service providers, government agencies, and advocacy organizations, all of whom work with low- and moderate-income members of the community. Outreach efforts are summarized in the Executive Summary and Citizen Participation sections of this report. The results of the survey are summarized in Appendix C.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health, and service agencies (91.215(l).

To identify local and regional stakeholders, Ventura County and its participating jurisdictions began by reviewing and updating contact lists from prior Consolidated Planning efforts. During the current planning cycle, the County consulted over 120 agencies, including:

- Service providers that address the needs of low- and moderate-income households as well as targeted populations such as persons with special needs or disabilities;
- Affordable housing providers;
- Housing advocates;
- Housing professionals;
- Public agencies (such as school districts, health services, public works);
- Economic development and employment organizations; and
- Community and neighborhood groups.

The complete outreach list is included in Appendix B. The County sent notices of the Plan development process and invitations to meetings and focus groups to each organization by email. Specific agencies were also contacted to obtain data in preparation of this Regional Consolidated Plan. For example, the Area Housing Authority of the County of Ventura (AHACV), Housing Authority of the City of San

Buenaventura (HACSB), Housing Authority of the City of Santa Paula (SPHA), Housing Authority of the City of Port Hueneme (PHHA), and Oxnard Housing Authority (OHA) were contacted to obtain information on public housing and Housing Choice Vouchers available to residents.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly homeless individuals and families, families, with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

Ventura County coordinated with homeless service agencies across the Ventura County Continuum of Care Alliance in an effort to better address the needs of homeless populations. Consultation with the Continuum of Care provided the County with valuable information on homelessness and available resources in the region. Several agencies and organizations that provided housing and/or supportive services for homeless populations also attended focus group workshops and community meetings. These organizations included government representatives from the County and Entitlement Jurisdictions, the Peoples Self Help Housing Corp, ARC of Ventura County, Community Action of Ventura County, Interface Children and Family Services, Gabriel's House, Harbor House, Lutheran Social Services Community Care, Many Mansions, SPIRIT of Santa Paula, Turning Point Foundation, Society of St. Vincent de Paul, and The Salvation Army.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies, and procedures for the administration of HMIS.

Ventura County and its participating entitlement jurisdictions will consult the Continuum of Care when determining funding priorities to guide the review of applications received during the annual request for proposals. Specifically, the County will provide a summary of applications proposing services for the homeless or homelessness prevention service, staff recommendations on funding, and information on past applicant performance to help guide decisions regarding the continuation of funding. The County will then ask the Continuum of Care to provide recommendations for funding based on the Ventura County Plan to Prevent and End Homelessness.

# Describe agencies, groups, organizations, and others who participated in the process and describe jurisdictions consultations with housing, social service agencies, and other entities.

Table 5.2: Consolidated Plan Participation

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
1	A Community of Friends	Housing Housing Services Services for Persons with Disabilities	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meeting in San Buenaventura on September 5, 2019	Provided input on housing and service needs
2	ARC of Ventura County	Housing Services Persons with Disabilities Services Employment Services	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meetings in San Buenaventura and Simi Valley on September 5, 2019	Provided input on housing, homeless, and service needs
3	Big Brother Big Sister of Ventura County	Community Mentoring Organization Child/Youth Mentoring Services	Non-Homeless Special Needs	Attended focus group in Camarillo on October 2, 2019	Provided input on community service needs
4	Boys & Girls Clubs of Greater Oxnard and Port Hueneme	Child/Youth Services Education Services	Non-Homeless Special Needs	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on community service needs
5	Cabrillo Economic Development Corporation	Housing Housing Services	Housing Needs Assessment Market Analysis	Attended stakeholder meeting in San Buenaventura (September 5, 2019) and focus group in Camarillo (September 26, 2019)	Provided input on housing needs

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
6	California	Health Advocacy	Housing Needs Assessment	Attended stakeholder meeting	Provided input on housing
	Institute for		Non-Homeless Special Needs	in Ventura County on	and service needs
	Behavioral Health Solutions			September 5, 2019	
7	California Rural	Education Services	Housing Needs Assessment	Attended stakeholder meeting	Provided input on housing
	Legal Assistance,	Farmworker Advocacy	Non-Homeless Special Needs	in Oxnard (September 4, 2019)	and service needs
	Inc.			and focus group in Camarillo	
				(September 26, 2019)	
8	Camarillo Health	Health Services	Non-Homeless Special Needs	Attended stakeholder meeting	Provided input on service
	Care District	Persons with Disabilities		in Camarillo on September 4,	needs
		Services		2019	
	0 0 10				
9	Casa Pacifica	Housing Services	Housing Needs Assessment	Attended stakeholder meeting	Provided input on housing
		Health Services	Homeless Needs –	in Ventura County on	and service needs
		Child/Youth Services Homelessness Services	Unaccompanied Youth	September 5, 2019	
		Education Services			
10	Channel Islands	Private Service Organization	Non-Homeless Special Needs	Attended focus group in	Provided input on community
10	Social Services	Non-Medical Home Care	Non Homeless Special Needs	Camarillo on October 2, 2019	service needs
	Social Sci Vices	Services for Families		carriarine of Getaber 2, 2013	Service fields
		(Including Families with			
		Developmental Disabilities			
11	Child	Child/Youth Services	Non-Homeless Special Needs	Attended stakeholder meeting	Provided input on service
	Development	Education Services		in Oxnard on September 4,	needs
	Resources			2019	

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
12	City of Oxnard - Cultural and Community Services	Local government	Needs Assessment Market Analysis	Attended focus group in Camarillo on October 2, 2019	Provided input on community service needs
13	City of Port Hueneme	Local government Community Development	Needs Assessment Market Analysis	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on community development needs
14	City of San Buenaventura, City Manager's Office	Local government Community Development	Needs Assessment Market Analysis	Attended stakeholder meeting in San Buenaventura (September 5, 2019) and focus group in Camarillo (September 26, 2019)	Provided input on community development and service needs
15	City of Thousand Oaks	Local government Community Services	Needs Assessment Market Analysis	Attended stakeholder meeting in Thousand Oaks on September 4, 2019	Provided input on community and service needs
16	City of Ventura Community Development Department	Local government Community Development	Needs Assessment Market Analysis	Attended stakeholder meeting in San Buenaventura on September 5, 2019	Provided input on community development needs
17	City of Ventura Economic Development Division	Local government Economic Development	Needs Assessment Market Analysis	Attended stakeholder meeting in San Buenaventura on September 5, 2019	Provided input on economic development needs

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
18	City of Ventura	Local government	Needs Assessment	Attended stakeholder meeting	Provided input on community
	Parks	Community Development	Market Analysis	in San Buenaventura on	development needs
	Department			September 5, 2019	
19	City of Ventura	Local government	Needs Assessment	Attended stakeholder meeting	Provided input on community
	Public Works	Community Development	Market Analysis	in San Buenaventura on	development needs
	Administration			September 5, 2019	
20	Coalition for	Housing Services	Needs Assessment	Attended stakeholder meetings	Provided input on housing
	Family Harmony	Domestic Violence and	Non-Homeless Special Needs	in Oxnard (September 4, 2019)	and service needs
		Sexual Assault Advocacy		and Simi Valley (September 5,	
		Legal Services for Victims of		2019)	
		Domestic Violence and			
		Sexual Assault			
21	Community	Housing Services	Housing Needs Assessment	Attended stakeholder meeting	Provided input on homeless
	Action	Child Services	Homelessness Strategy	in Oxnard on September 4,	needs
		Homeless Services	Homeless Needs – Chronically	2019	
			Homeless		
			Homeless Needs – Families with		
			Children		
			Homeless Needs – Veterans		
			Non-Homeless Special Needs		
22	Conejo Simi	Real Estate Services	Market Analysis	Attended stakeholder meeting	Provided input on housing
	Moorpark			in Thousand Oaks on	needs and market conditions
	Association of			September 4, 2019	
	REALTORS				

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
23	Conejo Valley Village	Community Organization Senior and Persons with Disabilities Services	Needs Assessment	Attended stakeholder meeting in Thousand Oaks on September 4, 2019	Provided input on housing and service needs
24	Council on Aging	Elderly Persons Services Other Government - Local	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meeting in Thousand Oaks on September 4, 2019	Provided input on housing and service needs
25	Economic Development Collaborative	Economic Development Services	Market Analysis	Attended stakeholder meeting in San Buenaventura on September 5, 2019	Provided input on economic development and market conditions
26	Farmworker Resource Program	Farmworker Advocacy Organization Farmworker Services	Needs Assessment Non-Homeless Special Needs	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on service needs
27	Gabriel's House	Housing Housing Services Homeless Services Women and Children's Advocacy Organization	Needs Assessment Non-Homeless Special Needs Homeless Needs – Families with Children	Attended stakeholder meeting in Oxnard on September 4, 2019	Provided input on housing and service needs
28	Habitat for Humanity of Ventura County	Housing Housing Services	Housing Needs Assessment Market Analysis	Attended stakeholder meeting in Thousand Oaks on September 4, 2019	Provided input on housing needs

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
29	Harbor House	Housing Services Homeless Services Homeless Advocacy Organization	Housing Needs Assessment Homeless Needs – Chronically Homeless Homeless Needs – Families with Children Homeless Needs – Veterans Homeless Needs – Unaccompanied Youth	Attended stakeholder meeting in Thousand Oaks on September 4, 2019	Provided input on housing, homeless, and service needs
30	Housing Authority of the City of San Buenaventura	Housing PHA Housing Services Other Government	Housing Needs Assessment Public Housing Needs	Attended stakeholder meeting in San Buenaventura on September 5, 2019	Provided input on housing needs
31	Housing Trust Fund of Ventura County	Housing Loan Provider to Develop Housing	Housing Needs Assessment Market Analysis	Attended stakeholder meeting in Ventura County (September 5, 2019) and focus group in Camarillo (September 26, 2019)	Provided input on housing needs and market conditions
32	Law Office of Barbara Macri- Ortiz	Private Attorney Housing Law Legal Services	Housing Needs Assessment	Attended focus group in Camarillo on September 26, 2019	Provided input on housing and service need
33	Livingston Memorial Visiting Nurse Association	Housing Services Non-Medical Health Services for People with Chronic Illness or Disability	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meetings in Thousand Oaks and Oxnard on September 4, 2019	Provided input on housing and service needs

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
34	Lutheran Social	Housing Services	Homelessness Strategy	Attended stakeholder meeting	Provided input on homeless
	Services	Homeless Services	Homeless Needs – Chronically	in Thousand Oaks and	needs
	Community Care	Health Services	Homeless	Camarillo on September 4,	
			Homeless Needs – Families with	2019	
			Children		
			Homeless Needs – Veterans		
			Homeless Needs –		
			Unaccompanied Youth	Ž	
<i>35</i>	Manna, Conejo	Homeless Services (Food)	Homelessness Strategy	Attended stakeholder meeting	Provided input on homeless
	Valley Food Bank	Homeless/Food Advocacy	Homeless Needs – Chronically	in Thousand Oaks on	needs
		Organization	Homeless	September 4, 2019	
			Homeless Needs – Families with		
			Children		
			Homeless Needs – Veterans		
			Homeless Needs –		
			Unaccompanied Youth		
<i>36</i>	Many Mansions	Housing	Housing Needs Assessment	Attended stakeholder meeting	Provided input on housing
		Housing Services	Non-Homeless Special Needs	in Thousand Oaks and focus	and service needs
		Children Services		group in Camarillo on	
		Education Services		September 4, 2019	
		Employment Services			
<i>37</i>	Mixteco/Indigena	Indigenous Peoples &	Housing Needs Assessment	Attended stakeholder meeting	Provided input on service
	Community	Farmworker Advocacy	Non-Homeless Special Needs	in Oxnard on September 4,	needs
	Organizing	Organization		2019	
	Project				

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
38	Oxnard Housing	Local government	Housing Needs Assessment	Attended stakeholder meeting	Provided input on community
	Department	Community Development	Market Analysis	in Oxnard on September 4,	development and housing
				2019	needs
39	Oxnard Inter	Community Neighborhood	Housing Needs Assessment	Attended stakeholder meeting	Provided input on community
	Neighborhood	Organization	Market Analysis	in Oxnard on September 4,	needs
	Council			2019	
	Organization				
	(Inco)			× ·	
40	People's Self-	Housing	Housing Needs Assessment	Attended stakeholder meeting	Provided input on housing
	Help Housing	Housing Services	Non-Homeless Special Needs	in San Buenaventura on	and service needs
	Corporation	Child Services		September 5, 2019	
41	Salvation Army –	Housing Services	Housing Needs Assessment	Attended focus group in	Provided input on housing
	California South	Homeless Services	Homelessness Strategy	Camarillo on September 24,	and homeless service needs
	Division		Homeless Needs – Chronically	2019	
			Homeless		
			Homeless Needs – Families with		
			Children		
			Homeless Needs – Veterans		
			Homeless Needs –		
			Unaccompanied Youth		
42	Senior Alliance	Housing Services	Housing Needs Assessment	Attended stakeholder meeting	Provided input on housing
	for	Elderly Persons Services	Non-Homeless Special Needs	in Thousand Oaks on	and service needs
	Empowerment			September 4, 2019	

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
43	Senior Concerns	Housing Services Senior and Persons with Disabilities Services Legal Services Senior and Persons with Disabilities Advocacy Organization	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meeting in Simi Valley on September 5, 2019	Provided input on housing and service needs
44	Simi Institute for Careers & Education	Academic Institution - Adult Care Education, Caregiving, Supportive Services	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meeting in Simi Valley on September 5, 2019	Provided input on housing and service needs
45	St Vincent de Paul	Housing Services Homeless Services	Homelessness Strategy Homeless Needs — Chronically Homeless Homeless Needs — Families with Children Homeless Needs — Veterans Homeless Needs — Unaccompanied Youth	Attended stakeholder meeting in Thousand Oaks on September 4, 2019	Provided input on homelessness needs
46	Tri-Counties Regional Center	Housing Services - Persons with Disabilities Services – Persons with Disabilities	Housing Needs Assessment Non-Homeless Special Needs	Attended focus group in Camarillo on October 2, 2019	Provided input on community service needs

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
47	TRIO Upward Bound – Oxnard College	Young Adult Higher Education Preparation Services	Housing Needs Assessment	Attended stakeholder meeting in Oxnard on September 4, 2019	Provided input on service needs
48	Turning Point Foundation	Housing Housing Services Homeless Services Mental Health Services	Housing Needs Assessment Homeless Needs — Chronically Homeless Homeless Needs — Families with Children Homeless Needs — Veterans Homeless Needs — Unaccompanied Youth	Attended stakeholder meetings in San Buenaventura (September 5, 2019), Oxnard (September 4, 2019), and Camarillo (September 4, 2019)	Provided input on homeless, housing, and service needs
49	United Way of Ventura County	Community Development Advocacy Organization	Housing Needs Assessment	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on housing, community development, and service needs
50	Ventura County Behavioral Health	Services – Persons with Disabilities Health Agency	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on housing and service needs
51	Ventura County Community Development Corporation	Homebuyer and Homeowner Advocacy Organization Homeownership Assistance and Realty Services	Housing Needs Assessment Market Analysis	Attended stakeholder meeting in Oxnard (September 4, 2019), Camarillo (September 4, 2019), and Ventura County (on September 5, 2019)	Provided input on housing and community development needs

Ager	ncy/Entity	Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
52	Ventura County Human Services Agency	Local Government – County Child/Youth Services Housing Services Homeless Services Health Services	Housing Needs Assessment Homeless Needs — Chronically Homeless Homeless Needs — Families with Children Homeless Needs — Veterans Homeless Needs — Unaccompanied Youth Non-Homeless Special Needs	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on housing, homeless, and service needs
53	Ventura County Library	Local government – Other	Housing Needs Assessment	Attended stakeholder meetings in Ventura County and San Buenaventura on September 5, 2019	Provided input on service needs
54	Ventura County Sheriff Department	Local government - County	Housing Needs Assessment	Attended stakeholder meetings in Ventura County (September 5, 2019) and Thousand Oaks (September 4, 2019)	Provided input on community and service needs
55	Ventura County Workforce Development Board	Community and Economic Development Organization	Market Analysis	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on economic, community, employment, and service needs

Agency/Entity		Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
56	Ventura Social Services Task Force	Community Based Organization Housing Services Homeless Services	Housing Needs Assessment Homeless Needs — Chronically Homeless Homeless Needs — Families with Children Homeless Needs — Veterans Homeless Needs — Unaccompanied Youth	Attended stakeholder meeting in San Buenaventura on September 5, 2019	Provided input on housing, homeless, and service needs
57	Westminster Free Clinic & Community Care Center	Medical and Health Service Provider	Housing Needs Assessment Non-Homeless Special Needs	Attended stakeholder meeting in Thousand Oaks on September 4, 2019	Provided input on health and service needs
58	Westside Community Development Corporation	Community Based Development Organization Community Development Services Economic Development Services	Housing Needs Assessment Market Analysis	Attended stakeholder meeting in San Buenaventura on September 5, 2019	Provided input on housing, community, and economic development needs
59	Women's Economic Ventures	Economic Development Services (Micro-Loans) Women's Advocacy Organization	Housing Needs Assessment Market Analysis	Attended stakeholder meeting in Ventura County on September 5, 2019	Provided input on economic and community development needs

Agency/Entity		Organization Type	Section of Plan Addressed by Consultation	Method of Consultation	Anticipated Outcome of Consultation and/or Areas for Improved Coordination
60	Area Housing	Housing	Housing Needs Assessment	Direct interview	Provided input on housing
	Authority of the	PHA	Public Housing Needs		needs
	County of	Housing Services			
	Ventura (AHACV),	Other Government			
61	Housing	Housing	Housing Needs Assessment	Direct interview	Provided input on housing
	Authority of the	PHA	Public Housing Needs		needs
	City of Santa	Housing Services			
	Paula (SPHA)	Other Government		× ×	
62	Housing	Housing	Housing Needs Assessment	Direct interview	Provided input on housing
	Authority of the	PHA	Public Housing Needs		needs
	City of Port	Housing Services			
	Hueneme (PHHA)	Other Government			
63	Oxnard Housing	Housing	Housing Needs Assessment	Direct interview	Provided input on housing
	Authority (OHA)	PHA	Public Housing Needs		needs
		Housing Services			
		Other Government			

## Identify any agency types not consulted and provide rationale for not consulting.

Ventura County and its participating jurisdictions contacted over 150 agencies in its public outreach efforts and consulted all applicable agency types. No applicable agency types were intentionally excluded in this process.

# Other local/regional/state/federal planning efforts considered when preparing the Plan.

Table 5.3: Other Planning Efforts Considered

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?		
Continuum of Care	Continuum of Care Alliance	The Ventura County Continuum of Care consists of a Board of Directors established consistent with 24 CFR 578.5(b), with broad representation from government, homeless service providers, emergency response, health care, housing providers, business community, faith community, and homeless/formerly homeless persons. The Continuum of Care Alliance, a collaborative group		
		dedicated to promoting a safe, desirable and thriving community, works to garner communitywide commitment to preventing and ending homelessness in all parts of the region. The CoC recommends allocations of federal and state resources to address homelessness, which complements priority objectives identified in this Regional Consolidated Plan.		
Ventura County Plan to Prevent and End	Continuum of Care Alliance	Establishes core requirements, practices and recommendations to end homelessness in Ventura County.		
Homelessness				

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(1)).

Ventura County consulted each participating jurisdiction in the Regional Consolidated Plan to gather local housing and community development needs for the next five years. The Ventura County Continuum of Care is a collaboration of city, county, and public agency staff, private nonprofit organizations, and community organizations. The County Executive Office of the County of Ventura is the Collaborative Applicant for Continuum of Care funding within the County. As required by the CoC Interim Rule, a CoC Governance Structure has been established, and is staffed by the Collaborative Applicant. The governance structure includes a governing Board, CoC Committee, four Standing

Committees, and working groups as needed. One of these committees, the Data Performance and Evaluation committee, is tasked with developing performance standards, policies, and procedures for provision of homeless services in the Continuum. Part of these efforts include consultation with service providers and organizations such as the National Alliance to End Homelessness, and HUD.

Furthermore, the Housing Authorities within the County collaborate with health and social service agencies to provide additional or expanded services for target populations. The Housing Authorities also participate in Continuum of Care planning and subcommittee meetings with service providers.

### PR-15 Citizen Participation - 91.105, 91.200 (c)

# Summary of citizen participation process/Efforts made to broaden citizen participation. Summarize citizen participation process and how it impacted goal-setting

As a part of the FY 2020-2024 Consolidated Plan effort, Ventura County conducted a public outreach campaign to gather resident and stakeholder feedback on housing and community development needs across the community. Such input from stakeholders — including community members, housing professionals, and service providers — enabled Entitlement Jurisdictions to more accurately capture and strengthen their assessment of community needs. Over a period of three months, community engagement efforts included six community meetings, six stakeholder meetings, three focus groups, two surveys (one administered to residents and another to stakeholders), and a 30-day public review period. The following sections describe how each of these activities collected valuable information from the community and facilitated the development of this report.

In addition, the County's public outreach campaign included a general public relations component in which the following informational materials were made publicly available to encourage public participation:

- A project web page hosted by Ventura County
- Public meeting and survey notices via paper flyers and Internet social media

### Community Meetings

One component of Ventura County's public outreach campaign involved six community meetings held in September and October 2019. These meetings had two main objectives. The first was to provide residents with an opportunity to gain awareness of fair housing issues and share their comments and concerns. The second was to help Ventura County identify affordable housing and community development needs as perceived by its residents. To capture this information from community members across the county, meetings were held at the following locations.

Table 5.4: Community Meetings Held

Jurisdiction	Date	Location	Language
Camarillo	September 24	Camarillo Public Library	English
		4101 Las Posas Rd	
		Camarillo, CA 93010	
Thousand Oaks	September 25	Newbury Park Library	English
		2331 Borchard Road	
		Newbury Park, CA 91320	
Simi Valley	September 26	Simi Valley City Hall	English
		2929 Tapo Canyon Road	
		Simi Valley, CA 93063	
Ventura Urban	October 1	E.P. Foster Library	English
County		651 E Main St	
		Ventura, CA 93001	
Oxnard	October 2	Oxnard Public Library	English & Spanish
		251 South A Street	
		Oxnard, CA 93030	
San Buenaventura	October 3	Ventura City Hall	English & Spanish
		501 Poli St	
		Ventura, CA 93001	

The meetings had an open-house format and were scheduled for two hours in the evening. Of the six scheduled meetings, at least two had a native Spanish speaker present to facilitate group activities in Spanish.

During each meeting, attendees participated in three activity stations which could be completed within 45 minutes. These stations included:

- **Budget Exercise.** This activity presented participants with twelve program areas (and one "Other" option) that meet the needs of various segments of the community from housing-oriented services to investing in economic development. With an imaginary community development budget of \$100, participants were asked to allocate funds among the range of programs as they saw fit. The only requirement was that they must allocate all the funds.
- **Priority Needs Exercise.** This activity presented participants with a sheet of paper listing seven topic areas representing community needs such as blight removal, improvements to the quality of housing, and providing services to homeless populations. Individuals were given four stickers; two green and two red. Residents were instructed to put red dots next to the topics they perceive as most important for the neighborhood where they live and green dots next to the needs that are most important for the community at large. Participants could place both of their red or green dots next to the same topic area.

Share-Your-Thoughts Exercise. This activity anonymously gathered participant comments, concerns, and general feedback on housing and neighborhood changes in the community over time. Individuals were given three post-it notes and presented with a list of policy ideas or proposals for their community. Participants were then instructed to attach their comments onto descriptions of the policy ideas/proposals affixed to the wall.

### Citizen Participation Outreach Methods

Table 5.5: Citizen Outreach Methods

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Community	General	A detailed summary	A detailed	All comments	
	Meeting	Public	of community	summary of	received were	
	Camarillo		meeting response	comments	accepted.	
			can be found in	received can be		
			Appendix C.	found in		
			_	Appendix C.		
2	Community	General	A detailed summary	A detailed	All comments	
	Meeting	Public	of community	summary of	received were	
	Oxnard		meeting response	comments	accepted.	
			can be found in	received can be		
			Appendix C.	found in		
				Appendix C.		
3	Community	General	A detailed summary	A detailed	All comments	
	Meeting San	Public	of community	summary of	received were	
	Buenaventura		meeting response	comments	accepted.	
			can be found in	received can be		
			Appendix C.	found in		
				Appendix C.		
4	Community	General	A detailed summary	A detailed	All comments	
	Meeting Simi	Public	of community	summary of	received were	
	Valley		meeting response	comments	accepted.	
			can be found in	received can be		
			Appendix C.	found in		
				Appendix C.		

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Community Meeting Thousand Oaks	General Public	A detailed summary of community meeting response can be found in Appendix C.	A detailed summary of comments received can be found in Appendix C.	All comments received were accepted.	
6	Community Meeting Ventura Urban County	General Public	A detailed summary of community meeting response can be found in Appendix C.	A detailed summary of comments received can be found in Appendix C.	All comments received were accepted.	

### Stakeholder Meetings

In addition to gathering input from residents, Ventura County identified a list of key stakeholders to discuss housing, community development, and fair housing issues in each jurisdiction. The County selected which individuals to participate first by revisiting key stakeholders identified during the prior Consolidated Plan cycle, and then surveying each jurisdiction for feedback to develop an updated list. The County sought to develop a diverse group of key stakeholders including municipal leaders, developers, service providers, and representatives from various advocacy groups with a vested interest in this planning effort. The meetings were held at the following locations on September 4 or 5, 2019:

Table 5.6: Stakeholder Meetings

Jurisdiction	Date	Location
Camarillo	September 4	Camarillo Public Library
		4101 Las Posas Rd
		Camarillo, CA 93010
Oxnard	September 4	Oxnard Public Library
		251 South 'A' Street
		Oxnard, CA 93030
Thousand Oaks	September 4	Thousand Oaks City Hall
		2100 E Thousand Oaks Blvd.
		Thousand Oaks, CA 91362

Jurisdiction	Date	Location
San Buenaventura	September 5	San Buenaventura City Hall
		501 Poli Street
		Ventura, CA 93001
Simi Valley	September 5	Simi Valley City Hall
		2929 Tapo Canyon Road
		Simi Valley, CA 93063
Ventura Urban County	September 5	2240 E Gonzales Rd #200
		Oxnard, CA 93036

Each stakeholder meeting could accommodate between 15-20 individuals and was scheduled for an hour and a half during regular business hours. The County outlined several topics and questions beforehand to facilitate discussion including:

- Regulatory Concerns and Barriers to Development. Subtopics include local governance and fiscal capacity, zoning, the real estate market, construction, public policy, and the regulatory environment.
- Affordable & Accessible Housing, including Preservation of Affordable Housing. Subtopics
  include housing affordability, factors impacting the cost and availability of affordable housing,
  changing demographics and the impact on housing needs, gentrification and displacement due
  to development pressure, public perceptions of affordable housing, subsidized and naturallyoccurring affordable housing (NOAH), factors impacting rents and sales prices in LMI
  neighborhoods at risk for displacement or redevelopment, assisted units at risk for conversion
  to market-rate housing.
- Housing for the Homeless and Special Needs Populations. Subtopics include homelessness, economic empowerment, housing for homeless populations, special needs housing, housing for domestic violence survivors, and housing for the elderly.
- Healthy Housing & Healthy Neighborhoods. Subtopics include housing as a determinant of health, housing quality (age, condition, lead paint, accessibility, flooding potential), access to medical care (physical, mental), safe housing (free from drugs, alcohol, abuse), and quality of neighborhood (walkability, amenities, street safety, etc.)
- Impact of Climate Change. Subtopics include flooding potential, energy efficiency of homes, natural disaster prevention, and renewable energy sources.
- Community Development. public infrastructure, broadband access, public transit, access to community assets (education, employment, amenities, safe housing, etc.).
- Poverty and Access to Employment and Small Business Development Opportunities. Subtopics
  include reducing poverty and barriers to economic stability and growth, workforce
  development, access to community assets, affordable childcare, public transit, access to capital

and small business development opportunities, workforce development, mismatch between job sector growth and housing availability, and support for MBE/WBE/Section 3 businesses.

### Focus Groups

Ventura County also facilitated three focus groups with stakeholders to gather detailed information on three topic areas: housing, community services, and homelessness. Stakeholders invited to participate in these focus groups included representatives from local housing authorities, advocacy organizations, housing finance and development organizations, as well as service providers working on behalf of target populations including the homeless, seniors, and families with children. The objective was to give stakeholders the opportunity to share their fair housing concerns, and discuss neighborhood needs and priorities. Invitations were sent to nearly 50 local agencies via email.

Table 5.7: Focus Groups Held

Focus Group Session	Date	Location
Homelessness	September 24	Camarillo City Hall
Housing	September 26	601 Carmen Drive
Community Services	October 2	Camarillo, California 93010

Table 5.8: Focus Group Outline

Focus Group Session	Topics for Discussion	Subtopics	
Homelessness	Housing &	Current shelter environment and capacity to meet demand,	
	Shelters	changes among service providers over time, new or lost	
		programs such as transitional housing, permanent supportive	
		housing, rental assistance, etc.	
	Homeless	Trends in homeless populations over last 5 years including	
	Populations	elderly/frail elderly, persons with mental and physical	
		disabilities, persons with substance abuse, individuals with	
		chronic health conditions, farmworkers, etc.	
	Policies &	Public policies impacting homeless populations, primary funding	
	Resources	sources, changes to funding sources, successful strategies for	
		reducing homelessness, availability of job training or education	
		resources for homeless populations, legal changes	
Housing	Public Opinion	Public perceptions of affordable housing development	
	Concerns and	Local regulatory barriers, zoning, permitting process, public	
	Barriers to	policies, construction capacity	
	Development		
	Development	Regional Housing Need Allocation, recent housing	
	Promotion	developments, government and/or structural financing changes	

Focus Group Session	Topics for Discussion	Subtopics	
	General	Role of local government in housing production, role of private	
		entities and nonprofits, projections for local real estate market	
	Affordable	Loss of affordable units, rental assistance programs, homeowner	
	Housing	housing rehabilitation, special needs housing	
	Legal	Recent legal changes regarding tenants' rights, rents, fair	
	environment	housing, etc.	
Community	Housing	Housing discrimination, transportation, education, public	
Services	Barriers	infrastructure, language barriers	
	Target	Seniors, youth, individuals with disabilities, etc.	
	Populations		
	Neighborhood	Presence of neighborhood organizations and their role in	
	Opposition	affordable housing development	
	Local Economy	Barriers to employment (such as childcare), services that would	
	& Poverty	facilitate job access, groups or businesses with trouble accessing	
		capital, housing needed for job growth	

A total of 22 people representing various agencies attended the focus groups and provided comments on community needs and fair housing issues across Ventura County.

### Resident & Stakeholder Surveys

In addition to facilitating meetings with residents and stakeholders, the County created two surveys to collect information on public concerns and perceptions of fair housing in Ventura County. Using the online platform, Survey Monkey, the County administered one survey for residents and another for identified stakeholders. The same stakeholders who were invited to participate in the meeting and focus groups were also invited to complete the survey, plus other organizations identified by Entitlement Jurisdictions as important stakeholders within the area of community development. The stakeholder survey included 40 questions on topics including the populations targeted for community services, severity of current needs in the community, existing barriers to affordable housing, and thoughts on community development goals and prioritization. Stakeholders were notified of the survey via email and 61 responses were collected between September 8<sup>th</sup> and October 3<sup>rd</sup>, 2019.

The online resident survey included 17 questions on topics including the respondent's current housing situation and satisfaction with their own neighborhood as well as their thoughts on community development goals, funding prioritization, and the extent of housing discrimination and displacement in Ventura County. Residents were notified about the survey through several methods including emails, flyers, an online webpage hosted by Ventura County, and social media. The survey was available in English and Spanish. The online resident survey was open from September 16<sup>th</sup> to October 10<sup>th</sup>, 2019 and 775 surveys were completed by residents in English and Spanish.

### **Narrative**

Refer to Appendix B for a complete outreach list and proof of publication. Results of the Resident and Stakeholder Surveys, and summary of public comments received, are in Appendix C.



### **Needs Assessment Contents**

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# **Section III: Needs Assessment**

# **Overview**

The Needs Assessment examines needs related to affordable housing, special needs housing, community development, and homelessness for the Ventura County Regional Consolidated Plan, which consists of the following jurisdictions: Ventura Urban County and the cities of Camarillo, Oxnard, San Buenaventura, Simi Valley, and Thousand Oaks, all considered "HUD Entitlement Communities."

The Needs Assessment includes the following sections:

- Housing Needs Assessment
- Disproportionately Greater Need
- Public Housing
- Homeless Needs Assessment
- Non-Homeless Special Needs Assessment
- Non-Housing Community Development Needs

The Needs Assessment identifies those needs with the highest priorities, which form the basis for the Strategic Plan section and the programs and projects to be administered. Most of the data tables in this section are populated with default data from the 2011-2015 American Community Survey (ACS) and the Comprehensive Housing Affordability Strategy (CHAS) datasets. CHAS datasets are developed for the U.S. Department of Housing and Urban Development (HUD) by the U.S. Census Bureau based on the ACS. In addition to these data sources, the Needs Assessment is supplemented by current data to provide context for any significant growth or changes experienced by the region in recent years.

Other housing studies and reports by area government and nonprofit organizations were also consulted. Qualitative data gained from an intensive consultation process that included three topical focus groups, six local stakeholder meetings, six community meetings, and a resident survey helped to further guide and interpret the Needs Assessment. Data sources other than ACS and CHAS are noted throughout the plan.

The housing portion of the Needs Assessment focuses largely on households experiencing a housing problem. HUD defines housing problems as:

- Units lacking complete kitchen facilities;
- Units lacking complete bathroom facilities;
- Housing cost burden of more than 30 percent of the household income (for renters, housing costs include rent paid by the tenant plus utilities, and for owners, housing costs include mortgage payments, taxes, insurance, and utilities); and
- Overcrowding, which is defined as more than one person per room, not including bathrooms, porches, foyers, halls, or half-rooms.

Two of the three housing and community development entitlement programs, CDBG and HOME, operate under federally established income limits. These limits are based on median family income for the Oxnard-Thousand Oaks-Ventura Metropolitan Statistical Area (MSA), currently defined as Ventura County, and are adjusted annually. The Emergency Solutions Grants program is not subject to program-specific income requirements.

Under the CDBG program, "very low income" refers to incomes at or below 30 percent of area median income (AMI); "low income" refers to incomes between 31 and 50 percent of AMI; and "moderate income" refers to incomes between 51 and 80 percent of AMI, all adjusted for family size. "Low- and moderate-income" refers to all incomes at 80 percent AMI and under.

The CDBG and HOME programs both target low- and moderate-income beneficiaries, except that HOME rental activities classify incomes at or below 50 percent of AMI as "very low-income" and incomes between 51 and 80 percent AMI as "low-income". ESG activities also benefit low- and moderate-income persons with income definitions specific to homeless or near-homeless individuals.

The following table provides the current income limits subject to annual adjustments by HUD:

Table 3.1: HUD Income Limits

2019 HUD Income Limits: Oxnard-Thousand Oaks-Ventura, CA Metropolitan Statistical Area (MSA)										
Household	30% of Median	50% of Median	50% of Median 8							
Size	Very Low Income	Low Income	60% of Median	Moderate Income						
1	\$22,000	\$36,650	\$43,980	\$58,600						
2	\$25,150	\$41,850	\$50,220	\$67,000						
3	\$28,300	\$47,100	\$56,520	\$75,350						
4	\$31,400	\$52,300	\$62,760	\$83,700						
5	\$33,950	\$56,500	\$67,800	\$90,400						
6	\$36,450	\$60,700	\$72,840	\$97,100						
7	\$39,010	\$64,900	\$77,880	\$103,800						
8	\$43,430	\$69,050	\$82,860	\$110,500						

Source: U.S. Department of Housing and Urban Development (HUD), effective

June 28, 2019

# Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

Ventura County is a diverse area that is home to 840,830 people and comprised of 268,970 households. The county is located northwest of Los Angeles County and the Los Angeles Metropolitan Statistical Area. The county is comprised of over 1,800 square miles, though just over 50 percent of this land is undeveloped and comprises a sizeable portion of the Los Padres National Forest. Since the middle of the 20<sup>th</sup> century, the county has grown significantly as households moved from Los Angeles to find more affordable housing stock. This growth impacted the entire county but was most concentrated in the eastern portion of the country (east of the Conejo Grade, a part of the US 101 Ventura Freeway, that includes Thousand Oaks, Newbury Park, Oak Park, Moorpark, and Simi Valley). The largest population centers within the county continue to reside in areas close to the US 101 corridor.

# Demographic Profile

The population of Ventura County is 49.5 percent male and 50.5 percent female, with a median age of 37.1 (2011-2015 American Community Survey). All HUD entitlement cities within the county and Ventura County as a whole experienced overall population growth from 2000 to 2015.

Table 3.2: Population Estimates

Population Estimates	Population: 2000 Census	Population: 2010 Census	Population: 2011-2015 ACS	Population: 2013-2017 ACS	Population Change: 2000 to 2013-2017	Percent Change: 2000 to 2013-2017
Ventura County (Total)	753,197	823,318	840,833	847,834	94,637	12.60%
Camarillo	57,077	65,201	66,445	67,116	10,039	17.60%
Fillmore	13,643	15,002	15,296	15,529	1,886	13.80%
Moorpark	31,415	34,421	35,339	36,060	4,645	14.80%
Ojai	7,862	7,461	7,587	7,594	-268	-3.40%
Oxnard	170,358	197,899	203,495	206,732	36,374	21.40%
Port Hueneme	21,845	21,723	22,058	22,262	417	1.90%
San Buenaventura	100,916	106,433	108,899	110,153	9,237	9.20%
Santa Paula	28,598	29,321	30,246	30,344	1,746	6.10%
Simi Valley	111,351	124,237	126,103	126,546	15,195	13.60%
Thousand Oaks	117,005	126,683	128,565	128,909	11,904	10.20%
Ventura Urban County	196,490	202,865	207,326	208,378	11,888	6.10%
Unincorporated County	93,127	94,937	96,800	96,589	3,462	3.70%

The most populous city in Ventura County is the city of Oxnard with 203,495 residents. Oxnard had the highest amount of growth of the HUD entitlement cities since the 2000 U.S. Census, a 19 percent increase within this period, while Ventura County as a whole experienced a 12 percent population

increase (2011-2015 American Community Survey). While the population has indicated steady growth for the first 15 years of the 21<sup>st</sup> century, initial 2018 population estimates indicate that the county's population has plateaued from 2017 to 2018, in part due to rising housing costs and the Thomas Fire of 2017-2018, a large wildfire in the region that forced some residents to relocate.

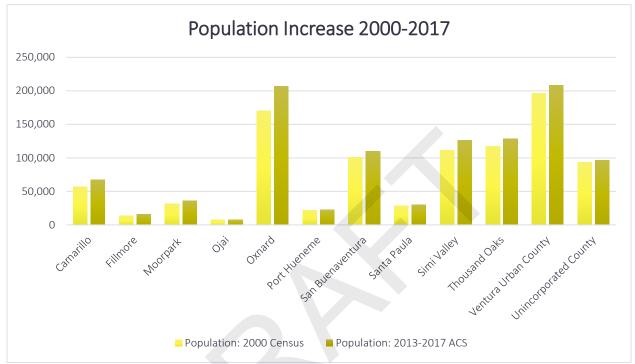


Figure 3.1

Source: 2000 US Census (Base Year), 2013-2017 ACS (Most Recent Year)

#### Age

In Ventura County, the median age is 37.1 years old. Compared to the state of California, the county's median age is 1.3 years older than the state average of 35.8. This ratio is largely driven by a larger share of residents over the age of 65 (13.1 percent in the county compared to 12.5 percent in the state). The county also has a lower share of young middle-aged adults (ages 25-40) when compared to the state (19.3 percent vs. 21.4 percent). (2011-2015 ACS)

The oldest average age among Entitlement Jurisdictions is Thousand Oaks, with a median age of 42.4, followed by Camarillo at 40.4. Both cities also have the highest percentage of residents age 65 and older of the Entitlement Jurisdictions, at 16.3 percent and 18.8 percent, respectively. The City of Ojai has the highest percentage of residents over the age of 65 of any city in Ventura County (19.1 percent).

The City of Fillmore has the highest percentage of residents under the age of 18 of any city in Ventura County (31.3 percent) and the City of Oxnard has the youngest median age of with a median age of 30.8.

Figure 3.2

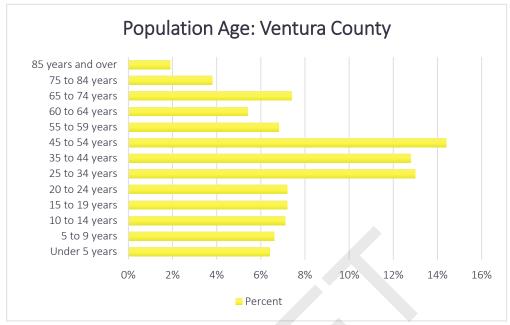
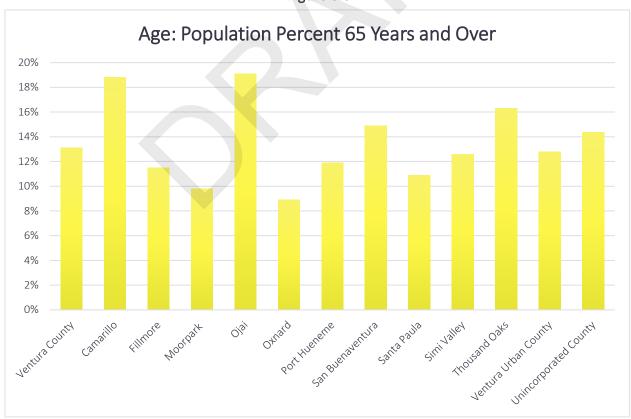


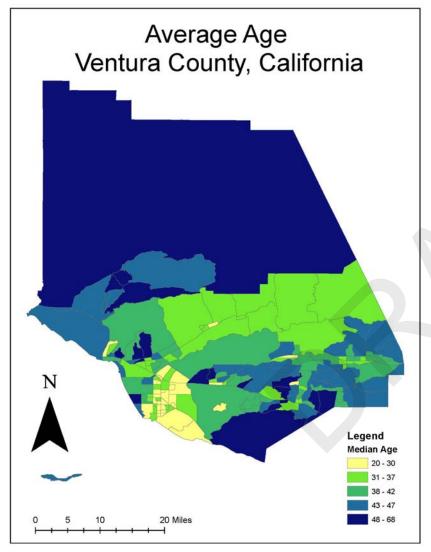
Figure 3.3

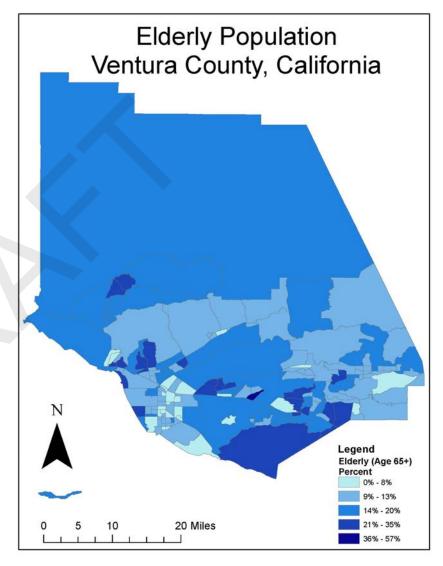


While the northern portion of the county reflects a high percentage of seniors, this portion of the county largely consists of the Los Padres National Forest and does not contain population centers; the senior population in Ventura County is concentrated in the southeastern areas of the county. Fewer seniors live within central census tracts in the county around the cities of Oxnard and San Buenaventura. By 2040, the senior population in Ventura County is projected to increase by 52 percent, or nearly 100,000 people. (California Department of Finance County Population Projections 2010-2060, County Population by County, 1-year increments) The increasing senior population will have an impact on regional public services, infrastructure, and affordable housing needs.

Unincorporated County, Camarillo, Ojai and Thousand Oaks may need to explore strategies and approaches to attract younger residents and households to the county.

Figure 3.4





## Race/Ethnicity

Ventura County is racially and ethnically diverse. Between 1980 and 2010, people who are Non-White or identify as Hispanic or Latino rose from 28 percent to 51 percent of the population within Ventura County. Within the same period, the Hispanic or Latino population increased from 20 percent to 40 percent of the county population. Likewise, the Asian and Pacific Islander population rose from three percent to seven percent of the county population.

Geographically, the rural northern half and far south/southeast areas of the county (around the jurisdictions of Thousand Oaks, Moorpark, and Simi Valley) are predominantly non-Hispanic White, while census tracts within the center of the county have a majority of residents who are ethnically Hispanic or Latino.

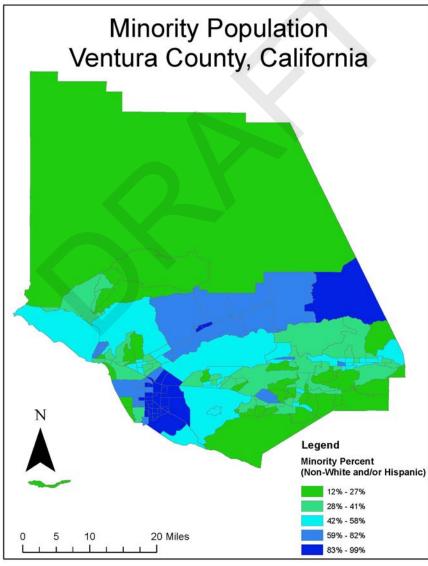
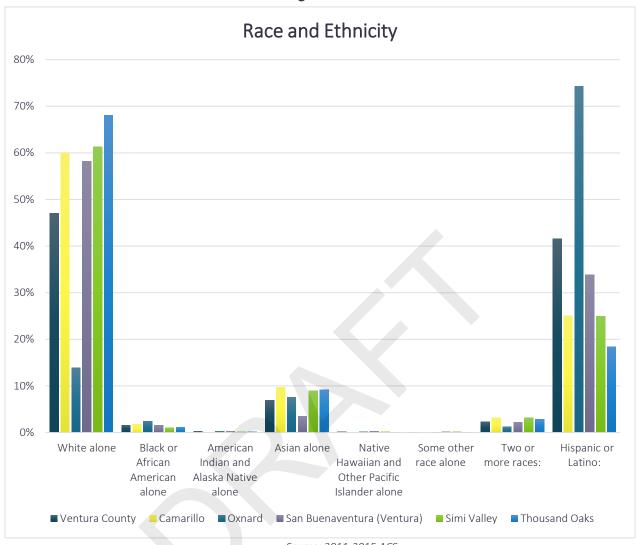


Figure 3.5

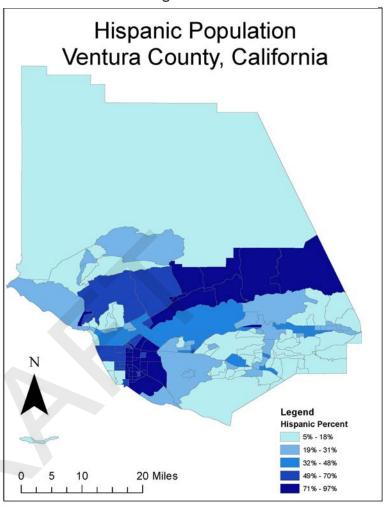
Figure 3.6



White non-Hispanic residents make up the largest racial and ethnic group in Ventura County. Of Entitlement Jurisdictions, the highest percent of White non-Hispanic residents is in Thousand Oaks and the lowest in Oxnard. The largest minority resident population in each jurisdiction is Hispanic or Latino individuals (of any race), with 74 percent of Oxnard's population identifying as Hispanic or Latino.

The U.S. Census defines "Hispanic or Latino" as a person of Cuban, Mexican, Puerto Rican, South or Central American, or other Spanish culture or origin, regardless of race. Hispanics or Latinos can be of any race or ancestry. Ventura County has had a notable Hispanic or Latino population since at least 1846, when California was annexed by the United States during the Mexican—American War. There were significant population gains in the early 1900s around the time of the Mexican Revolution and the end of the world wars (*Latinos in Twentieth Century California*, California Office of Historic Preservation).

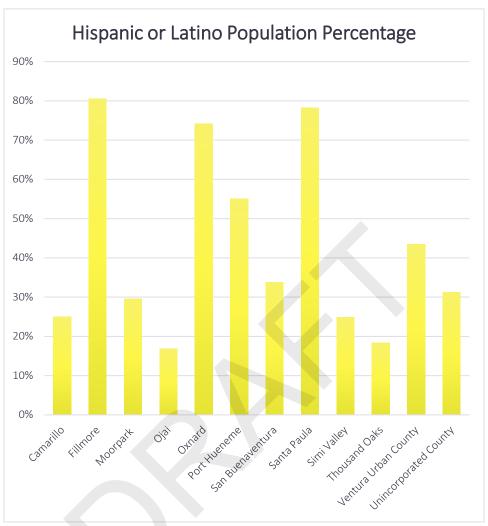
Figure 3.7



Source: 2011-2015 ACS

Today, the Hispanic or Latino population of Ventura County is just over 40 percent of the total population, though individual census tracts range from five to 97 percent. The resident population of Oxnard and the center of the county, through the cities of Santa Paula, Fillmore, and Piru, is a Hispanic majority. Oxnard has the highest overall Hispanic or Latino population of the HUD entitlement communities within

Figure 3.8



Ventura County at 74 percent, and Thousand Oaks has the lowest at 18 percent. The northern and far southeastern areas of Ventura County are predominantly non-Hispanic or Latino.

Among Hispanic or Latino residents, the highest ancestry category is "Mexican," with "Other Hispanic or Latino" as the second-highest category. Puerto Rican and Cuban are represented in small percentages of the population.

Hispanic or Latino Ancestry **Unincorporated County** Ventura Urban County Thousand Oaks Simi Valley Santa Paula San Buenaventura Port Hueneme Oxnard Ojai Moorpark Fillmore Camarillo 0% 20% 40% 60% 100% 120% ■ Puerto Rican ■ Cuban ■ Other Hispanic or Latino

Figure 3.9

#### **Income**

There is high income variation in Ventura County, with the median income in some census tracts under \$10,000 and others over \$106,000. Ventura County has a median household income of \$77,348. The cities of Camarillo, Simi Valley, and Thousand Oaks have incomes higher than the county average, with the highest median income in Thousand Oaks, followed by Moorpark and Simi Valley. Fillmore, Ojai, Oxnard, Port Hueneme, San Buenaventura, and Santa Paula have incomes lower than the county average.

Figure 3.10

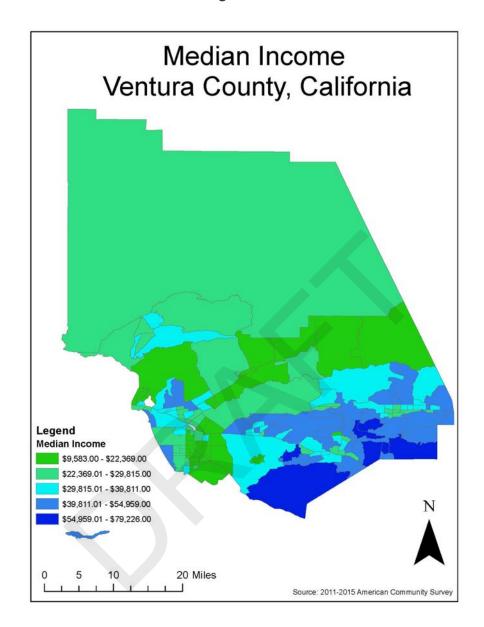


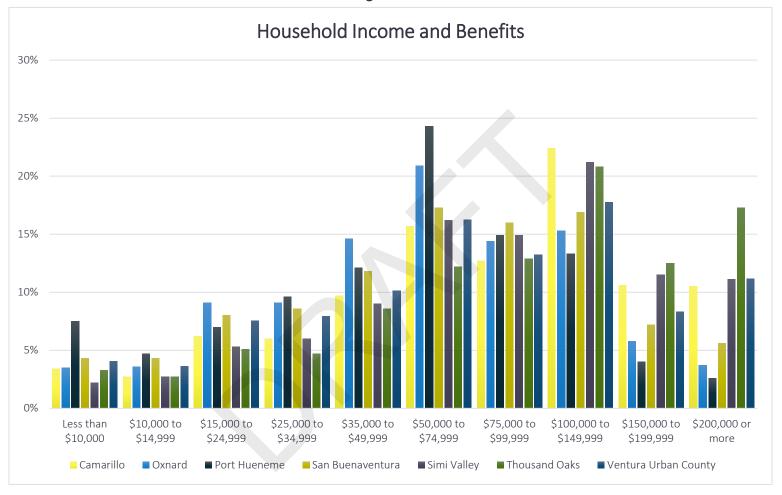
Table 3.3: Median Incomes

Jurisdiction	Median Household Income (1999)	Median Household Income (1999 in 2015 \$)	Median Household Income (2011- 2015)	Percent Change (2015 \$)	
Ventura County	\$59,666	\$84,871	\$77,348	-8.9%	
Camarillo	\$62,457	\$88,841	\$88,152	-0.8%	
Fillmore	\$45,510	\$64,735	\$56,239	-13.1%	
Moorpark	\$76,642	\$109,019	\$99,777	-8.5%	
Ojai	\$44,593	\$63,431	\$61,192	-3.5%	
Oxnard	\$48,603	\$69,135	\$60,621	-12.3%	
Port Hueneme	\$42,246	\$60,092	\$57,848	-3.7%	
San Buenaventura	\$52,298	\$74,391	\$66,995	-9.9%	
Santa Paula	\$41,651	\$59,246	\$52,824	-10.8%	
Simi Valley	\$70,370	\$100,097	\$90,210	-9.9%	
Thousand Oaks	\$76,815	\$109,265	\$100,946	-7.6%	

Source: PCT089, Median Household Income in 1999 (Dollars), Census 2000 Summary File 4, S1903, Median Income in the Past 12-Months, ACS 5-year estimates (2011-2015)

While median incomes have increased slightly since the year 2000 within all Ventura County cities, the income increases have not risen as much as inflation. Adjusting for inflation, all cities in the county have seen annual median incomes decrease between the years 2000 and 2015.

Figure 3.11

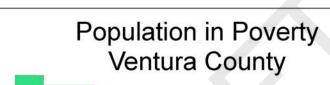


## **Poverty**

The federal poverty level for a community is another way to measure income. The poverty level is set by the U.S. government annually and used to determine the number of families eligible for subsidies, programs, and different types of benefits.

Like income, the percentage of the population under the federal poverty level varies greatly by census tract throughout Ventura County. Poverty income levels vary by household size. The entitlement cities with the lowest median household income, Oxnard and San Buenaventura, have the highest individual poverty rate, 16.6 percent and 11.4 percent, respectively. Both have poverty rates above the county average, 11 percent. Thousand Oaks, Simi Valley, and Camarillo all have low poverty rates, around six percent. (2011-2015 ACS)

Figure 3.12



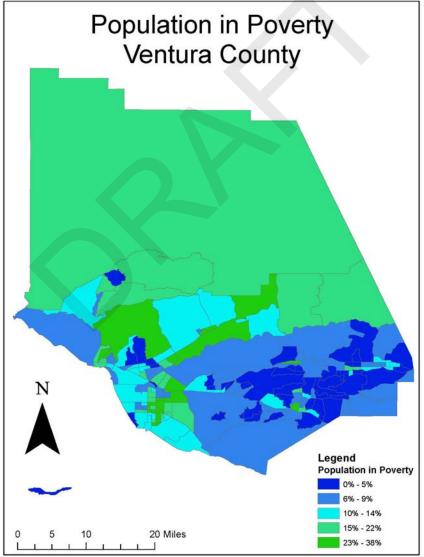
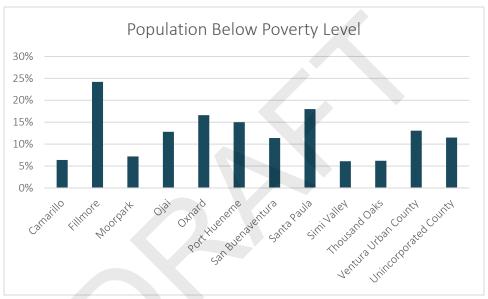


Table 3.4: Poverty Levels

Persons in Household	2015 Federal Poverty Level				
1	\$11,770				
2	\$15,930				
3	\$20,090				
4	\$24,250				

Source: State of California Health and Human Services Agency

Figure 3.13



Source: 2011-2015 ACS

The percentage of households who receive food stamps, food assistance, or the SNAP program is another poverty indicator. Within Ventura County, this food assistance is available as the CalFresh program, managed locally by the County of Ventura Human Services Agency. Seven percent of Ventura County households receive CalFresh food assistance. Oxnard has the highest percentage of households who receive food assistance at just under 14 percent, more than double the county average. Under four percent of households receive food assistance in Camarillo, Simi Valley, and Thousand Oaks. For context, the gross monthly income limit for a family of four for CalFresh is \$2,790 through the year 2020. (2011-2015 ACS)

Another way to describe households with lower income is the Real Cost Measure, a basic needs cost calculation within California that incorporates the costs of housing, food, health care, taxes, childcare, and transportation. Created by The United Way, the Real Cost Measure describes the number of households who do not earn enough to cover these basic needs based on local costs. These households may be those under the poverty level or those who earn too much to qualify for most public services

but still struggle to meet their basic needs (Struggling to Stay Afloat: The Real Cost Measure in California 2019. United Ways of California).

Within Ventura County, 32 percent of households (about 69,000) do not earn enough to cover these basic costs using the Real Cost Measure. Of all Hispanic or Latino households, 55 percent are below the Real Cost Measure, which is disproportionately above the county average. (Real Cost Measure, United Way) Households with children under six years old are also disproportionately above the county average; 58 percent of all Ventura County households with children under the age of six do not earn enough to pay for basic needs using the Real Cost Measure. The United Way also estimates that a family of four (two adults, one infant, and one school-age child) in Ventura County would need to hold more than three full-time minimum-wage jobs to achieve economic security and be above the Real Cost Measure.

# Household Profile

The majority of households within Ventura County are considered the "Small Family" household type, consisting of four people or fewer without a household member at least 62 years or age or older. Almost as many households contain at least one person age 75 or older as those that contain one or more children.

Table 3.5: Number of Households by Household Type

Household Type	Ventura County
Small Family	71,760
Large Family	15,315
Household with at least one person 62-74	31,012
Household with at least one person age 75+	10,309
Household with one or more children (6 or under)	13,232

Source: 2011-2015 CHAS.

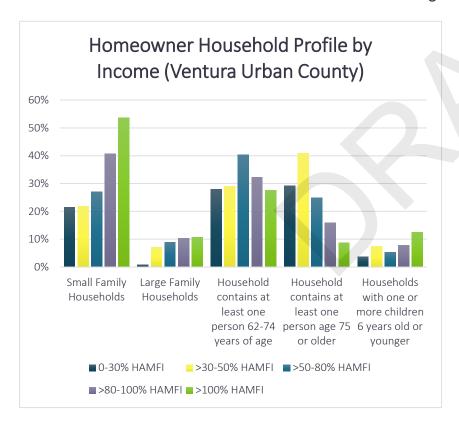
The following figures provide a more detailed profile of Ventura Urban County and the Cities of Camarillo, Oxnard, San Buenaventura, Simi Valley, and Thousand Oaks.

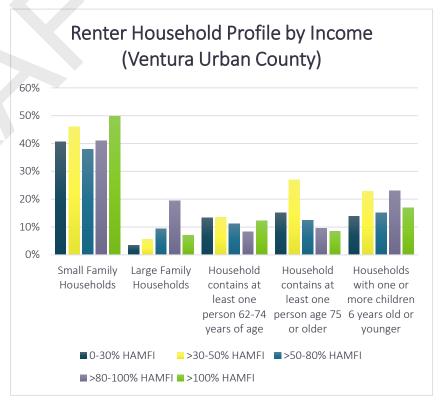
# **Ventura Urban County**

Renters in Ventura Urban County are most likely to be in small family households (one- to four-person families without members age 62 or older) compared to other household types. When compared to homeowners, renter households are more likely have children under the age of six.

Senior households in Ventura Urban County tend to own their homes rather than rent. These senior households are more likely than other age groups to earn less than 100 percent of the HUD adjusted median family income (HAMFI). In Consolidated Plan stakeholder consultation, this issue was identified as resulting from a mix of retirement (and consequently lower annual income levels) and an increasing share of older households earning less and becoming more impoverished.

Figure 3.14

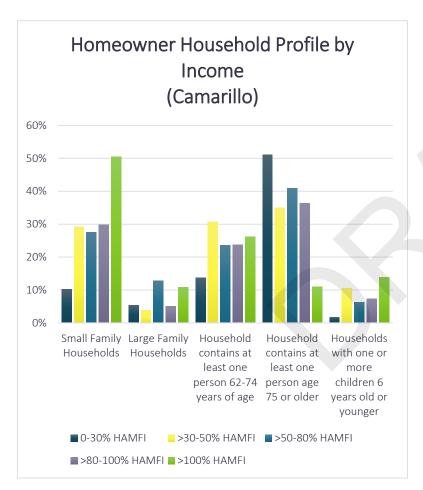


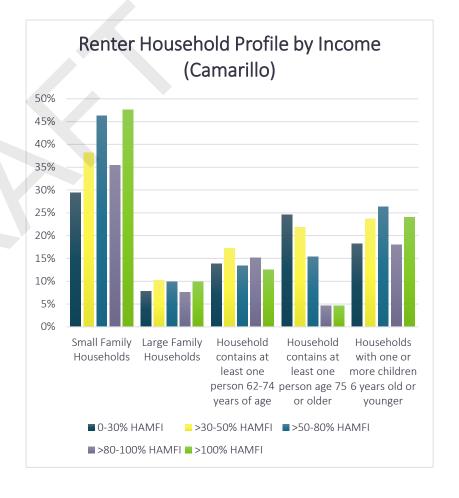


## **Camarillo**

When compared to the county average, Camarillo has a higher percentage of households that contain at least one person aged 62 or older and a much higher percentage of households that contain at least one person aged 75 or older. Similar to the county, these residents are more likely to be homeowners than renters, and more likely to be in a lower income group.

Figure 3.15

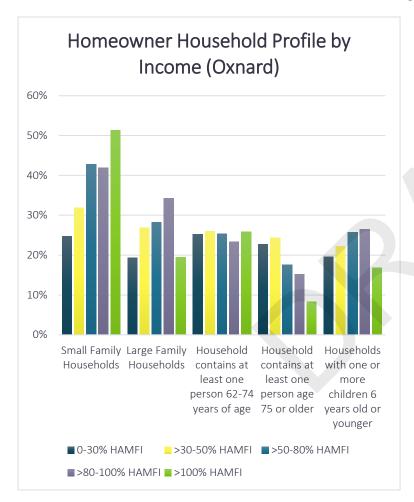


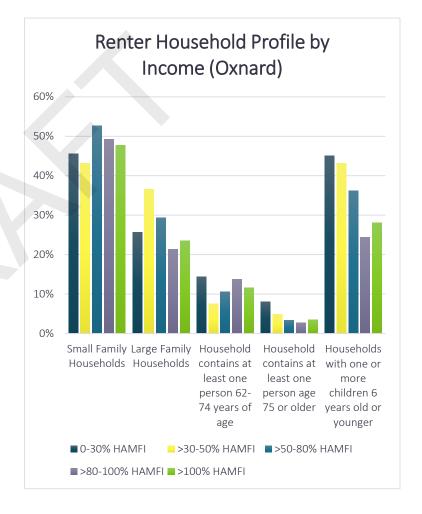


#### Oxnard

Oxnard, when compared to Ventura County, contains more low-income households with one or more children present. There are proportionally more low-income renters in Oxnard than the county average.

Figure 3.16



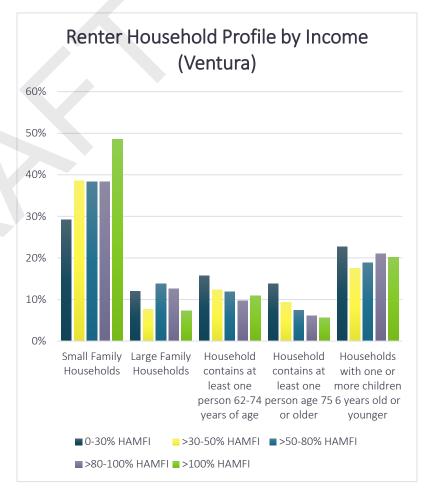


#### San Buenaventura

In San Buenaventura, the greatest share of households earning above 100 percent HAMFI are small family households for both renters and homeowners. Homeowner households containing at least one person over the age of 62 form the largest share of households earning less than 50 percent HAMFI. Small family renter households and those households with children under the age of six comprise the largest share of households earning less than 50 percent HAMFI.

Homeowner Household Profile by Income (Ventura) 60% 50% 40% 30% 20% 10% Small Family Large Family Household Household Households Households contains at contains at with one or least one least one more children person 62-74 person age 6 years old or years of age 75 or older younger ■ 0-30% HAMFI >30-50% HAMFI ■>50-80% HAMFI ■ >80-100% HAMFI ■ >100% HAMFI

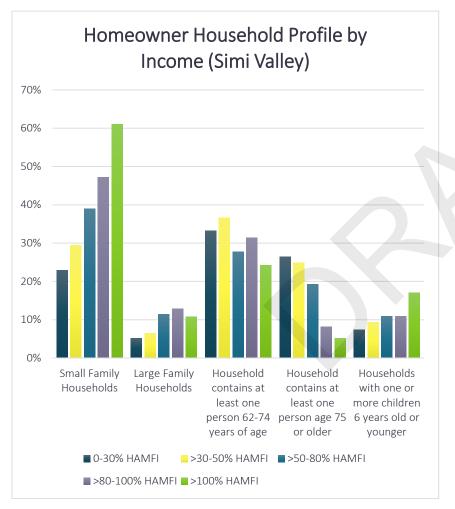
Figure 3.17

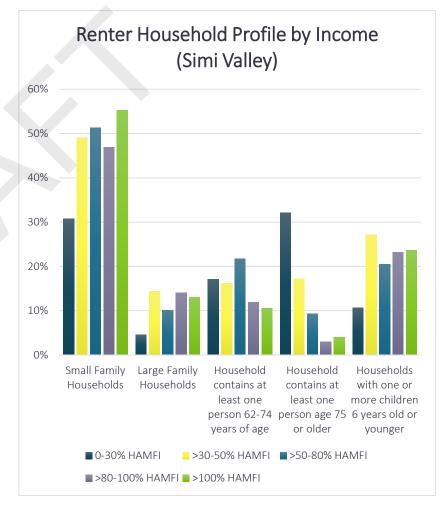


## Simi Valley

In Simi Valley, homeowner households with at least one person over the age of 62 have the greatest share of income levels below 50 percent HAMFI. Homeowner and rental small family households tend to have the greatest share of income levels over 100 percent HAMFI. Thirty-eight percent of rental households with children aged 6 or under earn less than 50 percent HAMFI.

Figure 3.18





#### **Thousand Oaks**

In Thousand Oaks, the greatest share of extremely low-income renters are small family households (41 percent) while the greatest share of extremely low-income homeowners are households with at least one person over the age of 62 (57 percent). Similar to other communities in the county, more than a third (37 percent) of households containing a child age six or younger have income levels below 50 percent HAMFI.

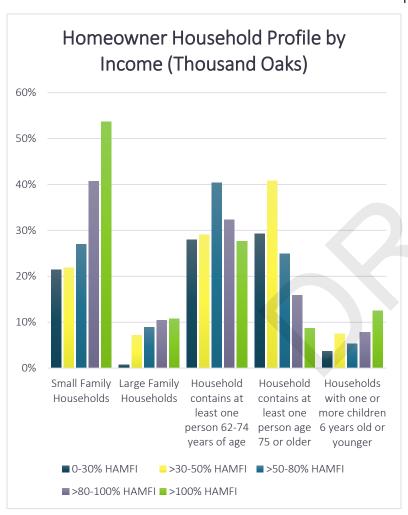
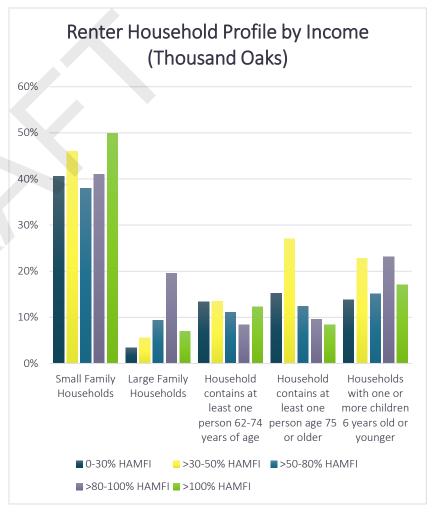


Figure 3.19



# **Housing Problems**

Lower income households have higher rates of housing problems. Housing problems are defined as houses: 1) Lacking complete kitchen facilities; 2) Lacking complete plumbing facilities; 3) With cost burden greater than 30 percent (share of income devoted to housing costs); or 4) With more than one person per room (overcrowding). A total of 121,875 households in Ventura County experience a housing problem.

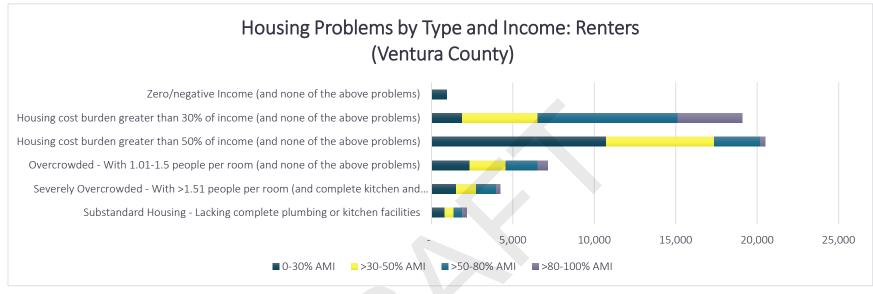
Table 3.6: Number of Households with a Housing Problem (Ventura County)

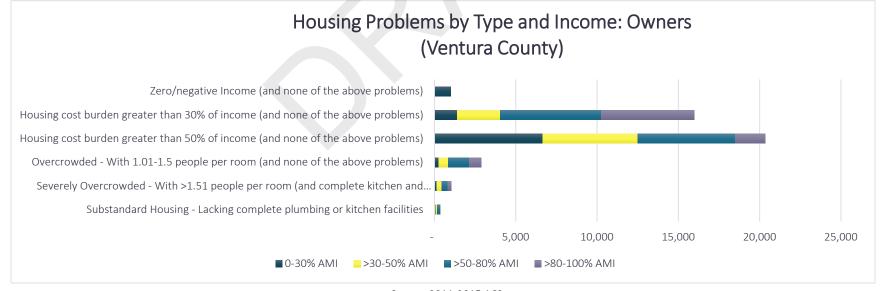
	Renter					Owner				
	0-30%	>30-50%	>50-80%	>80-	Total	0-30%	>30-50%	>50-80%	>80-	Total
	AMI	AMI	AMI	100%		AMI	AMI	AMI	100%	
				AMI					AMI	
Substandard Housing - Lacking complete	810	570	520	275	2,675	90	90	175	15	460
plumbing or kitchen facilities										
Severely Overcrowded - With >1.51 people	1,535	1,220	1,210	265	4,400	130	330	360	215	1,450
per room (and complete kitchen and										
plumbing)			<b>\</b>							
Overcrowded - With 1.01-1.5 people per	2,345	2,200	1,995	610	8,390	255	590	1,290	735	4,455
room (and none of the above problems)										
Housing cost burden greater than 50% of	10,745	6,625	2,825	315	20,610	6,655	5,860	5,970	1,850	23,075
income (and none of the above problems)										
Housing cost burden greater than 30% of	1,875	4,650	8,575	3,970	21,750	1,400	2,660	6,185	5,740	32,650
income (and none of the above problems)										
Zero/negative income (and none of the	950	0	0	0	950	1,010	0	0	0	1,010
above problems)										

Source: CHAS 2011-2015

Note: Each housing problem count is exclusive of other housing problems and is listed in sequential order, meaning that the count for each row indicates that those households have none of the problems listed above it but may also have one of the problems listed below it. For example, households with substandard conditions may also be cost burdened, but would only be counted in the substandard row.

Figure 3.20





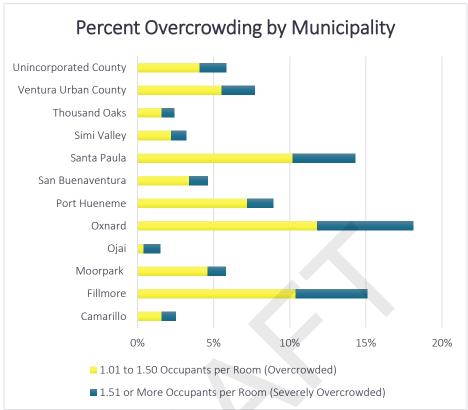
Share of Households by Income and **Tenure with Housing Problem** 100% 90% 80% 70% 60% 50% 40% 30% 20% 10% 0% 0-30% AMI 30-50% 50-80% 80-100% Total ■ Renter ■ Owner

Figure 3.21

When assessing all income levels, renters (60 percent) are more likely to experience a housing problem than homeowners (36 percent). Eighty-nine percent of renters earning between 30-50 percent are median income (AMI) experience at least one housing problem.

Overall, cost burden is the largest share of housing problems for renter and owner households. However, throughout the county, just over 2,500 households live in substandard housing conditions (i.e., lacking complete plumbing or kitchen facilities). The city of Oxnard experiences the greatest issue with overcrowding, as 18 percent of all households are identified as having an overcrowding or severely overcrowding problem. (Figure 3.22)

Figure 3.22



#### **Cost Burdened Households**

Households paying more than 30 percent of income are considered cost burdened.

Housing cost burden is the most significant housing problem within Ventura County, affecting not just the household budget of county residents, but also causing increased homelessness, reduced economic growth in multiple industries, longer commuting times, and a decrease in some health services (California's High Housing Costs: Causes and Consequences, California Legislative Analyst's Office). The annual income needed to afford a two-bedroom apartment within Ventura County and not experience a cost burden is \$71,800 (Out of Reach, National Low Income Housing Coalition). This income level is \$6,000 below the median income in the county, resulting in a large share of households throughout the county experiencing some level of cost burden for both homeowners and renters.

As illustrated in the adjacent chart, at least 45 percent of renters in the Ventura Urban County and each entitlement jurisdiction pay 35 percent or more of their household income for gross rent.

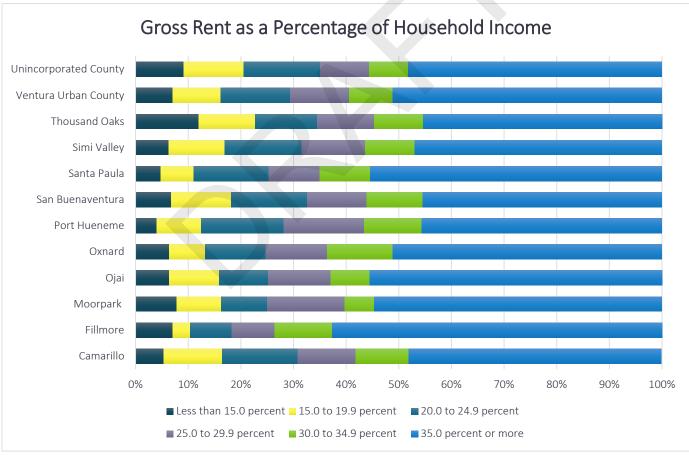


Figure 3.23

Monthly Homeowner Costs as a Percentage of Household Income (With a Mortgage)

45%

40%

35%

30%

25%

20%

15%

10%

Contain Representation of the property of the property

Figure 3.24

Homeowners with a mortgage in Ventura County are less likely to be cost burdened than renters, but 42 percent of homeowners in the county pay at least 30 percent of their income for owner costs.

Cost-burdened households in Ventura County can be at any income level, but those considered "low income" (<80 percent AMI) are especially vulnerable to homelessness and impacted ability to afford other basic needs and services.

Given the high rate of cost burden and severe cost burden in Ventura County, the following figures provide greater detail on the share of households experiencing cost burden by income level and housing tenure for each jurisdiction.

Monthly Homeowner Costs as a Percentage of Household Income (Without a Mortgage)

60%

50%

40%

20%

Contained Lithrote Monthly Homeowner Costs as a Percentage of Household Income (Without a Mortgage)

60%

Contained Lithrote Monthly Homeowner Costs as a Percentage of Household Income (Without a Mortgage)

60%

50%

60%

Contained Lithrote Monthly Homeowner Costs as a Percentage of Household Income (Without a Mortgage)

Figure 3.25

■ 35.0 percent or more

■ 20.0 to 24.9 percent

■ Less than 10.0 percent ■ 10.0 to 14.9 percent ■ 15.0 to 19.9 percent

■ 25.0 to 29.9 percent ■ 30.0 to 34.9 percent

Cost burden for households with a mortgage is far higher than cost burden for households who own their house without a mortgage or, in other words, own the house outright. The benefit to most homeowners with a mortgage over renters when housing costs are comparable is that most mortgages are fixed-rate rather than variable rate. This means that the mortgage payment over the course of a 30-year mortgage will be constant and housing costs will only go up by the cost of taxes and utilities. Renters, however, can see extremely high rent increases over the course of 30 years and are unable to control the rising cost of housing.

Table 3.7 Number of Cost Burdened Households by Income Level and Tenure (Ventura County)

	Renter				Owner			
	0-30%	>30-	>50-	Total	0-30%	>30-	>50-	Total
	AMI	50%	80%		AMI	50%	80%	
		AMI	AMI			AMI	AMI	
Small Related	7,120	6,288	6,140	19,548	1,778	2,899	5,598	10,275
Large Related	3,146	2,891	1,910	7,947	615	1,375	2,204	4,194
Senior (Elderly)	3,739	2,770	2,015	8,524	4,489	3,947	3,645	12,081
Other	3,102	2,501	2,931	8,534	1,391	862	1,511	3,764
Total need by	17,107	14,450	12,996	44,553	8,273	9,083	12,958	30,314
income								

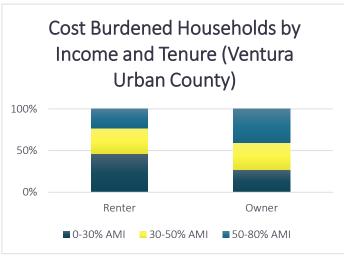
As noted above, renters experience a much higher level of cost burden than owner households in Ventura County (44,553 households compared to 30,314 households). The largest percentage of cost-burdened households countywide are renters who earn less than 30 percent of the AMI. The majority of these households are small family households.

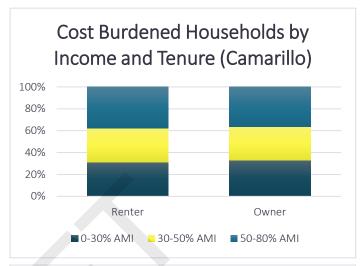
By number, more housing burden is experienced by housing renters rather than owners. With lower average incomes than homeowners, renters also face the issue of annual housing cost increases primarily due to rent increases that are controlled by property owners. Homeowners are able to control housing costs through fixed-rate mortgages if any mortgage exists on the property at all.

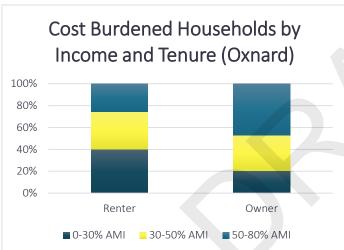
Figure 3.26

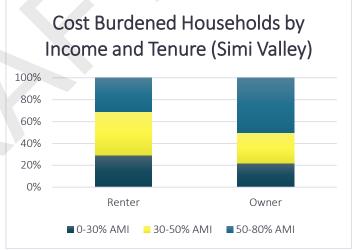
The following tables summarize the share of cost-burdened households by income and tenure for each entitlement jurisdiction in Ventura County.

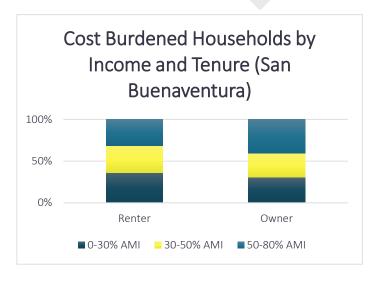
Figure 3.27

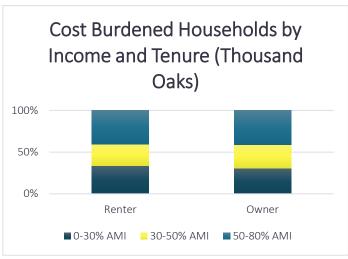












#### **Severe Cost Burden**

A household is considered to have a "severe cost burden" when over 50 percent of gross income is paid toward housing costs or utilities.

Table 3.8: Number of Households with Severe Cost Burden by Income Level and Tenure (Ventura County)

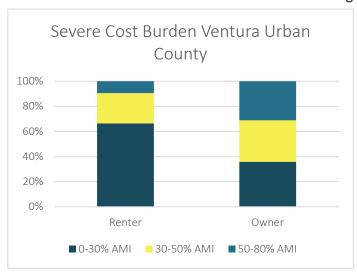
	Renter				Owner			
	0-30%	>30-	>50-	Total	0-30%	>30-	>50-	Total
	AMI	50%	80%		AMI	50%	80%	
		AMI	AMI			AMI	AMI	
Small Related	6,262	3,219	1,204	10,685	1,654	2,235	2,752	6,641
Large Related	2,673	1,189	253	4,115	547	737	669	1,953
Senior (Elderly)	2,957	1,862	884	5,703	3,452	2,405	1,848	7,705
Other	2,712	1,570	749	5,031	1,179	689	929	2,797
Total need by	14,604	7,840	3,090	25,534	6,832	6,066	6,198	19,096
income								

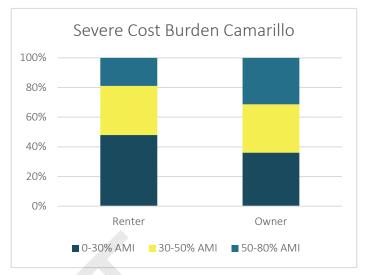
Source: CHAS 2011-2015

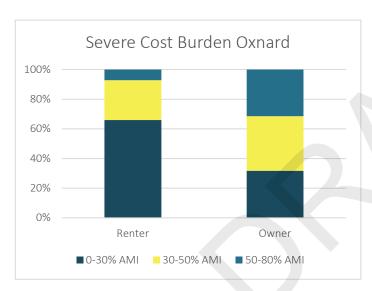
Nearly 45,000 households (owner and renter) in Ventura County are severely cost-burdened. Of severely-burdened renter households, this is predominately households earning less than 30 percent AMI. For owner households, the share of severe cost burden is split generally evenly between 0-30 percent, 30-50 percent, and 50-80 percent AMI ranges.

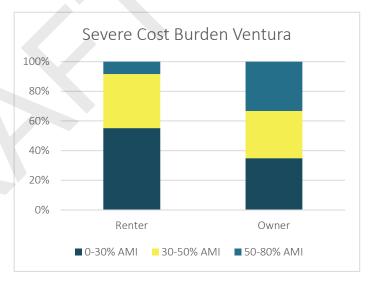
The following tables summarize the share of severe cost-burdened households by income and tenure for each entitlement jurisdiction in Ventura County.

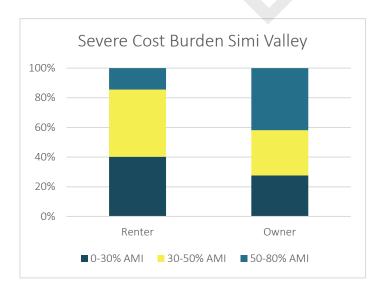
Figure 3.28

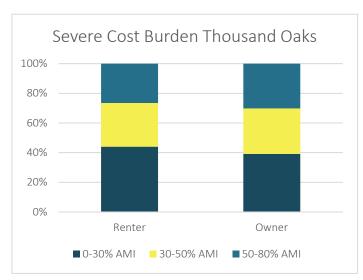












## Overcrowding (More than one person per room)

Housing is considered "overcrowded" when there is more than one person per room. "Severely overcrowded" housing has more than 1.5 people per room. A "room," as counted by the American Community Survey, can be a bedroom, living room, den, office, finished basement, or kitchen. Bathrooms, porches, balconies, halls, and unfinished basements are not counted.

Five percent of housing in Ventura County is considered overcrowded and two percent is considered severely overcrowded. Oxnard has the highest percentage of housing with both overcrowding and severe overcrowding, with over 18 percent of housing considered crowded or overcrowded. Thousand Oaks and Camarillo have the smallest share of overcrowded housing units.

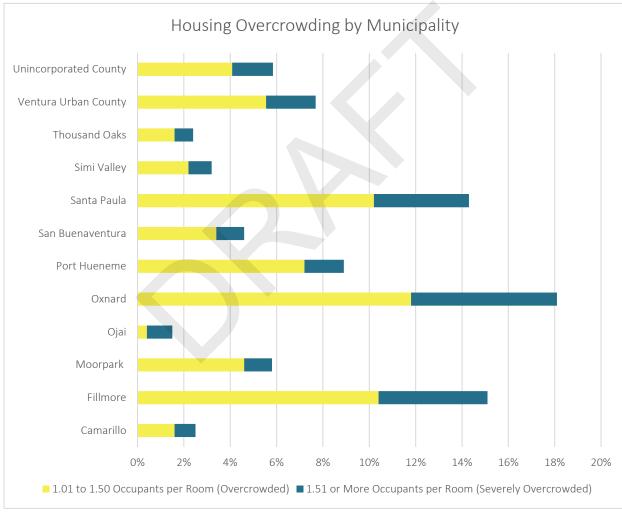


Figure 3.29

### Describe the number and type of single person households in need of housing assistance.

There are an estimated 55,777 single person households (householder living alone) in Ventura County. These households are considered a share of the "other" households in the tables and charts summarizing cost burden and other housing problems. Based on consultation, it is assumed that these households experience similar levels of housing problems and issues as the overall "other" category in the tables and charts above.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

#### **Disability**

Between 8 and 14 percent of the total population in each jurisdiction is considered disabled. Ojai has the highest percentage of this population at 13.9 percent, while Moorpark has the lowest percentage at 8.0 percent. The majority of seniors, between 60 and 94 percent, have a disability. (2011-2015 ACS)

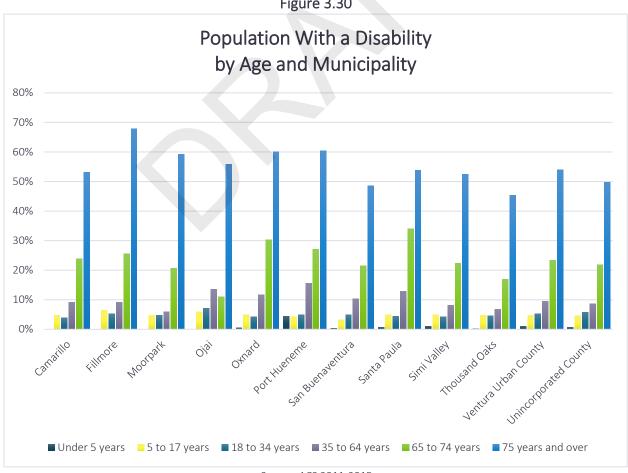


Figure 3.30

Source: ACS 2011-2015

#### Domestic Violence

The exact number of victims of domestic violence in Ventura County is difficult to determine because not all victims of domestic violence seek assistance, report instances of crime, or pursue criminal charges against perpetrators.

In California, 32.9 percent of women and 27.3 percent of men experience intimate partner physical violence, intimate partner sexual violence, and/or intimate partner stalking in their lifetimes (National Coalition Against Domestic Violence: Domestic Violence in California). The 2008 California Women's Health Survey reports that about six percent of women in California experienced at least one incident of psychological or physical domestic violence during the last 12 months before responding to the survey (California Department of Public Health, Domestic Violence/Intimate Partner Violence).

Within Ventura County, there were nearly 7,000 domestic violence-related calls for emergency assistance in 2017. Two nonprofit organizations, Interface and the Coalition for Family Harmony, are the primary organizations offering assistance and shelter to victims of domestic violence. In addition, the Ventura County District Attorney's Office provides services to thousands of crime victims, including victims of domestic violence, every year through trained Victim Advocate volunteers within the Crime Victims' Assistance Unit. Volunteers assist with services such as obtaining a restraining order, emergency shelter placement, and accompanying a victim to court.

In 2017, about half of the nearly 5,000 crime victims who were helped by advocates in the Ventura County District Attorney's Office were involved in domestic violence cases, by far the most common type of crime that advocates were assigned. The same year, advocates helped victims obtain 769 temporary restraining orders and made almost 3,000 referrals for services such as counseling or access to shelters (Ventura County District Attorney's Office and California Governor's Office of Emergency Services Victim Services Grant).

Table 3.9: 2017 Domestic Violence Calls for Assistance

Camarillo	529	San Buenaventura	1,437
Fillmore	158	Santa Paula	99
Moorpark	254	Simi Valley	471
Ojai	55	Thousand Oaks	797
Oxnard	2,250	Unincorporated County	633
Port Hueneme	274	Ventura County Total	6,957

Source: Domestic Violence-Related Calls for Assistance, California Department of Justice Criminal Justice Statistics Center, 2018

## What are the most common housing problems? Are any populations/household types more affected than others by these problems?

The State of California is experiencing a housing crisis, particularly in the coastal areas. Cost burden is the most common housing problem in all communities in Ventura County. Renters are especially affected by cost burden, and low and moderate-income households are affected most of all. Housing stock is low for homeowners and renters with 80-100 percent AMI (sometimes referred to as "workforce housing").

Housing vacancy rates in Ventura County are low compared to the U.S. average, particularly for renters. The overall Ventura County rental housing vacancy rate was 3.6 percent in July of 2019. The U.S rental vacancy rate is currently about seven percent. (Dyer Sheehan Group, January and July 2019 Ventura County Apartment Market Surveys) Low vacancy contributes to high rents and makes replacement housing difficult to obtain if housing problems are present.

Average rents in the county are higher than indicated by the 2019 HUD Fair Market Rents for the Oxnard-Thousand Oaks-Ventura, CA MSA, particularly among smaller apartment sizes which are often in demand by lower-income households because the rents, while still high, are more attainable than the rents for larger apartments in the county.

	2019 HUD Fair Market Rents	Dyer Sheehan July 2019 Ventura County Apartment Market Survey	Differential
Studio	\$1,153	\$1,500	+30%
One Bedroom	\$1,362	\$1,782	+30.8%
Two Bedroom	\$1,795	\$2,131	+18.7%
Three Bedroom	\$2,518	\$2,559	+1.01%

Source: HUD, Dyer Sheehan Group, January and July 2019 Ventura County

Apartment Market Surveys

According to a report published by real estate market database ATTOM Data Solutions and cited in an article published in the Ventura County Star on June 20, 2019, median home prices in the first quarter of 2019 were not affordable for average wage earners in more than 70 percent of the nation's largest counties. The dataset was analyzed to determine the 25 least affordable housing markets in the nation which included many counties in California, notably Ventura County and the neighboring of counties Los Angeles and Santa Barbara. In Ventura County, the income necessary to buy a house was estimated at \$151,656, while average annual wages were estimated at \$55,211, with the 4th quarter median home sales price estimated at \$571,000.

Additionally, the County of Ventura experienced natural disasters (wildfires) in 2017, 2018, and 2019 which put an added strain on the local housing market, with more than 800 Ventura County housing units destroyed (of which 86 were rental units) with hundreds more damaged. These disasters

permanently and temporarily displaced households, and created even lower vacancy rates and higher rental rates for available housing units.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

Within Ventura County, 15 percent of individuals and 11 percent of families live below the poverty level. Low-income individuals and families with children who are currently renting are often at imminent risk of homelessness due to rent burden. High rent burden, especially when rent is above 50 percent of monthly income, makes low-income households more at risk to miss a rent payment when combined with household costs such as transportation, food, medical bills, and other necessities.

Failure to pay rent is one of the most common causes of eviction within the United States. Should a household be evicted, it becomes difficult to find replacement housing, either due to cost and availability constraints or many landlords' unwillingness to rent to those with an eviction record. The household may subsequently become homeless. Households with 0-30 percent AMI, the lowest income level, are the most likely to have a high rent burden and are the most likely to become homeless due to eviction. There are over 14,000 renters in Ventura County between 0-30 percent AMI who pay more than 50 percent of their income towards rent. (2011-2015 CHAS) Some households may also be stable in terms of rental payments but a rental cost increase can cause increased cost burden and missed payments. Rental cost increases are a significant cause of families losing housing.

Rapid rehousing programs and one-time eviction prevention financial assistance may help these homeless individuals or families. While this type of assistance can be helpful, challenges associated with this type of assistance include high housing costs within all Ventura municipalities that many households struggle to continue making rental payments after a life event that causes a missed house payment, such as the loss of employment, vehicle repair, or large medical bills.

Homeless prevention assistance, though helpful in the case of short-term financial instability, doesn't prevent evictions for households that cannot afford to sustain increased rental costs in the long term. In addition, the low rental vacancy rate, high rents, and general lack of affordable housing units makes finding any new unit a challenge after an eviction.

Formerly homeless families receiving short-term rental housing or rapid rehousing assistance find replacement housing is difficult near the termination of that assistance for some of the same reasons many become homeless in the first place: high housing costs and a high amount of competition for units among renters that results in many formerly homeless individuals denied housing due to eviction or other legal records. This population needs both a long-term source of housing funding, employment

which pays enough to pay for rent, and/or social services that help alleviate any underlying health or other personal issues that prevent successful retention of long-term housing.

Other populations disproportionately at risk of becoming homeless are victims of domestic violence, those with substance abuse and/or severe mental health problems, youth aging out of foster care, and people exiting incarceration. These groups are more likely to have a criminal record, a status which is not a protected class as defined by the Federal Fair Housing Act or the California Fair Employment and Housing Act. Should members of these groups also be low-income, the risk of homelessness increases. These groups may also have other immediate social barriers or challenges that prevent navigation of the competitive local housing market.

The number of low-income individuals at risk of homelessness due to housing cost burden is difficult to determine and can be affected by housing vacancy rates, the average size and age of households (who may or may not be able to find emergency housing by "doubling up" in housing), poverty levels, the severity of housing cost burden, the types of rental tenancy (which factor into state of California eviction law), and numerous other social factors.

### Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

While health issues, drug and alcohol abuse, criminal justice issues, the economy, and protected class-based discrimination can all increase the risk of homelessness, the following housing issues have also been linked to housing instability and homelessness.

The gap between housing costs and minimum- or low-wage employment play a large part in housing instability and can cause homelessness or housing overcrowding. High housing costs and a general housing shortage (low housing vacancy rates) in the area mean a missed rent or mortgage payment can lead to homelessness. Large housing cost increases such as rent or variable rate loan increases can also create this gap, though effective January 1, 2020, California Assembly Bill 1482 limits rent increases statewide to five percent plus inflation for all rental units in multifamily buildings over 15 years old. Even with these new rent increase limits, allowed rent increases can still surge by hundreds of dollars per month, increasing the homelessness risk of low- and moderate-income households, especially those who are cost burdened.

Long-term housing assistance, particularly Housing Choice Vouchers and public housing, successfully reduces homelessness by keeping low-income individuals and families out of the shelter system. Less than only one in four eligible U.S. households currently receives federal housing assistance (Coalition for the Homeless).

For chronically homeless persons with disabilities such as mental illness and addiction or severe physical limitations, permanent supportive housing creates long-term housing stability. Permanent supportive housing units are in short supply in most communities and nowhere near the level of need (National Coalition for the Homeless).

"Housing first," a model first developed in New York City, reduces street homelessness by moving long-term street homeless individuals directly into subsidized housing. Most of these individuals have mental illness, substance abuse disorders, and other health problems, and are linked to support services in addition to the housing. The majority of the people moved into "housing first" apartments remain stably housed. A lack of a "housing first" model within the homelessness services will keep a large population homeless, especially if there are insufficient housing units in which to place program participants (Coalition for the Homeless).

Finally, housing eviction law can create instability and a risk of homelessness through policies that make rental housing insecure and unpredictable. The loss of rental housing tenancy can cause a household to become homeless (Eviction Lab).

#### **Broadband Access**

Per HUD guidance, all Consolidated Plans submitted after January 1, 2018, must address broadband needs within the jurisdiction. The map below outlines Ventura County's access to providers offering broadband services. The speeds identified are 25Mbps download and 3Mbps upload, the minimum speeds to be considered broadband by the U.S. Federal Communications Commission (FCC). In urban areas (as defined by the U.S. Census), more than 99 percent of residents have access to three or more broadband providers. In rural areas, 34 percent of residents have access to two providers and 66 percent of residents have access to at least three providers. (FCC)

Broadband Internet access is dependent on having a computer and broadband availability. Computer ownership varies throughout Ventura County with the highest percentage of households in Thousand Oaks (94.0 percent) and the lowest in Santa Paula (77.9 percent). Thousand Oaks also has the highest percentage of households who own a computer and have access to broadband internet (90.7 percent) and Santa Paula has the lowest (71.7 percent). (2013-2017 ACS)

Figure 3.31

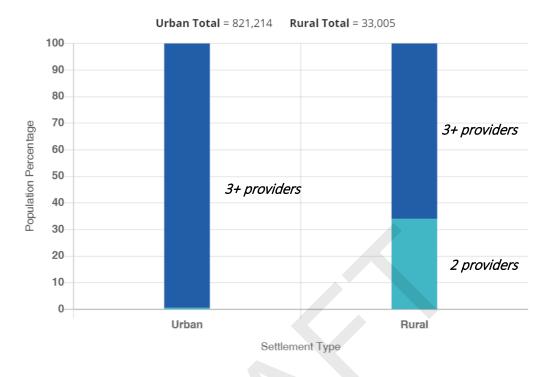


Figure 3.32



Source: Fixed Broadband Deployment, FCC 2019

Table 3.10: Households with Computers or Broadband

Computers and Internet Use	Households with a computer	Households with a broadband Internet subscription
Camarillo	92.20%	87.60%
Fillmore	79.80%	74.80%
Moorpark	92.60%	90.30%
Ojai	90.30%	85.60%
Oxnard	88.40%	77.30%
Port Hueneme	89.70%	81.70%
San Buenaventura	91.90%	85.90%
Santa Paula	77.90%	71.70%
Simi Valley	91.80%	89.50%
Thousand Oaks	94.00%	90.70%
Ventura Urban County	89.10%	83.00%
Unincorporated County	91.90%	84.80%

Source: 2013-2017 ACS

### **Opportunity Zones**

Table 3.11: Designated Qualified Opportunity Zones

State	County	Census Tract Number	Tract Type	ACS Data Source	
California	Ventura	06111000304	Low-Income Community	2011-2015	
California	Ventura	06111000600	Low-Income Community	2011-2015	
California	Ventura	06111001302	Low-Income Community	2011-2015	
California	Ventura	06111003201	Low-Income Community	2011-2015	
California	Ventura	06111004305	Low-Income Community	2011-2015	
California	Ventura	06111004715	Low-Income Community	2011-2015	
California	Ventura	06111004902	Low-Income Community	2011-2015	
California	Ventura	06111009100	Low-Income Community	2011-2015	

Source: CDFI Fund 2018

There are eight census tracts qualified as Opportunity Zones within Ventura County. Opportunity Zones are designed to spur economic development and job creation in distressed communities.

According to the IRS: An opportunity zone is an economically-distressed community where new investments, under certain conditions, may be eligible for preferential tax treatment. Localities qualify as opportunity zones if they have been nominated for that designation by the state and that nomination

has been certified by the Secretary of the U.S. Treasury via his delegation of authority to the Internal Revenue Service.

Opportunity Zones can be in designated New Market Tax Credit qualified census tracts and were selected by the governor of each state in 2018.

06037920104 06111000100 06111000903 06111000100 06037920106 Pirit 111000200 06111000400 06111001206 06111000500 SOUTH MO SOUTH MOUNTAIN Simi Valley 06111908305 Ventura 06111007 Pacific Ocean 06111005202 06111005002 06111005205 06111007511 SIMI HILLS Designated Opportunity Zone Tracts 06111007402 Opportunity Zone Tracts Thousand Oaks Census Tracts Counties CDFI FUND

Figure 3.33

Source: Community Development Financial Institutions Fund (CDFI Fund)

December 2019

# Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

According to HUD, disproportionate need refers to any need for a certain race or ethnicity that is more than 10 percentage points above the need demonstrated for the total households within the jurisdiction at a particular income level.

The tables below indicate the share of households by race or ethnicity and income level experiencing one or more of the four housing problems. The four housing problems are: 1) Housing unit lacks complete kitchen facilities; 2) Housing unit lacks complete plumbing facilities; 3) More than one person per room (overcrowded); or 4) Household is cost burdened (between 30 and 50 percent of income is devoted to housing costs).

Disproportionate need for each race or ethnicity is determined by calculating the share of the total number of households with one or more housing problems from each race or ethnicity and comparing that figure to the share of all Ventura County households at that income level that experience the problem. (Share of race/ethnicity = # of households for that race/ethnicity with one or more housing problem / total # of households for that race/ethnicity.)

### o%-30% of AMI

Most Ventura County households (80 percent) in the 0-30 percent AMI bracket experience at least one housing problem.

Nearly 26,000 households with incomes between 0 and 30 percent of AMI experience a housing problem. The shares for each race or ethnicity are not greater than 10 percentage points above the total share and therefore do not represent a disproportionately greater need at this income level.

Table 3.12: 0%-30% of AMI Ventura County

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	25,812	4,311	1,965	80%
whole				
White	11,840	2,176	1,364	77%
Black / African	553	125	0	82%
American				
Asian	822	323	95	66%

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
American Indian,	67	29	0	70%
Alaska Native				
Pacific Islander	0	0	0	
Hispanic or Latino	12,104	1,646	461	85%

Source: 2011-2015 CHAS Data

### 30%-50% of AMI

The share of households in Ventura County at 30-50 percent AMI experiencing at least one housing problem is 79 percent.

The shares for each race or ethnicity are not greater than 10 percentage points above the total share and therefore do not represent a disproportionately greater need at this income level.

Note that Pacific Islanders have an increased share of households with one or more of four housing problems, but the overall number of households experiencing a housing problem for this race or ethnicity is quite low and within the CHAS margin of error.

Table 3.13: 30%-50% of AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	24,812	6,481	0	79%
whole				
White	10,769	3,589	0	75%
Black / African	354	75	0	83%
American				
Asian	997	370	0	73%
American Indian,	50	10	0	83%
Alaska Native				
Pacific Islander	33	0	0	100%
Hispanic or Latino	12,177	2,358	0	84%

Source: 2011-2015 CHAS Data

### 50%-80% of AMI

The share of households in Ventura County at 50-80 percent AMI experiencing at least one housing problem is 64 percent.

Black/ African American households are over-represented, with 82 percent at 50-80 percent AMI experiencing a housing problem, and therefore represent a disproportionately greater need at this income level.

Table 3.14: 50%-80% of AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	29,109	16,184	0	64%
whole				
White	14,840	8,998	0	62%
Black / African	645	144	0	82%
American				
Asian	1,485	820	0	64%
American Indian,	34	53	0	39%
Alaska Native				
Pacific Islander	10	55	0	15%
Hispanic or Latino	11,745	5,872	0	67%

Source: 2011-2015 CHAS Data

### 80%-100% of AMI

The share of total households at 80-100 percent AMI experiencing at least one housing problem is 52 percent.

The shares for each race or ethnicity are not greater than 10 percentage points above the total share and therefore do not represent a disproportionately greater need at this income level.

Table 3.15: 80% - 100% of AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	13,980	12,736	0	52%
whole				
White	8,267	7,360	0	53%
Black / African	183	184	0	50%
American				

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Asian	662	778	0	46%
American Indian,	40	32	0	56%
Alaska Native				
Pacific Islander	20	25	0	44%
Hispanic or Latino	4,541	4,125	0	52%

Source: 2011-2015 CHAS Data

### **Summary**

The following groups have disproportionately greater needs related to housing problems:

- African American households between 50-80 percent AMI
- Pacific Islander households between 30-50 percent AMI\*

### Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

According to HUD, disproportionate need refers to any need for a certain race or ethnicity that is more than 10 percentage points above the need demonstrated for the total households within the jurisdiction at a particular income level. The tables below indicate the share of households by race or ethnicity and income level experiencing one or more of the four severe housing problems. The four housing problems are: 1) Housing unit lacks complete kitchen facilities; 2) Housing unit lacks complete plumbing facilities; 3) More than 1.5 person per room (overcrowded); or 4) Household is severely cost burdened (greater than 50 percent of income is devoted to housing costs).

Disproportionate need for each race or ethnicity is determined by calculating the share of the total number of households with one or more severe housing problems from each race or ethnicity and comparing that figure to the share of all Ventura County households at that income level that

<sup>\*</sup>Population shows disproportionate need but the population size is small and within the CHAS margin of error.

experience the problem. (Share of race/ethnicity = # of households for that race/ethnicity with one or more severe housing problem / total # of households for that race/ethnicity.)

### o%-30% of AMI

The share of total households in Ventura County at 0-30 percent AMI experiencing at least one severe housing problem is 75 percent. More than 22,000 households in the region experience at least one severe housing problem at this income level.

The data indicate that any share of a race or ethnicity category in Ventura County is not greater than 10 percentage points above the total need and therefore the shares do not show a disproportionate greater need at this income level.

Table 3.16: 0%-30% of AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	22,553	7,593	1,965	75%
whole				
White	10,006	4,008	1,364	71%
Black / African	503	170	0	75%
American				
Asian	716	417	95	63%
American Indian,	25	71	0	26%
Alaska Native				
Pacific Islander	0	0	0	0%
Hispanic or Latino	10,876	2,874	461	79%

Source: 2011-2015 CHAS Data

### 30%-50% of AMI

The share of total Ventura County households at 30-50 percent AMI experiencing at least one severe housing problem is 56 percent. More than 17,000 households have at least one severe housing problem at this income level.

American Indian and Pacific Islander households represent a disproportionately greater need when compared to Ventura County as a whole for the 30-50 percent AMI level. Note that these households are in small numbers compared to the number of households at this income level in the jurisdiction as a whole and are within the CHAS margin of error.

Table 3.17: 30%-50% of AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	17,470	13,805	0	56%
whole				
White	7,730	6,619	0	54%
Black / African	259	170	0	60%
American				
Asian	702	669	0	51%
American Indian,	50	10	0	83%
Alaska Native				
Pacific Islander	29	4	0	88%
Hispanic or Latino	10,876	2,874	461	79%

Source: 2011-2015 CHAS Data

### 50%-80% of AMI

The share of total households in Ventura County at 50-80 percent AMI experiencing at least one severe housing problem is 32 percent. Just over 14,000 households at this income level experience at least one severe housing problem.

The data indicate that any share of a race or ethnicity category in Ventura County is not greater than 10 percentage points above the total need and therefore the shares do not show a disproportionate greater need at this income level.

Table 3.18: 50-80% of AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	14,340	30,938	0	32%
whole				
White	7,025	16,814	0	30%
Black / African	185	603	0	24%
American				
Asian	747	1,574	0	32%
American Indian,	34	53	0	39%
Alaska Native				
Pacific Islander	10	55	0	15%
Hispanic or Latino	6,236	11,385	0	35%

Source: 2011-2015 CHAS Data

### 80%-100% of AMI

The share of total households in Ventura County at 80-100 percent AMI experiencing at least one severe housing problem is 16 percent (4,281 households).

Pacific Islanders represent a disproportionate greater need when compared to the region as a whole for the 80-100 percent AMI level. Note that these households are in small numbers compared to the number of households at this income level in the jurisdiction as a whole and are within the CHAS margin of error.

Table 3.19: 80%-100% of AMI

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems	Share
Jurisdiction as a	4,281	22,446	0	16%
whole				
White	2,031	13,589	0	13%
Black / African	63	304	0	17%
American				
Asian	265	1,180	0	18%
American Indian,	0	72	0	0%
Alaska Native				
Pacific Islander	20	25	0	44%
Hispanic or Latino	1,788	6,871	0	21%

Source: 2011-2015 CHAS Data

### **Summary**

The following groups have disproportionately greater needs related to severe housing problems:

- American Indian households at 30-50 percent AMI\*
- Pacific Islander households at 30-50 percent AMI\*
- Pacific Islander households at 80-100 percent AMI\*

# Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

#### Introduction

According to HUD, disproportionate need refers to any need for a certain race or ethnicity that is more than ten percentage points above the need demonstrated for the total households within the jurisdiction at a particular income level. The table below indicates the share of households by race or ethnicity experiencing cost burden (paying between 30-50 percent of household income for housing costs) and severe cost burden (paying more than 50 percent of household income for housing costs).

<sup>\*</sup>Population shows disproportionate need but the population size is small and within the CHAS margin of error.

Disproportionate need for each race or ethnicity is determined by calculating the share of the total number of cost burdened and severely cost burdened households from each race or ethnicity and comparing that figure to the share of all Ventura County households. (Share of race/ethnicity = # of households for that race/ethnicity with cost burden / total # of households for that race/ethnicity.)

Table 3.20: Housing Cost Burden Disproportionately Greater Need (Ventura County)

	Share of Inc	come to Ho	using Costs	;			
Race/Ethnicity	< than 30%	30-50%	> than 50%	No Income	Share Any Cost Burden	Share Cost Burden (30-50%)	Share Severe Cost Burden (>50%)
All	157,155	59,936	49,798	2,057	41%	22%	19%
White, Non-Hispanic	99,630	33,448	27,701	1,389	38%	21%	17%
African-American, Non-Hispanic	2,517	1,179	1,008	0	46%	25%	21%
Asian	12,425	3,482	2,036	100	31%	19%	11%
American Indian, Alaska Native	395	147	115	0	40%	23%	18%
Pacific Islander	295	4	39	0	12%	1%	10%
Hispanic or Latino	39,433	20,871	17,904	511	49%	26%	23%

Source: 2011-2015 CHAS Data

In Ventura County, 41 percent of households are considered to have a cost burden because they pay more than 30 percent of income for housing. Twenty-two percent of total households are "cost burdened" (30-50 percent income spent on housing costs), and 19 percent of total households are "severely cost burdened" (more than 50 percent of income spent on housing costs). The share of Hispanic or Latino households that experience any form of cost burden is 8 percentage points greater than that of the county's total population and, while not a disproportionately greater need under HUD guidelines (more than 10 percent above the average), is still a concern when looking at Ventura County housing issues.

# Disproportionately Greater Need: Discussion – 91.205(b)(2)

# Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

The housing problem data revealed that housing problems were experienced by race and ethnic categories within specific income ranges at relatively similar levels in Ventura County. A racial or ethnic group can have a disproportionately greater need and still have significantly fewer households experiencing a housing problem than households in other racial or ethnic groups. The racial and ethnic groups that have disproportionately greater needs than the needs of Ventura County's population as a whole in specific income categories include:

Housing Problems

30-50 percent AMI: Pacific Islander\*

■ 50-80 percent AMI: African American

• Severe Housing Problems

30-50 percent AMI: Pacific Islander\*; American Indian/Alaskan Native\*

80-100 percent AMI: Pacific Islander\*

- Cost Burden
  - None

### If they have needs not identified above, what are those needs?

Per the Comprehensive Housing Affordability Strategy (CHAS) estimates used for the development of this Consolidated Plan, the needs for races and ethnicities are indicated above. Income categories have other, more general needs, as described in the Housing Needs Assessment and the Housing Market Analysis.

# Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

The Housing Needs section above provides an overview of demographic conditions and housing problems throughout Ventura County.

<sup>\*</sup>Population shows disproportionate need but the population size is small and within the CHAS margin of error.

### Public Housing – 91.205(b)

#### Introduction

The needs of public housing in the Urban County and participating entitlement jurisdictions are met by five housing authorities: Area Housing Authority of the County of Ventura (AHACV), Housing Authority of the City of San Buenaventura (HACSB), Housing Authority of the City of Santa Paula (SPHA), the Oxnard Housing Authority (OHA), and the Housing Authority of the City of Port Hueneme (PHHA).

The housing authorities take efforts to ensure that their units are maintained to the highest standard of decent, safe, and sanitary housing. Further discussions about the physical condition, implementation of structural modifications or upgrades, management improvements, and maintenance of public housing developments in Ventura County are presented later in this report. The series of tables presented below represent a consolidated summary of public housing data for the inventories operated by AHAVC, HACSB, SPHA, OHA, and PHHA.

Table 3.21: Totals in Use

Program Type									
				Voucher	s				
							Special	Purpose \	oucher/
	Certificate	Mod-Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled*
# of units/vouchers in use	1	0	1,913	6,173	271	5,822	44	23	0

<sup>\*</sup>includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Transition
Source: PIC (PIH Information Center)

Table 3.22: Characteristics of Residents

Program Type				Voucher	·c				
					Special	Purpose \	oucher/		
	Certificate	Mod-Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled*
# Homeless at admission	0	0	1	121	2	115	4	0	0
# of Senior (Elderly)									
Program Participants									
(>62)	1	0	664	2,270	137	2,111	18	3	
# of Disabled Families	0	0	464	1,483	68	1,395	15	2	
# of Families requesting									
accessibility features	1	0	1,913	6,173	271	5,822	44	23	
# of HIV/AIDS program									
participants	0	0	0	0	0	0	0	0	
# of DV victims	0	0	0	0	0	0	0	0	

Source: PIC (PIH Information Center) for the five housing commissions

Table 3.23: Race of Residents

Program Type					Special	Purpose \	/oucher		
	Certificate	Mod-Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification ·	Disabled*
White	1	0	1,790	5,555	251	5,237	36	21	0
Black/African American	0	0	60	358	4	346	5	1	0
Asian	0	0	39	185	12	170	1	1	0
American Indian/Alaska									
Native	0	0	16	53	2	50	1	0	0
Pacific Islander	0	0	8	22	2	19	1	0	0
Other	0	0	0	0	0	0	0	0	0

<sup>\*</sup>includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Transition

Source: PIC (PIH Information Center) for the five housing commissions

Table 3.24: Ethnicity of Residents

Program Type				Voucher	S				
							Special	Purpose V	oucher/
	Certificate	Mod-Rehab	Public Housing	Total	Project -based	Tenant -based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled*
Hispanic	0	0	1,197	3,128	101	3,002	10	11	0
Not Hispanic	1	0	716	3,045	170	2,820	34	12	0

<sup>\*</sup>includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-Year, and Nursing Home Transition

Source: PIC (PIH Information Center) for the five housing commissions

# Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

The housing authorities in Ventura County play a critical role in providing access to affordable, accessible housing units for those in need of them. Through traditional public housing and project- and tenant-based vouchers, the housing authorities provide assistance to nearly 2,000 households with at least one person experiencing a disability.

The greatest need for accessible units (both current tenants and those on waiting lists) are for senior households.

## Most immediate needs of residents of Public Housing and Housing Choice youcher holders

The dominant issue faced by residents with Housing Choice Vouchers (HCVs) is a need for clean, decent, affordable housing. This need permeates all family types, but the housing authorities in the county indicated that this need is greatest for senior households. Public Housing is restricted most by supply. The number of public housing units is not sufficient to meet the community's need for incomebased rental units.

# How do these needs compare to the housing needs of the population at large

The needs of PHA residents and applicants are similar to the needs and challenges for all low- and moderate-income households in the county.

### Homeless Needs Assessment – 91.205(c)

#### Introduction

HUD, under the McKinney-Vento Homeless Assistance Act, considers people who lack a fixed, regular, and adequate nighttime residence to be homeless. This includes persons residing in emergency ("homeless") shelters and transitional housing. People who meet the definition of "homeless" may also sleep in public or private places not designed for or ordinarily used as regular sleeping accommodations for human beings, such as cars, parks, abandoned buildings, and bus or train stations.

Collecting data on homelessness is an important component in the overall process of ending homelessness. Data on homeless individuals and families can increase public awareness, attract resources, help communities plan services and programs to address the needs of the population, and measure the progress of current local homelessness responses. One way the number of people who are homeless in the county is counted is through the annual Point in Time (PIT) homelessness survey, an unduplicated count of the people in a community who are experiencing homelessness, including both sheltered and unsheltered populations, on a single night. Counts of homeless individuals and

families can also be determined through data collected every day (throughout the year) by Ventura County Continuum of Care (CoC) participating service providers through the Homeless Management Information System (HMIS), which serves as an entry point to all homeless shelters and services.

Counting the unsheltered homeless population can be more difficult than the sheltered population. The Ventura County CoC has worked to improve their survey collection in unsheltered homeless encampments countywide. In some areas, such as river bottoms, this population is difficult to access, making the population challenging to survey and engage in services.

The number of homeless individuals within the county has increased in recent years. The increase has been in urban areas, unincorporated towns, and rural or undeveloped areas. While some of the increase in the 2019 PIT count (up 45 percent since 2017) may be attributed to increased survey collection within homeless encampments, the total population increase may also reflect an increase in people reporting first-time homeless (more than a 20 percent increase over the past two years). The increase in the homeless population is also an effect of natural disasters (wildfires) that occurred within the county in 2017, 2018, and 2019 which strained the local housing market, with more than 800 Ventura County housing units destroyed (of which 86 were rental units) and hundreds more damaged. These disasters permanently and temporarily displaced households and created even lower vacancy rates and higher rental rates for available housing units.

#### **Coordinated Assessment**

24 CFR 578.7(a)(8) "Responsibilities of the Continuum of Care" requires that CoCs establish and operate a centralized or coordinated assessment system. A centralized or coordinated assessment system is meant to improve system-wide entry, assessment, and referral of homeless people or those at risk of becoming homeless.

The Ventura County CoC uses the Pathways to Home coordinated entry system. The Pathways to Home system is intended to connect individuals and families to services needed to move them out of a state of homelessness as quickly as possible. The coordinated entry process makes referrals to all projects receiving Emergency Solutions Grant (ESG) and Continuum of Care (CoC) program funding, including emergency shelter (ES), rapid re-housing (RRH), permanent supportive housing (PSH), and transitional housing (TH), and other housing and homelessness projects.

As part of the coordinated entry process, service providers use HMIS to assess and prioritize the service needs of homeless individuals and families. At intake, providers complete a client assessment and determine which service(s) the client is eligible for. Referrals to emergency shelter, Safe Haven, rapid re-housing, homeless prevention, and street outreach projects are completed directly and immediately. Referrals for permanent supportive housing and transitional housing projects are completed through systemwide case conferencing, which includes specific documentation and prioritization based on eligibility and vulnerability. Prioritization is based on a specific and definable set of criteria that are documented, made publicly available, and applied consistently throughout the Ventura County CoC.

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Table 3.25: Homeless Subpopulations: 2019 Ventura County Point-in-Time Count

Subpopulation	Number
Chronically Homeless Adults	305
Families including Chronically Homeless Families	6
Persons w/Chronic Health Conditions	358
Persons w/a Developmental Disability	71
Persons w/HIV/AIDS	14
Persons w/Mental Health Problems	358
Persons w/a Physical Disability	399
Substance Users	283
Veterans	80
Experiencing Homelessness Because Fleeing Domestic Violence,	80
Dating Violence, Sexual Assault, or Stalking	

Source: Ventura County 2019 Homeless Count and Subpopulation Survey

Table 3.26: Homeless Population by Gender: 2019 Ventura County Point-in-Time Count

Gender	People
Male	874
Female	364
Transgender	5
Gender Non-Conforming	2
Don't Know	1
Missing Data	1

Source: Ventura County 2019 Homeless Count and Subpopulation Survey

# Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

#### **Families:**

More resources are needed to adequately assist homeless families in Ventura County, including additional affordable and supportive housing opportunities that target this population. There are homeless families with children in the county who are unsheltered, in emergency shelter, and in transitional shelter, and a large number of families who are in crowded or "doubled-up" housing or at risk of homelessness.

The last annual data from HMIS shows 615 persons in families, including 426 children, were assisted within the Ventura County CoC homeless services system.

During the 2019 PIT count, there were 19 households consisting of families with children in emergency shelter and 40 in transitional housing. There were six families, consisting of seven adults and 11 children, found to be homeless and unsheltered. Additionally, there was one unsheltered child under the age of 18.

In addition to the situations HUD considers under the definition of "homeless", the U.S. Department of Education (ED) considers persons in the following situations to also be homeless: 1) Sharing the housing of other persons due to loss of housing, economic hardship, or a similar reason; (sometimes called "doubled-up") 2) Living in hotels, motels, trailer parks, or camping grounds due to a lack of alternative accommodations; and 3) Living in substandard housing (Housing and Education Collaborations to Serve Homeless Children, Youth, and Families, National Center for Homeless Education 2013). Ventura County Office of Education tracks the number of homeless students in all public K-12 schools in Ventura County using the ED definition of homelessness. In 2017, Office of Education data showed 4,400 students within the county temporarily doubled-up in housing or at risk of homelessness, 569 of whom were identified as actually being homeless (under the HUD definition of homelessness) at some point during 2017.

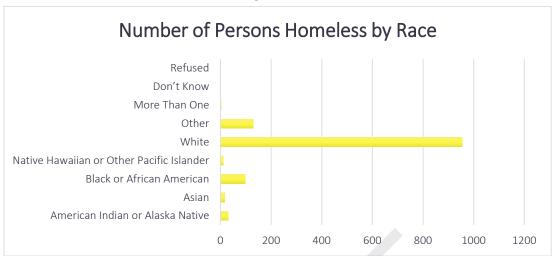
#### **Veterans:**

The 2019 PIT count found 106 homeless veterans in Ventura County. Of these, 80 people (75 percent) were unsheltered, seven were in emergency shelter, and 19 were in transitional housing.

# Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

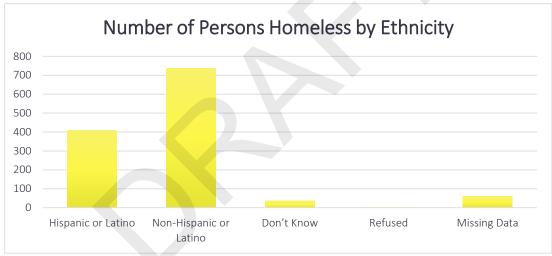
The Ventura County CoC conducted a racial disparities analysis and found Black/African American homeless individuals are overrepresented in the Ventura County homeless population compared to countywide racial demographics.

Figure 3.34



Source: Ventura County 2019 Homeless Count and Subpopulation Survey

Figure 3.35



Source: Ventura County 2019 Homeless Count and Subpopulation Survey

# Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

The U.S. Department of Housing and Urban Development (HUD) defines "unsheltered" homelessness as "an individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning: An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings."

Of the 1,669 homeless persons counted in 2019 by the PIT survey, 1,258 or 75.4 percent were unsheltered. Of the 1,258 unsheltered persons, 1,246 were adults, one was an unaccompanied child under age 18, and 11 were accompanied youth between the ages of 18 and 24.

#### Discussion:

The Ventura County CoC, following State of California requirements, has implemented a "housing first" approach to housing that prioritizes housing over barriers that may impede homeless individuals or families from obtaining permanent housing. These barriers include: too little income or no income; an active or history of substance use; a criminal record, with exceptions for state-mandated restrictions; and a history of having been or currently a victim of domestic violence (e.g., lack of a protective order, period of separation from abuser, or law enforcement involvement)

#### The Causes and Needs

There is no single cause of homelessness. Many people can become homeless because of social issues such as increases in rent, loss of employment and rising health care costs. In addition, personal experiences such as domestic violence, physical disabilities, mental illness, and substance abuse can cause members of a low-income household or an entire household to become homeless.

### Geographic Specific

Homeless individuals and families are found throughout Ventura County, both in urban and rural areas.

Table 3.27: Number of Homeless Individuals (Sheltered and Unsheltered) by Jurisdiction 2015-2019

	2015	2016	2017	2018	2019
Camarillo	35	24	27	49	33
Fillmore	7	6	0	2	10
Moorpark	7	4	7	3	2
Ojai	40	29	19	31	47
Oxnard	603	584	461	335	548
Port Hueneme	22	7	18	19	30
San Buenaventura	334	300	301	516	555
Santa Paula	20	56	35	44	106
Simi Valley	202	99	105	143	121
Thousand Oaks	83	104	102	80	103
Unincorporated County	64	58	77	77	114
Ventura County Total	1,417	1,271	1,152	1,299	1,669

Source: Ventura County 2019 Homeless Count and Subpopulation Survey

### Non-Homeless Special Needs Assessment - 91.205 (b,d)

Non-homeless special needs populations are important to address because they are in needs of a variety of support services in order to remain stable and out of the homeless systems/cycle. The Coordinated Intake model described in NA-40 above is used to refer those in Ventura County to needed housing and supportive or other services. Special Needs populations are served by many organizations (see Appendix B). Describe the characteristics of special needs populations in your community:

Special needs populations include seniors ("frail and non-frail elderly" in the Census), persons with physical disabilities, persons with mental or behavioral disabilities, persons with HIV/AIDS, persons with alcohol and drug addictions, and victims of domestic violence.

**Seniors:** "Seniors" is defined by HUD as a group of people over the age of 62. Note that some data, including reports from the U.S. Census, define "seniors" as over the age of 65.

**Frail Elderly:** "Frail elderly" is defined by the U.S. Census as a person over the age of 62 who requires assistance with three or more activities of daily living, such as bathing, walking, eating, and performing light housework. (24 CFR § 891.205) HUD CHAS data defines "frail elderly" as those over the age of 75.

**Farmworkers:** There were 21,300 farmworkers within Ventura County in January 2019 and 29,500 in April 2019. (California Employment Development Department, Industry Employment - Official Monthly Estimates).

Victims of Domestic Violence: Victims of domestic violence, including dating violence, sexual assault, and stalking, are a special needs population requiring housing, legal, and support services.

**Persons with Drug/Alcohol Addictions:** Substance use disorders are strongly correlated with homelessness.

**Veterans:** There are over 40,000 veterans in Ventura County, 28 percent of whom have a disability compared with 12 percent in the nonveteran population. (2013-2017 ACS)

**Disability:** Physical disabilities can include hearing, vision, cognitive, ambulatory, self-care, or independent living difficulties. A person with a disability is defined as a person with "a physical or mental impairment which substantially limits one or more major life activities, has a record of such an impairment, or is regarded as having such an impairment." The disability rate among Entitlement Jurisdictions is found in Table 3.28.

Table 3.28: Disability Rates by Age and Type

	Ventura Urban County				Camarillo			
	Under 5	5-17	18-64	65 & Over	Under 5	5-17	18-64	65 & Over
Disability Rate	1.0%	4.8%	14.9%	77.3%	0%	4.7%	6.6%	38.6%
Hearing Difficulty	0.9%	0.5%	1.7%	15.3%	0%	0%	2.0%	16.6%
Vision Difficulty	0.4%	0.6%	1.3%	6.7%	0%	0.3%	1.1%	5.3%

Cognitive Difficulty	3.6%	3.3%	9.7%	3.9%	2.6%	8.6%
Ambulatory	0.7%	3.4%	23.6%	0.5%	2.9%	26.1%
Self-Care	0.7%	1.4%	10.1%	0.7%	0.9%	10.1%
Independent Living	NA	2.7%	16.7%	NA	2.4%	16.9%
Overall Disability Rate	10.3%		•	12 3%		•

	Oxnard				San Buenaventura			
	Under 5	5-17	18-64	65 & Over	Under 5	5-17	18-64	65 & Over
Disability Rate	0.5%	5.0%	8.0%	45.2%	0.3%	3.3%	7.7%	35%
Hearing Difficulty	0.3%	0.5%	1.8%	16.2%	0.1%	0.7%	1.6%	15%
Vision Difficulty	0.3%	1.0%	1.7%	11.4%	0.2%	0.2%	1.4%	5.6%
Cognitive Difficulty	3.7%		3.8%	13.1%	2.2%		4.7%	10.2%
Ambulatory	0.7%		4.3%	30.8%	0.4%		3.4%	24.1%
Self-Care	0.5%		2.1%	15.1%	0.5%		1.6%	8.4%
Independent Living	NA		3.3%	24.0%	NA		3.3%	15.8%
Overall Disability Rate	10.1%				11%			

	Simi Valley				Thousand Oaks			
	Under 5	5-17	18-64	65 & Over	Under 5	5-17	18-64	65 & Over
Disability Rate	1.1%	4.9%	6.2%	37.5%	0.2%	4.8%	5.7%	31.2%
Hearing Difficulty	0.5%	0.3%	1.8%	15.3%	0%	0.4%	1.3%	13.8%
Vision Difficulty	0.6%	0.2%	1.1%	6.2%	0.2%	0.3%	0.9%	5.1%
Cognitive Difficulty	4.4%		2.4%	8.0%	3.8%		2.8%	8.7%
Ambulatory	0.5%		2.4%	8.0%	0.6%		2.5%	16.8%
Self-Care	1.0%		1.1%	7.7%	0.8%		0.8%	8.0%
Independent Living	NA		2.3%	14.6%	NA		1.8%	12.5%
Overall Disability Rate	9.5%			•	9.3%		•	

Source: 2011-2015 ACS

# What are the housing and supportive service needs of these populations and how are these needs determined?

**Seniors:** Needs of senior residents include increasing accessibility of housing and public spaces to accommodate wheelchairs and other physical disabilities, need for home delivery groceries or meal services, and need for transportation services. Housing communities and community spaces created for senior populations can create a social environment that increases mental health and service awareness for better overall health outcomes.

The needs of the frail elderly include those of seniors listed above, in addition to other services such as in-home aids or living situations that provide medical support.

**Farmworkers:** Safe and affordable housing and transportation for hired farmworkers is a problem throughout the County. Due to high housing costs, farmworkers often share overcrowded housing or stay in places not intended to serve as housing such as sheds and garages.

#### Victims of Domestic Violence:

Ventura County has the following Domestic Violence providers:

- Coalition for Family Harmony—Serves victims of domestic violence, including counseling referrals, locating safe housing, assistance in obtaining medical treatment, and restraining orders.
- Interface Children & Family Services: Safe Haven—Provides women and women with children fleeing domestic violence a 30-day shelter stay, as well as transition to longer-term housing, emergency food, and clothing. Services include 24/7 hotline; individual, group and children's counseling; crisis and stabilization counseling; advocacy and support; parenting classes; transportation; and temporary and permanent restraining order assistance.
- Interface Children & Family Services: Safe Journey—Domestic violence clients can stay up to 18 months. Services include temporary shelter; case management; individual, group, and children's counseling; permanent housing assistance; basic life skills workshops; assistance with employment search; and childcare assistance.
- Lighthouse for Women & Children—Serves homeless single women and women with children. It offers a transitional living program that includes programming for recovery from drug and alcohol addiction. Lighthouse also includes the Safe Harbor Emergency Care program, a year-round emergency shelter that also serves as an overflow shelter when the two domestic violence shelters in the county are full.

**Persons with Drug/Alcohol Addictions:** Those living with or treating addictions need supportive housing options- some prefer sober environments, while others need housing that is not contingent on sobriety.

**Veterans:** Veterans often need specialized health and social services in addition to any additional housing needs. Housing programs specific to veterans can be promoted in the region, and rental housing designed for veterans can also be created.

**Disability:** Disabilities are protected by Section 504 of the 1973 Rehabilitation Act, which prohibits discrimination against people with disabilities in programs that receive federal financial assistance, the Fair Housing Act, the Americans with Disabilities Act, and the Architectural Barriers Act. In California, people with disabilities have additional protections through the California Fair Employment and Housing Act (FEHA), the Unruh Civil Rights Act, and the Disabled Persons Act.

All retail establishments, restaurants, hospitals, hotels, and other public places and transportation must offer people with disabilities the same service and facilities as the general public, including the acceptance of service animals.

California and U.S. law prohibits discrimination by sellers, landlords, and those who provide housing-related services. Housing policies, practices, terms, and conditions must allow people with disabilities equal access to apartments, houses, condos, and other dwellings. Where necessary, reasonable accommodations in housing rules, policies, practices, or services are required to allow people with disabilities equal opportunity to use and enjoy dwellings. People with disabilities must be allowed, at their own expense, to make reasonable modifications to their dwelling to allow them equal access and enjoyment.

**Supportive Services:** While the scope of supportive services varies based upon an individual's characteristics, following is a list of services commonly needed by non-homeless people with special needs. These services may be provided either on- or off-site:

- Accessible housing
- Advocacy, referral, information
- Case management
- Childcare
- Counseling

- Crisis hotline
- Education
- Employment training
- Family and caregiver support
- Financial assistance

- Health care
- Home management activities
- Interpretation services
- Legal assistance

# Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

California Department of Public Health Office of AIDS works with the Ventura County Health Care Agency HIV/AIDS Center to collect and analyze surveillance data on the prevalence of HIV/AIDS within the county. In 2017, the number of people in Ventura County living with a diagnosed HIV infection was 0.8 percent, or 130.7 per 100,000 people. Of this group, 76.8 percent were reported to be "in care" of medical testing and treatment and 67.9 percent were considered "virally suppressed." In California, 36.1 percent of the population living with HIV are Hispanic or Latino, 39.1 percent are non-Hispanic White, and 17.2 percent are Asian (California Department of Public Health, Office of AIDS *California HIV Surveillance Report* 2017).



### Non-Housing Community Development Needs – 91.215 (f)

# Describe the jurisdiction's need for Public Facilities, Improvements and Services:

Non-housing community development covers a broad range of needs, including public facilities, infrastructure, transportation, human services, and neighborhood services. Within the six Entitlement Jurisdictions, these needs are primarily addressed by a broad range of funding sources, supplemented with targeted HUD funding. Existing local and regional plans helped identify needs and were complemented by resident surveys and stakeholder focus groups.

# Describe the jurisdiction's need for Public Facilities and Improvements:

After the housing recession of 2008-2012, because of the decrease in public infrastructure funding and increase in population, many communities are behind construction and repair schedules for public infrastructure and facilities. Changing resident populations and their needs, as well as disaster planning, can affect public facilities and infrastructure needs.

The jurisdictions' needs for public facilities and improvements include, but are not limited to, the following areas:

- 1. Streetscape improvements: Sidewalks and alleys should be improved to increase street walkability. Improvements are needed in alleys and sidewalks, including lighting and tree planting, to ensure low- and moderate-income households have walkable neighborhoods. This could be to benefit a low- and moderate-income area or support a housing development.
- 2. Streets and water lines: Public road repaying or repair and maintenance of water lines either to benefit a low- and moderate-income area or support a housing development. Bicycle lanes on roads need improvements to ensure safe bicycle infrastructure.
- 3. Underground power lines: Below-ground power lines decrease fire risk within Ventura County, a natural disaster that has been increasing in frequency recently. Below-ground power lines also decrease the need for power shutoffs when there are strong winds, an event that can make life difficult to homeowners and industry and can be potentially life-threatening to those using electrically powered medical equipment.
- **4. Public restrooms:** An increase in the homeless population has resulted in the need for public restrooms to protect the health and safety of all residents.
- **5. Community centers:** Youth, senior, or general community center improvements within low-and moderate-income areas are needed, as is additional public community event space.
- 6. Parks, greenspace, and playgrounds: Recreation areas could be constructed or improved within low- and moderate-income areas. There is a huge demand for athletic space within the county and limited current facilities or land available for this purpose.

#### How were these needs determined?

Needs were determined through the consultation process via meetings with public, nonprofit, and private organizations throughout Ventura County ("stakeholders") and a stakeholder survey. Residents were consulted via a survey and meetings in all entitlement jurisdictions.

- More than 40 percent of people who took the resident survey marked "Public Facilities and Infrastructure" as one of the top three community development needs in the county.
- "Infrastructure Improvements (streets, water lines, etc)" was the second-highest activity (out of 22 choices) selected in the resident survey in response to the question "What should be the focus of community development funds over the next five years regarding facilities and services to enhance quality of life for low- and moderate-income households?"
- "Improve Sidewalk/Street Walkability/Alleys" was the seventh-highest activity (out of 22 choices) selected by residents in response to the same question. "Improve Streetscape (lighting, trees, etc.)" and "Parks/Green Space/Playgrounds" were 12th and 13th, respectively.
- The need for underground power lines, public bathrooms, community centers, parks, greenspace, and playgrounds were all described during stakeholder meetings.

### Describe the jurisdiction's need for Public Services:

- **Job training:** Job skills training, including training appropriate for trainees (job readiness) in the STEM fields, health care, and construction industries.
- Homeless supportive services: Persons who were formerly homeless but are living in permanent supportive housing need robust social services to successfully remain in their housing. Currently, homeless individuals and families need supportive services to enter housing.
- Senior services: Nutrition services, transportation services, home healthcare, and other home care services are needed for seniors aging in place.
- **Public transportation:** Jobs, healthcare, groceries, and other necessities can be inaccessible because of limited access to public transportation. The region needs improved public transit routes and rural public transit, as well as transportation services for others that do not have access to a car or the ability to drive.
- Youth services is a high priority in areas with a high youth population that benefits from activities like sports, nutrition, and educational programming.
- **Crime prevention** and crime education programs can help stabilize low-income neighborhoods and increase quality of life for residents.

### How were these needs determined?

Needs were determined through the consultation process via meetings with public, nonprofit, and private organizations throughout Ventura County ("stakeholders") and a stakeholder survey. Residents were consulted via a survey and meetings in all entitlement jurisdictions.

Stakeholders generally agreed that public services continue to be highly needed in Ventura County.

Data on employment shortages corresponds to stakeholders' experiences needing industry-specific training, especially paid or part-time job training that allows residents to continue to pay for housing costs.

Stakeholders and residents both noted a need for homelessness solutions throughout the region.

"Senior, Persons with Disabilities, and Veterans Supportive Services" was the sixth-highest activity selected in the resident survey in response to the same question. Ventura's senior is projected to grow in the next five years.

Transportation, including services for seniors, were mentioned as needed activities by stakeholders.

"Youth services" was the fifth-highest activity (out of 22 choices) selected in the resident survey in response to the same question. There is a large youth population such as in Oxnard and San Buenaventura who would qualify for LMI and LMA activities.

"Crime prevention" was the third-highest activity (out of 22 choices) selected in the resident survey in response to the question "What should be the focus of community development funds over the next five years regarding facilities and services to enhance quality of life for low- and moderate-income households?" It was also mentioned as a community problem by residents at several community meetings.

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# **Section IV: Market Analysis**

#### Overview

The housing market is unequivocally linked to the Ventura County regional economy, population demographics, migration patterns in and out of the county, neighborhood characteristics, the net worth of residents, and overall quality of life. Housing costs are high in Ventura County in comparison to most U.S. metro areas and even those in California. California's median housing value, as of 2019, is around \$550,000. The national average is under \$250,000. Ventura County's median value is over \$600,000. Costs are high both for rental and owner-occupied units; rents have steadily increased over the past 10 years. Median rent in Ventura County in 2019 is just shy of \$3,000. (Zillow Home Value Index, Zillow Research).

High housing costs are due to high housing demand and low supply. Housing supply has been limited for affordable housing partially due to decreased housing funding after the 2012 dissolution of California's redevelopment authorities (RDAs) through AB 1X 26. This included several RDAs within Ventura County that had helped develop and preserve affordable housing. Affordable housing investment within the county dropped by about \$38 million annually between 2008 and 2016, a 79 percent reduction, after the loss of RDAs and cuts to other state and federal housing funding sources (Confronting Ventura County's Rent and Poverty Crisis: A Call For Reinvestment in Affordable Homes, California Housing Partnership).

Housing production could receive a boost through the state of California's Regional Housing Needs Assessment (RHNA) that requires jurisdictions to plan for how many and what types of housing units are needed to meet local housing needs. In their General Plan Housing Element, jurisdictions show how the given allocations could be met through zoning, available sites, funding, local regulations, etc. and how the jurisdiction is addressing impediments to housing development.

Each RHNA gives jurisdictions specific housing unit production goals to aim for. Though these goals are not a mandate for housing production from the state, they should result in additional housing units because of the high housing demand from current or potential new residents. For lower-income housing unit goals, each jurisdiction needs to identify sites that meet specific criteria which should accommodate projects that could support lower income housing. Usually these sites are zoned for higher density residential development (20-30 du/acre).

The RHNA housing goals are calculated based on a jurisdictions projected population demographics during the future RHNA cycle, particularly the number of people within "low-" (50% to 80% of AMI), "very low-" (30% to 50% of AMI), and "extremely low-" (0-30% of AMI) household income categories. The region's Council of Governments (COG) allocates the actual housing numbers per jurisdiction. In Ventura County, this is the Southern California Association of Governments. (SCAG).

Despite the RHNA goals and market pressure, Ventura County jurisdictions did not see enough housing development during the last RHNA cycle, particularly for extremely low-, very low- and low-income units, to reach the housing goals in their Housing Elements. Housing prices remain high in the region.

Note that in the Market Analysis section, both mean (average) and median values are given. Both are used to describe housing in an area. The mean is the sum of all the numbers in the set (for example, all housing values) divided by the amount of numbers in the set (the number of houses). The median is the middle point of a number set, in which half the numbers are above the median and half are below (if there are 21 houses in the city, the value of the  $11^{th}$  most expensive house is the median). A few very expensive houses in an area will result in a much higher mean (average) than the median value.

Both 2011-2015 ACS data is presented for use with other ACS data and HUD's Comprehensive Housing Affordability Strategy (CHAS) data, with current housing market information from 2019 to best reflect a rapidly changing housing market. Unless stated otherwise, all data is sourced from the 2011-2015 ACS.

Table 4.1: Residential Properties by Number of Units: Ventura County

Property Type	Number	%
1-unit detached structure	181,805	64%
1-unit attached structure	29,892	11%
2-4 units	17,596	6%
5-19 units	24,389	9%
20 or more units	18,706	7%
Mobile Home, boat, RV, van, etc.	11,491	4%
Total	283,879	100%

Source: 2011-2015 ACS

The majority of housing within Ventura County is single-family (one-unit) detached housing. Eleven percent of housing is one-unit attached housing, such as townhomes. Duplexes, small apartments and condo buildings, and larger multifamily buildings make up smaller percentages of the housing stock.

Table 4.2: Unit Size by Tenure

	Owners	;	Renters		
	Number %		Number	%	
No bedroom	656	0%	4,031	4%	
1 bedroom	2,276	1%	20,694	21%	
2 bedrooms	26,145	15%	36,854	38%	
3 or more bedrooms	143,517	83%	34,757	36%	
Total	172,594	99%	96,336	99%	

Source: 2011-2015 ACS

The number of housing units available by bedroom count can affect the ability of the population to find suitable housing. Most housing units in Ventura County have at least two bedrooms, with 36 percent having three or more bedrooms. One-bedroom and efficiency (no bedroom) units make up 25 percent of the housing stock.



# Number of Housing Units – 91.201(A)&(B)(2)

#### Introduction

There are over 280,000 housing units in Ventura County. Of HUD entitlement cities in Ventura County, Camarillo has the fewest (25,285) while Oxnard has the most (54,418). Between 50-75 percent of these are owner-occupied units, depending on the location, with an average of 64 percent owner-occupancy in Ventura County. (2011-2015 ACS)

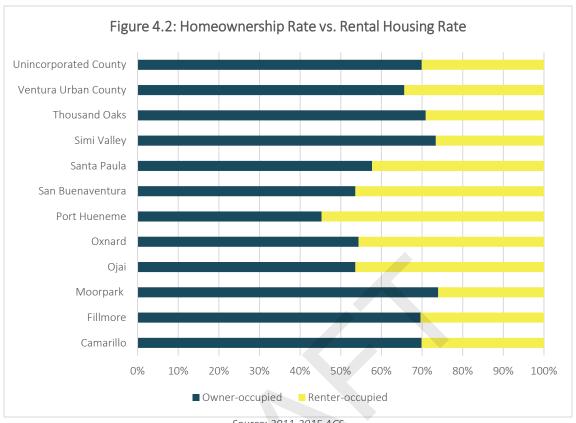
Over a five-year span between the American Community Survey 2006-2010 and 2011-2015 estimation periods, Simi Valley and Thousand Oaks added the most housing units followed by San Buenaventura and Camarillo. In this time period, Port Hueneme, Oxnard, Ojai, and Fillmore actually lost housing units, though that pattern may have changed significantly in the last several years. Low-income housing unit production may be found through the State of California Housing and Community Development Annual Progress Reports (APRs) if developments are state funded.



Figure 4.1: Housing Units and Change

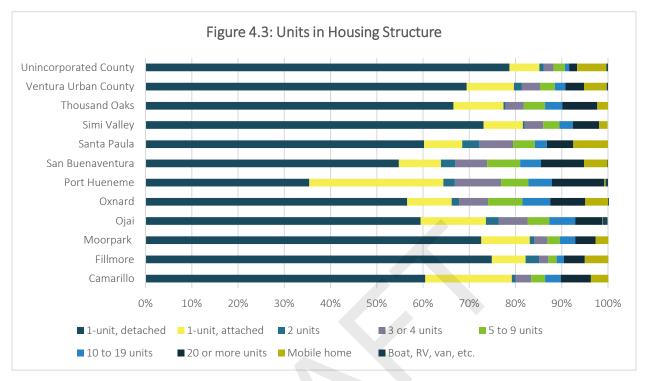


Source: 2011-2015 ACS



Source: 2011-2015 ACS

# Housing Size

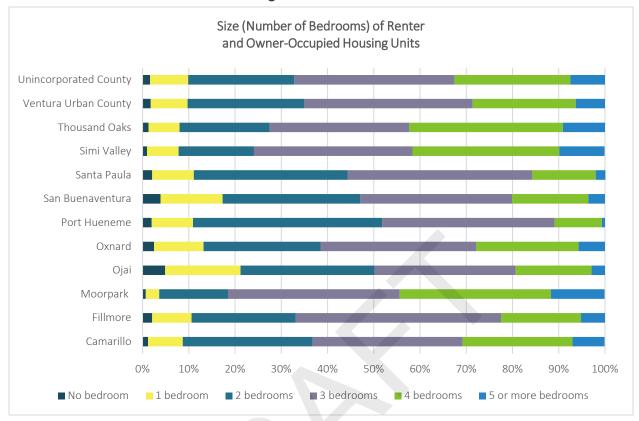


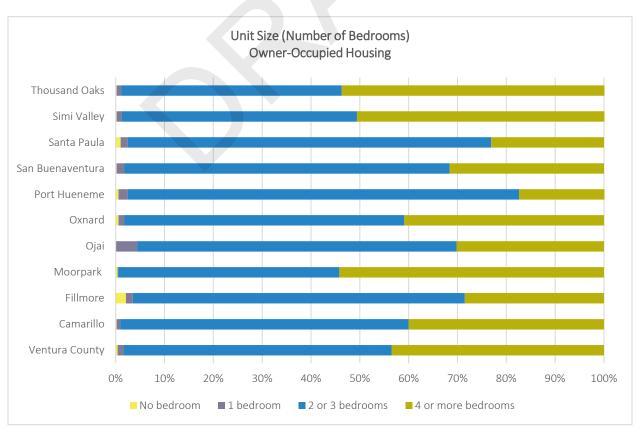
Source: ACS 2011-2015

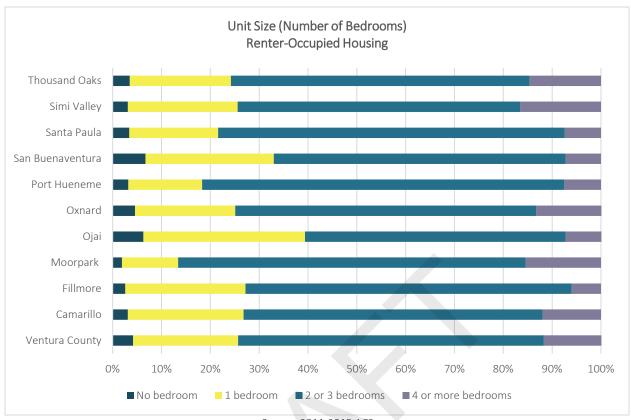
Almost all homeowner units in Ventura County have two or more bedrooms, while about 25 percent of rental units have one bedroom or fewer. While homeowner units have traditionally held more importance in the housing stock for larger households, the number of rental units available with two or more bedrooms can also help meet housing stock need for these households. This number does not describe affordability of these units, or the number of residents per bedroom, but rather housing stock available to households at all incomes.

Moorpark has the highest proportion of total housing units with three bedrooms or more while, Port Hueneme and Ojai have the fewest. Of the entitlement jurisdictions, San Buenaventura has the fewest housing units with at least three bedrooms. (2011-2015 ACS)

Figure 4.4: Unit Size







Source: 2011-2015 ACS

# Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

Across Ventura County, there are 8,160 permanent affordable housing units (as reported by the California Housing Partnership and a tabulation of public housing developments) that were funded with federal, state and local resources. These units are targeted for a range of the population including households with children, elderly, households with disabilities, Veterans and other target populations. These units are targeted at extremely low-, low-, and moderate-income households.

In addition to these units, the housing authorities operating in Ventura County provide approximately 6,000 vouchers to low-income households throughout the county to identify and secure affordable housing. These vouchers serve all members of the community.

Finally, jurisdictions in the county have provided a range of homeowner and rental rehabilitation programs to support low-income households and/ or landlords of affordable housing units make necessary repairs and maintenance to housing units.

# Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

The following units are at high risk of converting to market-rate housing within the next five years:

- Three units at Mountclef Apartments in Thousand Oaks, HUD Project-based Section 8
- 90 units at Ponderosa Village in Camarillo, HUD Project-based Section 8

Homeownership affordable housing units converting to market-rate housing include the following:

- 24 units at Heritage Park in Oxnard, inclusionary units
- 24 units at Sorrento in Oxnard, inclusionary units
- 187 units at El Paseo in Oxnard, Oxnard Affordable Project, not inclusionary
- 31 units at Villa Carmel in Oxnard, inclusionary units
- 27 units at Sonrisa in Oxnard, inclusionary units
- 9 units at Mayfield in Oxnard, inclusionary units
- 11 units at Sycamore in Oxnard, inclusionary units
- 22 units at Sonria in Oxnard, inclusionary units

#### Does the availability of housing units meet the needs of the population?

No, the availability of housing units does not meet the needs of the population within Ventura County. While no state in the Unites States has enough affordable rental housing for extremely low-income households, California has the second-lowest percentage of rental units affordable to extremely low-income households (below 30 percent AMI) at 22 percent. For comparison with other high housing-cost states, Washington has 29 percent, Hawaii 39 percent, and Massachusetts 46 percent (*The Gap: A Shortage of Affordable Homes 2019, National Low Income Housing Coalition*). Ventura County stands out within California counties in being one of the country's leaders in housing unaffordable to a number of income groups, with 73 percent of households earning \$30,000-45,000 and 56 percent of households earning \$45,000-75,000 considered cost-burdened.

The rental and housing sales markets do not appear to be cooling off in the foreseeable future, which means competition for housing of any type will remain high.

In assessing new residential building permits, approximately 1,300 permits were issued countywide in 2018, the majority of which were for single family dwelling units. (2014-2018 US Census Building Permits Database) To address the overall need for housing in the county, the county requires additional housing stock to be created, both at the market-rate and affordable level.

Residential Building Permits by Building New Privately Owned Housing Units: Total Size (Ventura County) Valuation (Ventura County) 3000 \$500,000,000 \$450,000,000 2500 \$400,000,000 \$350,000,000 2000 \$300.000.000 1500 \$250,000,000 \$200,000,000 1000 \$150,000,000 \$100.000.000 500 \$50,000,000 0 \$0 2014 2015 2016 2017 2018 2014 2015 2016 2017 2018 2 Units ■ 3 and 4 Units ■ 5+ Units ■1 Unit ■ 2 Units ■ 3 and 4 Units ■ 5+ Units

Figure 4.5: Residential Building Permits and Privately Owned Housing Units

Source: 2014-2018 US Census Building Permits Database

## Describe the need for specific types of housing:

# Affordable Family and Senior Housing

There is not an adequate supply of housing for families with children and households that have an elderly family member. As documented in the Needs Assessment, small families and households with at least one person over the age of 62 represented the greatest share of households experiencing a housing problem, predominately reflected as housing cost burden. As reported by the PHAs operating in Ventura County, the greatest number of requests comes from elderly households and households with children.

## Farmworker Housing

There is not an adequate supply of housing for farmworkers in Ventura County. Within Ventura County, agriculture represents about four percent of the economy and generates \$2.2 billion in revenue annually (Ventura County Agricultural Commissioner). The industry brings a seasonal influx of farmworkers to Ventura County in addition to the year-round labor pool of workers; in 2019 there were 21,300 farmworkers within Ventura County in January, which increased to a yearly high of 29,500 in April, though this count may be low, as farmworkers are historically undercounted (California Employment Development Department, Industry Employment - Official Monthly Estimates). The median annual income of farmworkers is \$27,083, far below the average annual income within the county and the wage needed to afford most housing in the region (California Employment

Development Department Labor Market Information, Occupational Employment Statistics (OES) Survey Results 1st Quarter 2019). Without adequate affordable housing, many farmworkers either share housing that is overcrowded or live in substandard structures that may not have running water, toilets, cooking facilities, or sinks.

A new county program, the Ventura County Farmworker Resource Program, will assist farmworkers to find suitable housing, among other assistance services. Multiple farmworker housing developments have been built within Ventura County, notably by Cabrillo Economic Development Corporation, yet many more farmworker housing plans have not come to fruition due to public opposition or regulatory barriers. The County of Ventura's Non-Coastal Zoning Ordinance added language supporting farmworker housing within the unincorporated county, reducing some regulatory burdens.

Housing funding is available specifically for farmworker housing. Proposition 1, passed by voters in California in 2018, requires the state issue \$4 billion in bonds for housing programs for low-income residents, veterans, farmworkers, plus for mobile homes and transit-oriented housing. Included in the measure was \$1 billion for loans to help veterans purchase farms and homes, and \$300 million for farmworker housing programs. The \$300 million will be available through the Joe Serna, Jr. Farmworker Housing Grant Fund, a state program to finance the new construction, rehabilitation, and acquisition of owner-occupied and rental units for agricultural workers, with a priority for lower income households. It specifically offers deferred-payment loans for multifamily housing new construction or rehabilitation and grants for single-family new construction or owner-occupied rehabilitation programs.

### **Supportive Housing**

Permanent supportive housing is housing for persons, often formerly homeless, who have a disabling condition and need specific services such as health care, substance abuse counseling, and mental health care, depending on the needs and priorities residents. Services may be provided on-site and off-site. Ventura County has a number of supportive housing developments and a total of 1883 public and private permanent supportive housing units funded within the county.

Additional funding for supportive housing has recently been made available through the No Place Like Home program, a \$2 billion bond program within California that was signed into law in 2016, and the Housing for a Healthy California Program approved in 2017 that uses National Housing Trust Fund and SB2 dollars to fund supportive housing for those eligible for the state's Medi-Cal program.

Proposition 1 also specifically approves \$1.5 billion for the state's Multifamily Housing Program (MHP) for low-income residents which includes a supportive housing component.

Despite some progress, there are only enough supportive housing units within Ventura County to house a fraction of the local population in need of this specialized housing. Homelessness and social service providers report long waiting lists for permanent supportive housing units, indicating unit construction has not kept up with demand. The 2019 CoC Point in Time (PIT) count for the county

found, on a single day, 358 homeless residents that reported chronic health conditions, 358 with mental health issues, 283 with substance abuse issues, and 399 with a physical disability.

The Ventura County Continuum of Care (Coc) lists "increasing the number of permanent supportive housing units" within its 2019 *Ventura County Plan to Prevent and End Homelessness* and a 2019 countywide Memorandum of Understanding, circulated to all cities for approval, encourages each jurisdiction to prioritize permanent housing units as specified in their housing elements. Community consultation confirmed that high demand for available rental units is both raising prices and causing property managers to tighten tenant screening criteria. Persons facing challenges to independent living such as the chronically homeless, formerly incarcerated, or others without a proven rental history often can't find housing without program assistance.



# Housing Market Analysis: Cost of Housing – 91.210(A)

#### Introduction

For all but the highest income earners in Ventura County or those who own their home outright, housing costs are the largest percentage of household expenses when compared to gross income. Low-income households are especially vulnerable to having a large housing cost burden and are heavily dependent on a supply of affordable rental housing.

# Cost of Housing: Home Value

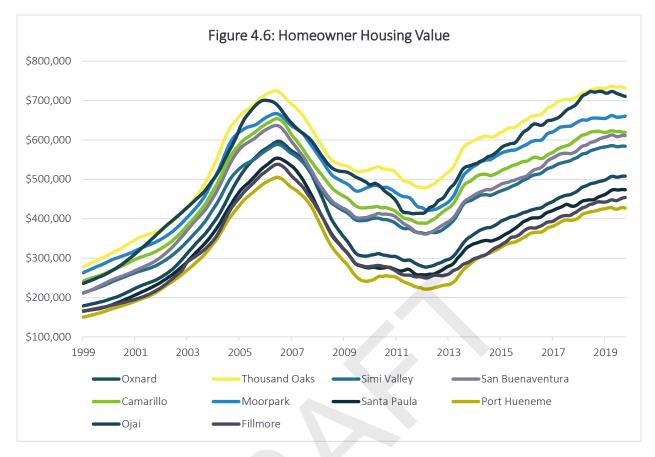
Home prices have increased since dipping during the housing recession of 2008-2012. While all cities have increased in housing value at about the same rate during this time period, Thousand Oaks remains the highest cost for owner-occupied housing within Ventura County. The typical home value within Thousand Oaks was over \$730,000 in 2019, with Ojai just slightly less at \$718,000 ("typical" the metric used by Zillow Research for the Zillow Home Value Index, a smoothed, seasonally adjusted measure of the typical home value and market appreciation in an area). Oxnard had a typical home value about \$500,000 in 2019, the lowest within the HUD entitlement communities, and Port Hueneme, Fillmore, and Santa Paula the lowest of all Ventura County cities with values between \$400,000 and \$500,000. San Buenaventura, Camarillo, Moorpark, and Simi Valley all had a median home value somewhere above \$600,000 in 2019 (Zillow Home Value Index, Zillow Research).

Table 4.3: Homeowner Housing Values in 2009 & 2019

City	2009	2019
Oxnard	\$351,500	\$499,000
Thousand Oaks	\$535,300	\$731,300
Simi Valley	\$419,100	\$582,400
San Buenaventura	\$425,000	\$607,200
Camarillo	\$456,200	\$619,000
Moorpark	\$491,800	\$654,800
Santa Paula	\$321,100	\$462,400
Port Hueneme	\$290,800	\$425,900
Ojai	\$519,600	\$718,800
Fillmore	\$320,000	\$442,300
Oak Park	\$586,500	\$841,000
Oak View	\$394,800	\$576,400
Somis	\$910,700	\$1,023,000
Bell Canyon	\$1,199,100	\$1,692,100

Source: Zillow Home Value Index All Homes (Single Family Rental, Condo/Co-op), January thousand Oaks.

Zillow data may or may not include Westlake Village and Newbury Park portions of Ventura County



Source: Zillow Home Value Index All Homes (Single Family Rental, Condo/Co-op) Time Series, Zillow Research Thousand Oaks Zillow data may or may not include Westlake Village and Newbury Park portions of Ventura County

Ventura County is unusual among high-cost regions nationally in that the lowest-priced homes on the market are priced beyond the reach of a large percentage of the population. In 2018, a typical bottom-tier house in the county cost \$437,947, the third highest amount in the United States behind the San Francisco and San Jose regions. At this price, a household would need a total income of at least \$101,000 to afford to purchase the home, an income that only 41 percent of county residents earn. For comparison, a bottom-tier house in the Columbia, South Carolina, Metro Area costs \$57,640 and requires a household income of \$22,500. Eighty percent of residents in the Columbia, SC, area make at least this income (Zillow Home Affordability Calculator, How Housing Supply Shapes Access to Entry-Level Homeownership, Terner Center for Housing Innovation, UC Berkeley 2019).

# Cost of Housing: Contract Rents

Since 2010, rents have slowly risen across each entitlement jurisdiction in Ventura County.

As of 2019, typical rent values ranged from about \$2300 in Santa Paula to \$4,500 in Westlake Village. Of entitlement jurisdictions, the lowest housing rent is currently in Oxnard (just over \$2,500) and the highest in Thousand Oaks, about \$2,900. (Calculations are not available for Ventura Urban County.)

For a household to afford the median rent in Thousand Oaks and not be cost burdened, the household would need to have a household income of \$98,000. (Zillow Home Affordability Calculator)

Table 4.4: Typical Rent Values by Jurisdiction in 2010 & 2019

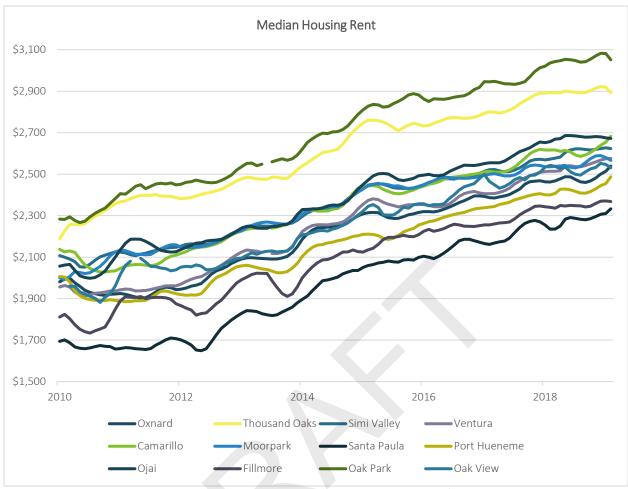
City	2010	2019
Oxnard	\$1,995	\$2,539
Thousand Oaks	\$2,227	\$2,893
Simi Valley	\$2,100	\$2,624
San Buenaventura	\$1,963	\$2,576
Camarillo	\$2,125	\$2,683
Moorpark	\$1,991	\$2,566
Santa Paula	\$1,701	\$2,333
Port Hueneme	\$2,004	\$2,488
Ojai	\$2,062	\$2,672
Fillmore	\$1,824	\$2,368
Oak Park	\$2,282	\$3,052
Oak View		\$2,531

Source: Zillow Rent Index (Multifamily, Single Family Rental, Condo/Co-op) Time Series, Zillow Research, October Thousand Oaks Zillow data may or may not include Westlake Village and Newbury Park portions of Ventura County

Figure 4.7: Median Housing Rent



Source: Zillow Median Rent List Price Time Series, August 2019, Zillow Research
Thousand Oaks Zillow data may or may not include Westlake Village and
Newbury Park portions of Ventura County



Source: Zillow Rent Index (Multifamily, Single Family Rental, Condo/Co-op) Time
Series, Zillow Research; Median Rent List Price, Zillow Research
Thousand Oaks Zillow data may or may not include Westlake Village and
Newbury Park portions of Ventura County

Across Ventura County, 43 percent of households pay at least \$1,500 for monthly rent. In evaluating the current rental market on October 1, 2019, there were less than ten units with two or more bedrooms available for \$1,500 in the entire county. Larger units appear more prevalent in the \$2,000-3,000 range, creating pressures for either cost burden or overcrowding for low- and moderate-income households. (Zillow Research)

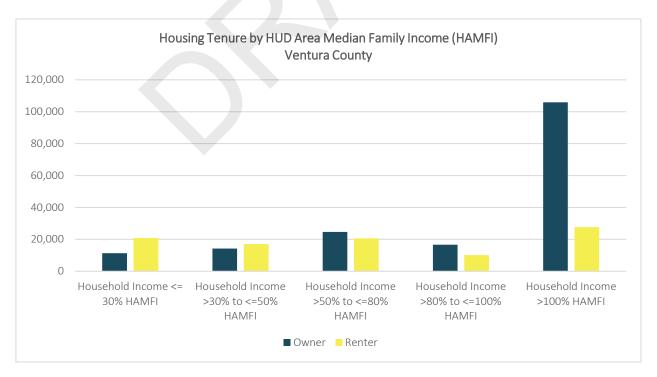
# Share of Affordable Units (Ventura County)

Across all of Ventura County, there is a very low share of housing units that are affordable to low- and moderate-income renter and owner households. In a tight market, low rental vacancy reduces rental housing choices, especially for low-income households. Few units in Ventura County are affordable to potential homeowners in the <80 percent HAMFI income group compared to the overall available housing stock. The majority of rental households, however, are under 80 percent HAMFI.

The smallest number of rental housing units are affordable to the 80-100 percent AMI income group, often referred to as "workforce housing." When paired with the decreasing population growth rate across the county there may be a greater risk of economic downturn for the county.

Figure 4.8: Share of Affordable Units by Housing Tenure

% Units affordable to Households earning	Renter	Owner
30% HAMFI	4,931	No Data
50% HAMFI	11,820	5,173
80% HAMFI	43,002	14,479
100% HAMFI	No Data	27,045
Total	59,753	46,697



Source: 2011-2015 CHAS

## Monthly Rent

Table 4.5: 2019 HUD Monthly Rents (Oxnard-Thousand Oaks-Ventura, CA MSA)

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	\$1,153	\$1,362	\$1,795	\$2,518	\$3,019
High HOME Rent	\$1,153	\$1,266	\$1,521	\$1,749	\$1,931
Low HOME Rent	\$916	\$981	\$1,177	\$1,360	\$1,517

Source: 2019 HUD FMR and HOME Rents

#### Is there sufficient housing for households at all income levels?

There is not sufficient housing for households at most income levels within Ventura County, leading to increasing housing prices. There is a particular shortage of housing at low- to moderate-income levels because of high market rates for housing.

# How is affordability of housing likely to change considering changes to home values and/or rents?

Affordability of housing is not likely to improve within any county jurisdictions without a significant decrease in housing demand, a significant increase in housing supply, an influx of affordable rental laws like increased inclusionary zoning or increased affordable housing funding to create affordable units.

In theory, the housing goals found in the region's RHNA model the local housing production necessary to meet local housing needs at all levels of affordability. Ventura County is a member of the Southern California Association of Governments (SCAG), which also includes Imperial, Los Angeles, Orange, Riverside, and San Bernardino Counties. SCAG is required to report on counties' progress to California Department of Housing and Community Development (HCD) and, as of 2017, were halfway through the RHNA's fifth cycle, which covers 2013 to 2021. No county within SCAG reports meeting their housing goal and all jurisdictions have fallen particularly behind in meeting affordable housing goals for low-income units. With 50 percent of the RHNA planning period over, only 30 percent of the housing units allocated by RHNA had been permitted, and less than 15 percent of Ventura County's required very-low-income units had been permitted (California's Housing Crisis: Goals and Production in Southern California April 2019 UC Riverside Economy White Paper Series).

Additional affordable housing funding, such as passed with Proposition 1, supports the development of new income-restricted units and paves the way to improved housing affordability.

# How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

HOME rents are far below market rents in the county. For example, the median rent of a one-bedroom apartment in Oxnard is \$2,539 in 2019. (Zillow Research) The 2019 HUD Fair Market for a one-bedroom apartment in the Oxnard-Thousand Oaks-Ventura, CA MSA is \$1,362, with a High HOME Rent of

\$1,266. The difference is greater in Simi Valley, with a median one-bedroom rent of \$2,624, and higher still in Oak Park with a price of \$3,052. This rent difference means that HOME units, or other comparably priced units, are highly needed in the region and that the housing market has not created affordable units without additional affordable housing funding.



# Housing Market Analysis: Condition of Housing – 91.210(A)

# **Definitions**

For the purposes of this plan, "substandard housing conditions" may consist of the following: structural hazards, poor construction, inadequate maintenance, faulty wiring, plumbing, fire hazards, inadequate sanitation, or any other condition that causes housing to be unfit for human habitation.

Substandard units suitable for rehabilitation are those units where the total rehabilitation costs do not exceed 25 percent of the after-rehabilitation value.

#### **Condition of Units**

Table 4.6, below, indicates the share of households (by tenure) in Ventura County experiencing at least one substandard housing condition. Conditions include:

- Lacking complete plumbing facilities
- Lacking complete kitchen facilities
- Overcrowding (more than one person per room)
- Cost burden of at least 30 percent

Only 0.2% of households in Ventura County lack complete plumbing, and only 1.1% lack complete kitchen facilities. Overcrowding and cost burden account for almost all households experiencing at least one condition.

Table 4.6: Condition of Units

Condition of Hoite	Owner-Occupied		Renter-Occupied	
Condition of Units	Number	%	Number	%
With one selected Condition	59,930	35%	47,988	50%
With two selected Conditions	2,064	1%	9,508	10%
With three selected Conditions	74	0%	286	0%
With four selected Conditions	0	0%	15	0%
No selected Conditions	110,535	64%	38,534	40%
Total	172,603	100%	96,331	100%

*Source: 2011 – 2015 ACS* 

#### Need for Owner and Rental Rehabilitation

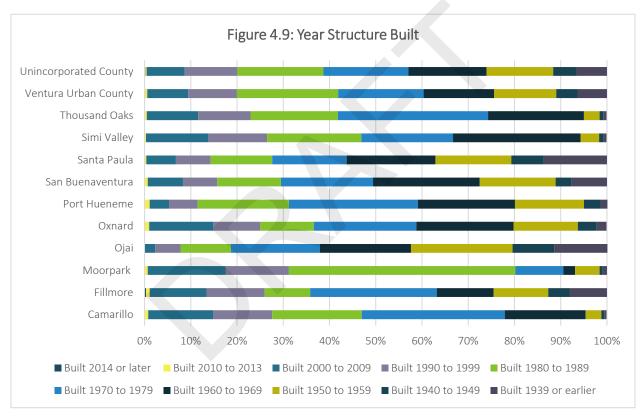
Only four percent of owner-occupied housing and nine percent of renter-occupied housing was built before 1950 in Ventura County. A large percentage of housing in the area was constructed between 1950 and 1979; 53 percent of owner-occupied housing and 55 percent of renter-occupied housing was constructed during this period.

As documented in Figure 4.9 below, housing age varies by municipality and reflects the region's growth history.

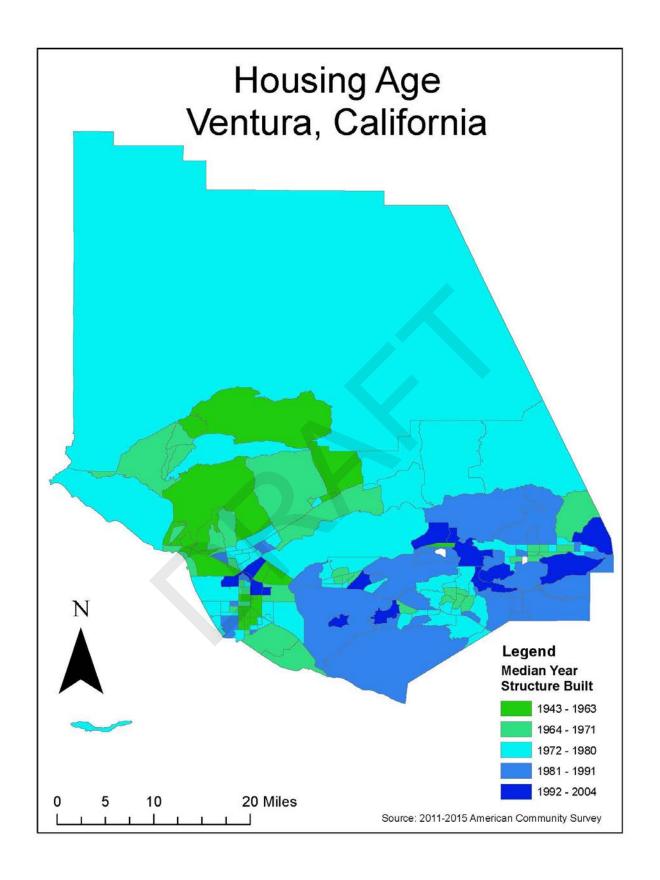
Table 4.7: Age of Housing Stock

Vanadinit Duilt	Owner-Occupied		Renter-Occupied	
Year Unit Built	Number	%	Number	%
2000 or later	20,690	12%	10,891	11%
1980-1999	52,929	31%	24,158	25%
1950-1979	91,384	53%	52,701	55%
Before 1950	7,626	4%	8,598	9%
Total	172,629	100%	96,348	100%

Source: 2011-2015 ACS



Source: 2011-2015 ACS



# Estimated Number of Housing Units Occupied by Low- or Moderate-Income Families with LBP Hazards

Approximately 54 percent of housing units in Ventura County were built before 1980 (160,309 units).

Because lead was often a component of house paint until its national ban in 1978, addressing potential lead hazards in these 160,309 units (which comprise about 60 percent of the county's housing stock) is an important public health strategy.

California regulates lead exposure and lead poisoning prevention activities through the Childhood Lead Poisoning Prevention Acts of 1986 and 1989 and the Childhood Lead Poisoning Prevention Act of 1991. Housing is specifically regulated through California Civil Code and "Health and Safety" Codes (California Civil Code Section 1941.1; California Health & Safety Code Sections 17961, 17980, 124130, 17920.10, 105251 to 105257) which makes housing lead hazards in violation of California law and requires enforcement agencies to enforce housing lead safety laws. Enforcement agencies may order lead abatement of properties or issue "cease and desist" orders in response to lead hazards.

Table 4.8: Risk of Lead-Based Paint Hazard in Ventura County

Diele of Load Doord Daint House	Owner-Occupied		Renter-Occupied	
Risk of Lead-Based Paint Hazard	Number	%	Number	%
Total Number of Units Built Before 1980	99,010	57%	61,299	64%
Housing Units built before 1980 with children present	18,052	10%	9,762	10%

Source: 2011-2015 ACS

# Public and Assisted Housing - 91.201(B)

#### Introduction

The needs of public housing in Ventura Urban County and participating entitlement jurisdictions are met by five housing authorities: Area Housing Authority of the County of Ventura (AHACV), Housing Authority of the City of San Buenaventura (HACSB), Housing Authority of the City of Santa Paula (SPHA), the Oxnard Housing Authority (OHA), and the Housing Authority of the City of Port Hueneme (PHHA).

Program Type Certificate **Vouchers** Mod-Public Rehab Housing Project **Special Purpose Voucher** Total Tenant -based -based Veterans Disabled\* Family Unification Affairs Supportive **Program** Housing 0 270 # of 0 1.944 6,338 4.105 243 1,027 0 units/ vouchers available

Table 4.9: Total Number of Units

### Describe the supply of public housing developments.

Ventura County has over 6,000 units assisted by the five housing authorities that are active in the county. These are predominately voucher units (4,375) which are spread across the county. The demand for affordable housing units is quite high, as the majority of waiting lists are not accepting new applicants for housing authority assisted units and waitlist times are measured in years.

# Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan.

Physical condition of PHA units is determined by a physical inspection required by HUD for all HUD-assisted units. The inspections occur every one to three years, dependent on the unit type and past inspection score. The inspection score provides an overall assessment of the physical condition of the public housing development and corresponding units. A higher score indicates the property is in better condition.

<sup>\*</sup>Number of accessible units cannot be determined for tenant-based vouchers, which are not tied to a specific unit Source: Local housing commissions and HUD Public and Indian Housing Information Center Data

Table 4.10: Public Housing Developments

Public Housing Development	PHA Name	Average Inspection Score	Date of Inspection
1854 Los Feliz Dr Apartments	Housing Authority of the County of Ventura	92	9/13/2017
Buena Vida Et Al	Housing Authority of the City of San Buenaventura	86	2/06/2018
Colonia Village (Felicia Ct)	Housing Authority of the City of Oxnard	77	9/13/2018
Colonia Village (Carmelita Ct)	Housing Authority of the City of Oxnard	61	8/6/2018
Colonia Village (Colonia Rd)	Housing Authority of the City of Oxnard	76	8/27/2018
Ellis Terrace	Housing Authority of the County of Ventura	93	5/16/2016
Fiore Gardens	Housing Authority of the County of Ventura	94	5/17/2016
Florence Janss Apartments	Housing Authority of the County of Ventura	81	9/14/2017
Mar Vista	Housing Authority of the City of Port Hueneme	64	7/21/2017
Oxnard Townhomes	Housing Authority of the City of Oxnard	77	8/29/2018
Palm Vista	Housing Authority of the City of Oxnard	67	8/31/2018
Plaza Vista	Housing Authority of the City of Oxnard	67	7/30/2018
Pleasant Valley	Housing Authority of the City of Oxnard	87	9/07/2017
Roth Apartments	Housing Authority of the County of Ventura	92	7/11/2018
Scattered Sites	Housing Authority of the City of San Buenaventura	86	1/30/2018
Tafoya Terrace Apartments	Housing Authority of the County of Ventura	92	5/16/2016
Westview Village	Housing Authority of the City of San Buenaventura	83	2/09/2017
Whispering Oaks	Housing Authority of the County of Ventura Source: PIC (PIH Information (	83	9/12/2017

Source: PIC (PIH Information Center)

# Describe the restoration and revitalization needs of public housing units in the jurisdiction.

The housing authorities in the county maintain capital improvement plans for all public housing developments and focus on critical restoration and revitalization needs such as roof, elevator, and HVAC replacement and upkeep.

# Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing.

The housing authorities maintain active resident councils to gather feedback and input on how to improve the living environment and conditions for households residing in public housing. These councils provide feedback to PHA leadership and boards to inform capital improvements and implementation of services and programming.

Programming varies across the developments and PHAs active in Ventura County, but may include the following:

- After-school tutoring program
- Nutrition counseling
- Case management for seniors
- Social events tied to community events and holidays
- Teen outreach
- Art classes for youth
- Toys for Tots program
- Transportation for seniors, such as van rides for shopping and appointments
- Financial literacy
- Connection to job service and job training programs

# Homeless Facilities and Services – 91.210(C)

#### Introduction

The need for homeless facilities and services continues to grow across the county. As of fall 2019, there are 165 new beds under development in Ventura and Oxnard and six youth shelter beds under development. Currently, no emergency shelter beds are dedicated to the chronically homeless, but new shelters in Oxnard and Ventura will prioritize vacancies for vulnerable populations.

Table 4.11: Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds		portive Housing ds
	Year-Round Beds (Current & New)	Voucher/ Seasonal/ Overflow Beds	Current & New	Current	Under Development
Households with Adult(s) and Child(ren)	83 (26 DV)	0	158 (12 DV)	151	70
Households with Only Adults	209 (11 DV) 14 Safe Haven 165 under development	85	37	286	45
Chronically Homeless Households	0	0	0	307	0
Veterans	0	0	15	6 HH w/children; 196 adults only	18
Unaccompanied Youth	18 youth (6 under development)	0	5 under development	8	0

Source: 2019 HDX Competition Report Ventura County CoC

# Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons.

#### Food and Nutritional Assistance

Food banks and food pantries provide food to the lowest-income residents in the county and those struggling to pay for daily basic needs. FoodShare, Ventura County's primary food bank, distributes food to 190 pantries and distribution programs. FoodShare manages "The Food Share & Friends Mobile Pantry," a mobile source of food program information as well as other social services.

CalFresh, a program federally known as Supplemental Nutrition Assistance Program (SNAP), provides financial food assistance to low-income families or individuals. The program is managed locally by the County of Ventura Human Services Agency.

Women, Infants and Children (WIC) is also managed by the county and provides food assistance to pregnant and post-partum women, infants, and children in families who earn no more than 185 percent of the federal poverty level and are at nutritional risk.

#### Health and Mental Health

Medi-Cal, California's Medicaid program, is a public health insurance program for low-income individuals and families. Homeless residents eligible for Social Security Disability Income (SSDI) and Supplemental Security Income (SSI) are required to apply through the Social Security Administration, but local Social Security Offices are located in Oxnard, San Buenaventura, and Thousand Oaks. Homeless veterans may qualify for veterans' benefits through the Veteran Services Office, including VA life insurance and medical referrals, and Supportive Services for Veteran Families (SSVF) that helps prevent veteran homelessness.

#### **Employment Services**

America's Job Center of California has locations in Simi Valley and Oxnard that provide employment information on available jobs, job training, and education. The county's community service centers in San Buenaventura, Santa Paula, Fillmore, Thousand Oaks and Moorpark also offer access to online job search services. Disabled residents in Ventura County, including those that are homeless, can find job training through the Oxnard or Thousand Oaks offices of the California Department of Rehabilitation.

Information about government and community services programs reach homeless populations via street outreach, community and homeless shelters, and other government and community programs. In particular, the Homeless One Stop Outreach Program rotates to locations around the county, providing resource information about all assistance programs for which homeless residents are eligible.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

The homeless shelter facilities within Ventura County are as follows:

- Casa Pacifica: Transitional housing beds for non-minor dependents (NMDs) between the ages of 18 and 21 years (not dedicated for homeless)
- The City Center: 30 transitional housing beds for victims of domestic violence and their children
- Coalition for Family Harmony: Emergency shelter units for single adults and families (domestic violence shelter)
- Conejo Valley Winter Shelter: 30 seasonal emergency shelter beds for families and single persons
- Interface Children & Family Services: Emergency shelter beds and transitional housing beds for victims of domestic violence and their children
- **Kingdom Center Women's Shelter:** 20 emergency shelter beds and 20 transitional housing beds for single women and women with children
- Many Mansions: Seven permanent supportive housing beds for homeless transitional aged youth with a mental disability, and 112 permanent supportive housing beds for homeless and mentally disabled persons
- Ojai Valley Family Shelter: 30 seasonal emergency shelter beds for families and single persons
- Oxnard Emergency Shelter/Navigation Center: 110 beds for adults
- **Project Understanding:** Five transitional housing beds for previously homeless families and transitional housing beds for abandoned homeless pregnant women
- RAIN Transitional Living Center: 70 transitional housing beds for individuals and families
- The Rescue Mission Alliance/Lighthouse Women's Shelter: 34 emergency shelter beds for single women with children, 36 emergency shelter beds for single men, and 65 transitional housing beds for women and women with children
- The Salvation Army: 12 emergency shelter beds for single adults, and 5 transitional housing beds for homeless veterans
- Simi Valley P.A.D.S.: 40 seasonal emergency shelter beds for families and single persons
- Turning Point Foundation: 10 emergency shelter beds for homeless mentally ill single persons, 39 transitional housing beds for homeless mentally ill single persons, and 16 permanent supportive housing beds for homeless mentally ill single persons

# Special Needs Facilities and Services – 91.210(D)

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs.

#### Seniors (Elderly, Frail Elderly)

Rising housing costs, along with fixed Social Security payments, mean that the aging population in many communities within Ventura County will soon face, or are currently facing, a shortage of affordable housing available to seniors. The Elder Index, a measure of the income that older adults need to meet their basic needs, estimates that 53 percent of single renters aged 65 and above in Ventura County do not earn enough to cover the costs of needs like housing, health care, and transportation.

As noted in the Needs Assessment, Ventura County, when compared to the state, has a greater share of elderly residents, and this share is projected to increase over the coming years. As such, the need for housing as well as services such as transportation, meal, and healthcare programs is currently high and will increase over the coming years.

#### *Persons with Disabilities*

Residents with disabilities may have varying housing needs, depending on the nature of their disability. Homeowners and renters are legally allowed housing modifications such as the addition of a wheelchair ramp, shower grab bars, or a visual signaling doorbell, though they may struggle with the modification costs. Homeowners who are members of a homeowners association (HOA) and renters may also need reasonable accommodations (a change, exception, or adjustment to a rule, policy, practice, or service) to live in their housing with a physical or mental disability. Because an accommodation requires action on the part of the HOA or landlord, housing discrimination can occur if the reasonable accommodation is denied. The Housing Rights Center may be able to help with disability modifications, reasonable accommodations, or other housing laws regarding persons with disabilities. California Rural Legal Assistance (CRLA), Community Action of Ventura County, and Jewish Family services may also be able to assist residents with disability modifications. Habitat for Humanity of Ventura County also operates a Home Repair program which may be available to help lower-income households make home modifications for accessibility.

Residents with disabilities may also need supportive services within their home in order to live independently, like home health care, food delivery, or specialized education. Organizations such as the Independent Living Resource Center or the Ventura County Aging and Disability Resource Center connect residents to resources to make home modifications or access services.

Those with disabilities who are not able to live independently often need supportive housing units, or housing units that also include services like case management and medical care. While supportive housing units have been created within Ventura County by nonprofit affordable housing providers, there is a shortage of supportive housing units within the county. For example, Many Mansions, one local nonprofit developer, recently closed their waiting list after waiting times surpassed 10 years. The lack of units is partially due to reduced affordable housing funding by the state of California due to the dissolution of redevelopment agencies in 2012. Developers also struggle to create supportive housing units because the number of units that need to be built in one structure to effectively provide services often need to be multi-story buildings that, due to their density and height, face public opposition.

Persons with alcohol or other drug addictions (substance use disorders) are considered to have a disability under fair housing law and are subject to the same accommodation requirements by HOAs and landlords as other disabilities. Those with alcohol and other drug addictions who cannot live independently may need specialized supportive housing and services on a permanent or temporary basis.

Within Ventura County, youth and adult treatment services for alcohol and other drug addictions are primarily coordinated by the Ventura County Behavioral Health Department. Clinics for these services are located in Oxnard, San Buenaventura, Fillmore, and Simi Valley, and can provide counseling, addiction assessment, and referrals to additional services. There are local chapters of Narcotics Anonymous and Alcoholics Anonymous, as well as additional private outpatient and inpatient treatment centers, throughout the county. However, there are few permanent or transitional supportive housing units specializing in alcohol and other drug addiction within the county, a shortage noted by most social service providers during the consultation process.

Addiction for homeless residents can be a barrier to shelter. The Ventura County Continuum of Care lists "low-barrier emergency shelter," or shelter that does not require sobriety, among its core practices, known as a "housing first" model. Ideally, residents within a low-barrier emergency shelter work with a Housing Navigator to obtain permanent housing along with home-based supportive services, including substance use treatment or behavioral health services. Three new emergency shelters scheduled to open in 2019 in Ventura County will be low-barrier shelters.

#### *Persons with HIV/AIDS*

Stable housing is a vital component of HIV medical care and treatment either alone or in conjunction with supportive services. Persons with HIV/AIDS may receive case management and care through the HIV/AIDS Center within Ventura County Public Health, including assistance accessing housing or housing assistance. The goals of the center are to provide home and community-based services for persons with HIV-related disabilities who may otherwise require institutional services; to assist clients with disease management, preventing disease transmission, stabilizing their health, improving their quality of life, and avoiding costly institutional care; to assist clients and family in moving toward greater independence and understanding of their disease; and to increase coordination among service providers and eliminate duplication of services.

HUD's Housing for People Living with AIDS (HOPWA) funding, used to alleviate or prevent homelessness for persons living with HIV/AIDS, is administered by the state of California and allocated to Ventura County. The state of California projects an annual HOPWA allocation of about \$370,000 to Ventura County through at least 2023.

#### *Public Housing Residents*

Public housing residents represent a similar set of needs for housing and services to low-income households across the county. These needs include access to safe, decent, and affordable housing, as well as transportation, employment, childcare, and education services.

# Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing.

The Ventura County Health Care system protocols describe discharge planning as an interdisciplinary responsibility. These procedures apply whether a patient is being discharged from a prolonged hospitalization or has obtained care through the Emergency Room or Ambulatory Clinic. A Ventura Case Managers Meeting, run by County Human Service Agency, meets to discuss ways to improve the current discharge planning system and includes participants from Health Care Agency, social workers from both public and private hospitals, the Ventura County jail, and the Ventura County Youth Services Division. All medical disciplines may refer persons in need of discharge planning to the Social Work Department which makes assessments, provides information and arranges for care, and maintains referral lists for placements for persons requiring ongoing medical care. Persons who require ongoing medical or nursing care and who have no identifiable address may be discharged to a respite program operated by the National Health Foundation at the Salvation Army's Ventura location. Others, upon discharge, routinely go to group homes, board and care facilities, or reunite with family or friends.

Residential care facilities also provide supportive housing for persons with disabilities. The following types of facilities are available in Ventura County:

#### Adult Care Facilities

- Adult Day Care Facilities (ADCF): Facilities of any capacity that provide programs for frail elderly and developmentally and/or mentally disabled adults in a day care setting.
- Adult Residential Facilities (ARF): Facilities of any capacity that provide 24-hour non-medical care for adults ages 18 through 59 who are unable to provide for their own daily needs. Adults may be physically handicapped, developmentally disabled, and/or mentally disabled.
- Continuing Care Retirement Community (CCRC): Long-term continuing care for adults over 60 years old that provides housing, residential services, and nursing care, usually in one location.
- Social Rehabilitation Facility: Facility which provides 24-hour a day nonmedical care and supervision in a group setting to adults recovering from mental illness who temporarily need assistance, guidance, or counseling.

• Residential Care Facilities for the Elderly (RCFE): Facilities that provide care, supervision and assistance with activities of daily living, such as bathing and grooming. They may also provide incidental medical services under special care plans.

#### Children's Residential Care Facilities

- **Group Homes:** Facilities of any capacity and provide 24-hour non-medical care and supervision to children in a structured environment. Group Homes provide social, psychological, and behavioral programs for troubled youths. Children in a group home are in treatment programs under court jurisdiction or as have been removed from their homes because of abuse, neglect, or abandonment.
- Short Term Residential Therapeutic Program: Residential facility operated by a public agency or private organization that provides children integrated specialized and intensive care and supervision, services and supports, treatment, and short-term 24-hour care and supervision.
- Small Family Home: A facility or home that provides 24-hour care for six or fewer children who have mental health, developmental, or physical disabilities and who require special care and supervision.
- Transitional Housing Placement Program: Provides short-term, specialized, and intensive therapeutic 24-hour non-medical care and supervision to children.

These facilities are regulated by the State Department of Social Services (CDSS), Community Care Licensing Division. The following tables outline the number of licensed adult facilities by jurisdiction, and the total capacity of each type of licensed care facility (for adults and children). Note: Most children's facilities have confidential locations so location by jurisdiction is not available.

Table 4.12: Number of Adult Care Facilities by Jurisdiction

	Adult Day Care Facilities	Adult Residential Facilities	Social Rehabilitation Facility	Continuing Care Retirement Community	Residential Care Facilities for the Elderly
Camarillo	2	2	3	1	36
Fillmore	0	2	0	0	1
Moorpark	0	1	0	0	1
Newbury Park	1	0	0	0	7
Oak Park	0	0	0	0	1
Oak View	0	0	0	0	2
Ojai	2	0	0	0	5
Oxnard	5	45	0	0	22
Port Hueneme	1	3	0	0	2
San Buenaventura	3	5	1	0	20
Santa Paula	1	0	0	0	1
Saticoy	0	1	0	0	0

	Adult Day Care Facilities	Adult Residential Facilities	Social Rehabilitation Facility	Continuing Care Retirement Community	Residential Care Facilities for the Elderly
Simi Valley	5	20	0	0	50
Somis	0	0	0	0	2
Thousand Oaks	2	1	0	1	64

Source: CDSS December 2019

Table 4.13: Total Ventura County Adult Care Facility Capacity by Type

Туре	Facility Capacity
Adult Day Care Facilities	1436
Adult Residential	559
Social Rehabilitation Facility	60
Continuing Care Retirement Community	654
Residential Care Facilities for the Elderly	4214

Source: CDSS December 2019

Table 4.14: Total Ventura County Children's Residential Facility Capacity by Type

Туре	Facility Capacity
Group Home	104
Short Term Residential Therapeutic Program	74
Small Family Home	12
Transitional Housing Placement Program	100

Source: CDSS December 2019

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals.

To be determined during Action Plan process.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

To be determined during Action Plan process.

# Barriers to Affordable Housing – 91.210(E)

#### Negative Effects of Public Policies on Affordable Housing and Residential Investment

(Describe the negative effects of public policies on affordable housing such as tax policy affecting land and other property, land use controls, zoning ordinances, building codes, fees and charges, growth limits, and policies that affect the return on residential investment.)

#### Introduction

Development of housing, affordable or market-rate, is not easily accomplished within Ventura County. Public sentiment across Ventura County is often against multifamily development, increasing housing density, or creation of new housing units in general, due to concerns about negative effects new residents can bring (traffic, water use, change in neighborhood character) to those currently living in the county.

Within Ventura County, most cities are at or near build-out and have no additional greenfield (undeveloped land where development would be allowed) for new residential development. Surrounding unincorporated land is largely protected from development by preservation laws such as SOAR (Save Open-space and Agricultural Resources), which would require voter approval for development of unincorporated open space, agricultural, or rural land. Because of land protections, residential development is predominantly infill development and redevelopment of existing buildings.

Development of affordable housing is a particular challenge in each jurisdiction because financial subsidy is usually needed to create housing units that will charge less than a market-rate rent. There are limited amounts of resources available to fund affordable housing development throughout the county, as well as limited funding for corresponding services and facilities that may be required along with development, such as infrastructure or social services associated with the housing. As such, the demand for such housing far outpaces each jurisdiction's resources to address it and, as a result, the need for affordable housing continues to grow across the county.

# Affordable Housing Barriers

#### Lack of Short-Term Rental Ordinances

Short-term rentals (STRs), also called "short-term vacation rentals" or "temporary rental units," are rooms or apartments rented out for less than 30 days by private property owners, most commonly on websites like Airbnb and VRBO.com. STRs can significantly reduce the number of available housing units in an area for permanent residents and, in turn, increase local housing prices. Regulations may help restrict STRs, though areas with high amounts of tourism often still have high numbers of STRs. Not all jurisdictions within Ventura County have regulations on STRs.

Ventura County regulates STRs in unincorporated areas of the county (with additional restrictions within unincorporated areas of the Ojai Valley). The city of San Buenaventura regulates STRs within the city through a registration process, while Moorpark recently banned STRs within city limits entirely.

Ojai also bans STRs. The City of Oxnard passed ordinances in 2019 regulating STRs through a permitting process for the coastal zone and non-coastal zone. The ordinance in the coastal zone is pending approval by the California Coastal Commission (CCC), anticipated in April of 2020.

#### Shortage of Affordable Housing Funding

The availability of funding for affordable housing has dropped dramatically in the past decade for all jurisdictions within Ventra County. Dissolution of redevelopment agencies in the state of California, competition for tax credits and other state funding with other high-cost cities in California, and diminished amounts of HUD funding create a shortage of affordable housing.

#### Natural Disaster Response

Wildfires have occurred more frequently in Ventura County in recent years, leading to large numbers of residents displaced and renting temporary alternative housing within the region. Public agencies handling response planning must coordinate with a number of additional public and private agencies to respond to and rebuild fire-damaged areas. This process can be slow, delaying both displaced residents from returning to their homes as well as local rental supply and price due to the temporary increase in renters.

#### Climate Change

Climate change will impact Southern California by increasing periods of drought and winds. Water availability is currently a concern within the county when considering housing development and is one of the factors cited in restricting local housing unit and population growth. Climate change will mostly likely exacerbate concerns about water availability. Increased winds also lead to problems with aboveground power lines; undergrounding these lines is a solution to this problem, but adds to the cost of the utility. For housing developers or municipalities, undergrounding power lines is an additional cost for housing development.

#### **Environmental Protection**

The California Environmental Quality Act (CEQA), the California Endangered Species Act (CESA), the National Environmental Policy Act (NEPA), and the Federal Endangered Species Act (ESA) are state and national regulations that require environmental review of all discretionary projects proposed or approved by a California public agency, including private projects requiring government approval. Environmental review costs increase the total cost of housing development, infrastructure, and planning projects.

#### **SOAR Ordinances**

Save Open-space and Agricultural Resources (SOAR) is a set of ordinances within Ventura County that restrict development in open space, agricultural, or rural land. The first SOAR ordinance was approved by voters in San Buenaventura in 1995. Since then, SOAR legislation has been passed by the cities of Camarillo, Fillmore, Moorpark, Oxnard, Santa Paula, Simi Valley, Thousand Oaks, and Ventura County. SOAR requires voter approval for urban development beyond a set City Urban Restriction Boundary (CURB) or, in the case of unincorporated county areas, for rezoning land for development. All SOAR

initiatives were renewed by voters in November 2016, extending their expiration dates to 2050. As most development proposed within SOAR boundaries will require voter approval, it is unlikely that residential development will occur outside of city boundaries before 2050.

#### Planning and Development Fees

Development fees and taxes charged by local governments are higher in Ventura County municipalities than in many parts of the country. A multifamily residential building will usually total over \$100,000 per unit for all municipal fees, significantly adding to the total development cost. (For a large multifamily development, these fees will total millions of dollars.) A number of jurisdictions in Ventura County, however, offer to waive at least some of these fees for affordable housing developments.

#### **Municipal Processing Time**

The processing time required to obtain approval of development permits is often cited as a contributing factor to the high cost of housing. Unnecessary delays add to the cost of construction by increasing land holding costs and interest payments.

#### Prevailing Wages

Davis-Bacon prevailing wage must be paid to laborers when federal Community Development Block Grant (CDBG) dollars are used to pay for any construction project over \$2,000 or on any multifamily housing project over eight units. Prevailing wage must also be paid on any HOME-funded multifamily housing project that directly funds 12 or more units. While competitive wages are currently high, Davis-Bacon wages may be higher and add additional cost to housing construction and rehabilitation activities. Additional costs are associated with monitoring these activities for compliance. California's Prevailing Wage Law requires contractors to pay minimum wage rates on public works projects that support housing construction such as roads, water and sewer projects, and other public utilities. The rates are set by the California Department of Industrial Relations. These additional costs could add to local costs for housing development.

#### **Expiration of Affordability Contracts**

Affordability contracts with private property owners have a time limit that runs out after a contractually-set number of years. Unless the affordability contracts are renewed with the property owner, the affordable rental housing units will expire and become market-rate housing.

#### Parking Requirements

Parking requirements for new development can be a contentious policy debate in a municipality and remain controversial in Ventura County. Parking requirements typically require housing developments to build a certain number of parking spaces per residential unit, anticipated resident count, or, in the case of commercial development, a market study or other source of anticipated traffic impacts. Parking requirements help minimize off-street parking use but add to the cost or land-use requirements of a development that often create a barrier to affordable housing development. Zoning codes that allow parking reductions for housing types with lower parking needs, including housing for the elderly and persons with disabilities, can help make these projects possible. Zoning that takes housing unit size

into account for multifamily buildings can also help lower land or building cost requirements for development.

#### **Low-Density Zoning**

A large percentage of the area within municipalities in Ventura County is zoned for low-density development. Though increasing the permitted land use density in an area ("upzoning") does not guarantee local approval of a development, low-density zoning guarantees restrictions on multifamily or mixed-use development.

#### Lack of Public Transportation

Ventura County has a countywide bus line and several regional trainline stops, but most transportation trips taken by residents are by automobile. Local roads and highways are congested, leading to local concern that increased residential development would make traffic congestion worse. A lack of public transportation also increases pressure for parking minimums in development projects and worry that development may increase competition for street parking.

#### Non-Housing Community Development Assets – 91.215(F)

#### Introduction

The economy in Ventura County has historically been strong, with large biotechnology and healthcare industries and a historic agricultural industry. A military base, Naval Base Ventura County at Point Mugu, is the largest employer in the county with more than 16,000 employees. The County of Ventura (government) is the next largest employer with more than 8,000 employees. Manufacturing, accommodations and hospitality, retail, and education are other large sectors of employment.

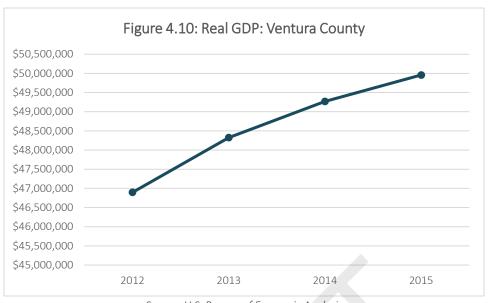
Unemployment in the county is currently just over four percent and has been decreasing for several years. Jobs have increased by a rate of 4.8 percent per year with 17,048 added positions over the last five years (Ventura County Comprehensive Economic Development Strategy 2019 Economic Development Collaborative). However, the number of jobs among the four highest-paying fields in the county (non-durable goods manufacturing, durable goods manufacturing, information technology, and financial activities) has decreased by more than 10 percent since the recession. The lowest-paying jobs (leisure and hospitality, education, and health) have increased the most in number (California Lutheran University Center for Economic Research and Forecasting).

The economy in Ventura County has stalled in recent years. Total inflation-adjusted economic output shrank in 2016 and 2017. When adjusted for inflation, the county experienced almost no economic growth between 2013 and 2018 (California Lutheran University Center for Economic Research and Forecasting). 2019 is projected to be the fifth straight year in the county with no economic growth (Greater Conejo Valley Chamber of Commerce). While the economy is currently projected to grow slightly in the next five years, the unavailability of housing and high cost of living within the county will mean that the economy will be held back from its potential growth and will not keep pace with its regional neighbors. Employers in all fields have employee recruitment and retention hampered by housing costs, particularly those that are not in the highest paying job sectors. A balance of housing with employment and wages would increase economic growth in the area.

The Woolsey, Hill, and Thomas fires have added to economic stress in the county. In 2017, Ventura County had a net loss of 3,700 residents, at least partially due to the fires, which exacerbated labor shortages and diverted funds and resources (Southern California Association of Governments).

#### **Economic Development Market Analysis**

Gross Domestic Product (GDP) and Gross Regional Product (the market value of all final goods and services) increased within the county between 2012 and 2015, with the largest gains coming from the manufacturing; government; "finance, insurance, and real estate;" and "wholesale, transportation, and warehousing" industry sectors.



Source: U.S. Bureau of Economic Analysis

Table 4.15: Gross Regional Product (GRP) in Ventura County by Industry

Industry	GRP	Share
Manufacturing	\$5,979,721,247	14%
Government	\$5,888,237,276	14%
Finance, Insurance, and Real Estate	\$5,457,756,345	13%
Wholesale, Transportation, and Warehousing	\$4,518,422,326	11%
Professional, Technical, and Information Services	\$4,445,917,976	10%
Education and Healthcare	\$3,420,006,643	8%
Retail Trade	\$3,053,993,081	7%
Management and Administrative Services	\$2,706,771,172	6%
Hospitality	\$1,837,450,730	4%
Construction	\$1,821,796,248	4%
Agriculture, Forestry, Fishing, and Hunting	\$1,681,297,376	4%
Mining and Utilities	\$1,379,076,819	3%
Other Services (except Public Administration)	\$775,038,970	2%

Source: Ventura County Comprehensive Economic Development Strategy 2019 Economic Development Collaborative

Table 4.16: Average Employment and Average Annual Wages by Industry

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil, and Gas Extraction	21,740	31,218	35	63	28
Arts, Entertainment, and Accommodations	40,568	33,391	75	76	1
Construction	16,252	14,320	30	33	4
Education and Health Care Services	49,930	39,854	93	90	-3
Finance, Insurance, and Real Estate	22,497	17,022	43	38	-5
Information	13,783	4,655	27	12	-15
Manufacturing	34,978	30,953	64	70	6
Other Services	11,095	8,413	20	20	-1
Professional, Scientific, and Management Services	28,676	17,997	55	42	-13
Public Administration	0	0	0	0	0
Retail Trade	39,308	33,164	72	78	6
Transportation and Warehousing	7,347	4,113	13	10	-3
Wholesale Trade	16,585	13,311	31	30	-1
Total	302,759	248,411			

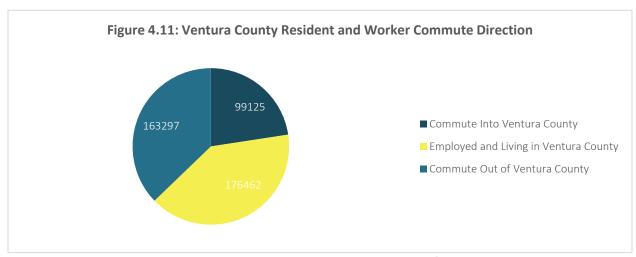
Source: 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

#### Labor Force

There are about 350,000 workers within Ventura County, with 50 percent traveling less than 10 miles to work.

Most residents (65 percent) commute less than 30 minutes to work daily. A large number of county residents (176,462) both live and work within Ventura County, and an almost equal number of county residents (163,297) commute out for work, the majority of whom commute to Los Angeles County (U.S. Census Longitudinal Employer-Household Dynamics [LEHD]).

The labor force participation rate, or percent available to work, is approximately 62 percent, but has been declining for several years.



Source: U.S. Census Longitudinal Employer-Household Dynamics (LEHD)

Table 4.17: Ventura County Jobs by Distance: Work to Home

Distance	Count	Percent
Less than 10 miles	136,990	50%
10 to 24 miles	55,119	20%
25 to 50 miles	28,641	10%
Greater than 50 miles	54,837	20%

Table 4.18: Ventura County Resident and Worker Commute Direction

Commute Direction	Count
Employed in Ventura County but Living Outside (Commute into Ventura County)	99,125
Employed and Living in Ventura County	176,462
Living in Ventura County but Employed Outside (Commute out of Ventura County)	163,297

Table 4.19: Current and Projected Industry Employment, Ventura County

Industry Title	2016 Employment Estimate	Projected 2026 Employment Estimate	Projected Numeric Change 2016- 2026	Percentage Change
Total Employment	349,500	397,500	48,000	13.7
Self-Employment	23,400	26,900	3,500	15
Private Household Workers	500	500	0	0
Total Farm	25,200	27,300	2,100	8.3
Total Non-farm	300,400	342,800	42,400	14.1
Mining and Logging	900	1,000	100	11.1
Construction	14,600	19,300	4,700	32.2
Specialty Trade Contractors	10,000	13,500	3,500	35
Manufacturing	30,600	30,300	-300	-1
Durable Goods Manufacturing	18,600	18,500	-100	-0.5
Computer and Electronic Product Manufacturing	5,500	4,700	-800	-14.5
Nondurable Goods Manufacturing	12,000	11,800	-200	-1.7
Chemical Manufacturing	7,500	7,600	100	1.3
Trade, Transportation, and Utilities	59,100	67,900	8,800	14.9
Wholesale Trade	13,100	14,900	1,800	13.7
Retail Trade	40,000	46,100	6,100	15.3
Food and Beverage Stores	8,700	10,300	1,600	18.4
Clothing and Clothing Accessories Stores	5,400	6,300	900	16.7
General Merchandise Stores	6,200	6,700	500	8.1
Transportation, Warehousing, and Utilities	6,000	6,900	900	15
Transportation and Warehousing	5,000	5,800	800	16
Information	5,000	5,300	300	6
Financial Activities	17,400	18,000	600	3.4
Finance and Insurance	13,200	13,400	200	1.5
Credit Intermediation and Related Activities	7,900	8,200	300	3.8
Insurance Carriers and Related Activities	4,300	4,000	-300	-7
Real Estate, Rental, and Leasing	4,300	4,600	300	7
Professional and Business Services	35,900	41,600	5,700	15.9

Industry Title	2016 Employment Estimate	Employment Employment		Percentage Change
Professional, Scientific, and Technical Services	15,800	19,300	3,500	22.2
Management of Companies and Enterprises	2,100	2,200	100	4.8
Administrative, Support, Waste Management, and Remediation Services	17,900	20,100	2,200	12.3
Administrative and Support Services	17,200	19,200	2,000	11.6
Employment Services	7,400	8,200	800	10.8
Educational Services (Private), Health Care, and Social Assistance	44,400	54,000	9,600	21.6
Leisure and Hospitality	36,400	45,300	8,900	24.5
Accommodation and Food Services	31,200	38,200	7,000	22.4
Other Services (excludes Private Household Workers)	9,600	10,400	800	8.3
Government	46,600	49,700	3,100	6.7
Federal Government	7,400	7,500	100	1.4
State and Local Government	39,200	42,200	3,000	7.7
State Government	2,900	3,300	400	13.8
State Government Education	1,400	1,800	400	28.6
Other State Government	1,500	1,500	0	0
Local Government	36,300	38,900	2,600	7.2
Local Government Education	20,800	22,300	1,500	7.2
Other Local Government	15,500	16,600	1,100	7.1

Source: California Employment Development Department (EDD)

Table 4.20: Travel Time

Travel Time to Work	Number	Percentage
< 30 Minutes	237,750	65%
30-59 Minutes	98,819	27%
60 or More Minutes	31,949	9%
Total	368,518	100%

Source: 2011-2015 ACS

Table 4.21: Educational Attainment

Educational Attainment (Population 25 Years and Over)	Ventura County	Camarillo	Fillmore	Moorpark	Ojai	Oxnard	Port Hueneme
Less than 9th grade	9.9%	3.9%	21.2%	7.5%	4.6%	23.3%	10.7%
9th to 12th grade, no diploma	7.0%	3.9%	14.6%	4.9%	4.5%	11.1%	9.7%
High school graduate (includes equivalency)	19.0%	16.3%	20.3%	15.0%	14.5%	21.3%	26.2%
Some college, no degree	23.7%	25.3%	26.7%	23.9%	23.2%	20.7%	27.1%
Associate's degree	8.8%	9.7%	6.9%	10.9%	7.4%	7.4%	8.6%
Bachelor's degree	20.0%	24.8%	6.5%	26.0%	25.1%	11.7%	11.8%
Graduate or professional degree	11.7%	16.0%	3.8%	11.9%	20.7%	4.5%	5.9%

Educational Attainment (Population 25 Years and Over)	San Buenaventura	Santa Paula	Simi Valley	Thousand Oaks	Ventura Urban County	Unincorporated County
Less than 9th grade	4.7%	21.5%	4.0%	3.9%	10.4%	7.3%
9th to 12th grade, no diploma	6.2%	14.2%	5.5%	3.8%	7.9%	6.1%
High school graduate (includes equivalency)	19.6%	21.3%	21.4%	14.3%	19.0%	18.4%
Some college, no degree	26.5%	21.6%	26.2%	21.3%	24.3%	24.3%
Associate's degree	10.2%	7.3%	10.6%	8.0%	8.2%	7.7%
Bachelor's degree	20.3%	8.6%	21.5%	28.6%	19.0%	22.1%
Graduate or professional degree	12.6%	5.3%	10.8%	20.2%	11.3%	14.1%

Source: 2011-2015 ACS

Table 4.22: Educational Attainment in Labor Force

	In Labor Force					
Educational Attainment	Civilian Employed	Unemployed	Not in Labor Force			
Less than high school graduate	49,025	5,418	19,342			
High school graduate (includes equivalency)	55,765	6,341	19,030			
Some college or associate's degree	106,225	8,902	28,494			
Bachelor's degree or higher	112,799	6,153	20,950			

Source: 2011-2015 ACS

Table 4.23: Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	2,885	8,498	11,156	22,049	12,708
9th to 12th grade, no diploma	8,567	9,481	9,618	12,992	6,347
High school graduate, GED, or	22,932	23,973	19,667	37,879	22,899
alternative					
Some college, no degree	37,202	27,412	23,643	53,924	25,484
Associate's degree	5,620	9,812	9,198	20,767	8,444
Bachelor's degree	6,233	22,114	22,280	46,186	19,479
Graduate or professional degree	392	7,568	12,359	29,994	14,678

Source: 2011-2015 ACS

Table 4.24: Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	\$19,174
High school graduate (includes equivalency)	\$30,048
Some college or associate's degree	\$40,182
Bachelor's degree	\$62,117
Graduate or professional degree	\$82,233

Source: 2011-2015 ACS

## Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The largest number of workers and jobs are in the education and health care services employment sectors. Arts, entertainment, and accommodations, as well as retail trade, also have a large numbers of both jobs and workers, though retail employment has slowed in the past few years. Recent growth has been largely in the health care and social assistance sector, followed by hospitality (accommodation and food services).

Over the next five years, the healthcare and social assistance cluster (including educational services) is projected to grow by 20 percent and add over 6,000 jobs. Hospitality is projected to grow by seven percent. Construction is projected to grow by six percent, adding over 1,300 jobs.

## Describe the workforce and infrastructure needs of the business community.

As discussed in the Introduction to Non-Housing Community Development Assets, the number of jobs among the four highest-paying fields in the county (non-durable goods manufacturing, durable goods manufacturing, information technology, and financial activities) has decreased by more than 10 percent since the recession while the lowest-paying jobs (leisure and hospitality, education, and health) have increased the most in number (California Lutheran University Center for Economic Research and Forecasting). Employers in all fields experience employee recruitment and retention hampered by high cost of living and housing costs, particularly for those that are not in the highest paying job sectors. A balance of housing with employment and wages would increase economic growth in the area.

The Ventura County Comprehensive Economic Development Strategy published by the Economic Development Collaborative in 2019 includes the following infrastructure goal for Ventura County:

#### Enhance community resiliency through strategic investments in regional infrastructure:

**Water:** Increase investment in water resource management, including groundwater retention and storage capacity, securing regionwide access to state water resources, improving efficiency, and establishing a sustainable balance between water availability and urban and rural water use.

**Transportation:** Increase local investments and leveraging of state, federal, and private funds for improved roadways and multi-modal connectivity throughout the county.

**Energy:** Support public and private investment and innovation for efficient and clean energy production, storage, and distribution mechanisms.

**Broadband:** Promote strategic planning and investment for enhancing broadband infrastructure, supporting quality education, health services, public safety, and business growth outcomes, and enabling a Smart Cities model for public and private collaboration.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

Workforce development and economic development stakeholders in Ventura County describe the need for housing as the most important factor in growing regional job and business opportunities. Land availability, transportation, and infrastructure needs are not constraints compared to the housing

shortage. Housing availability is equivalent to labor availability and is constrained at all price and wage levels. All planned housing investments will have an economic impact.

Workforce training and education stakeholders cite housing as a constraint as most residents are unable to afford housing if reducing employment hours/income below full-time in order to attend workforce training courses.

Employers have recruitment and retention issues at all pay levels because the wage/housing price ratio is much higher in other areas of the country.

## How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

The Ventura County Comprehensive Economic Development Strategy published by the Economic Development Collaborative in 2019 includes the following workforce development goal for Ventura County:

Support strategic investment in high-impact workforce development programs that reinforce a competitive Ventura County economy and help retain and expand existing businesses.

Ventura County's competitive advantage is the continued expansion of high-impact and fast-evolving sectors such as advanced manufacturing, agriculture technology, bioscience, and health services, which rely heavily on STEM skills and occupational clusters that span our key industries, including IT networking, computer science, technology, management, and business administration. The momentum of Smart City development and the entrepreneurial ecosystem in Ventura County has increased the demand for skilled labor in technology fields. Current and projected migration patterns require that talent be fostered within our existing population—particularly through investments in career education—to sustain a resilient and competitive economy. Priority areas for secondary and postsecondary education include the development of modern facilities in urban and rural areas that will provide education and training resources in advanced manufacturing and mechatronics, technology, and entrepreneurship.

# Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

Within Ventura County several community colleges and training initiatives exist. These efforts can help individuals who have limited household income earn more and fill needed employment gaps. Options within Ventura County include:

Within Ventura County there are two universities (California State University Channel Islands and California Lutheran University) and three community colleges (Oxnard, Ventura, and Moorpark).

The Economic Development Collaborative offers the "ETP Workforce Training Program," funded by the California Employment Training Panel, that can work with companies to train existing workers and provide on-the-job training for new workers.

The Ventura County Workforce Development Board also offers workforce training through the On-The-Job Training (OJT) program. OTJ is a Workforce Innovation and Opportunity Act (WIOA) program that funds employee screening and training for businesses. OJT reimburses employers up to 50 percent of a trainee's wages during the training period.

The Specialized Training & Employment Project to Success (STEPS) program is a partnership program between the Ventura County Probation Agency (VCPA) and the Human Services Agency (HSA) that provides job readiness training to those in the justice system who are preparing for employment.

#### **Needs and Market Analysis Discussion**

## Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

Housing problems impact low- and moderate-income households disproportionately compared to higher income households. Any areas with a concentration of low- and moderate-income households are more likely to have high rates of housing problems, especially cost burden, the most common housing problem in Ventura County.

The definition of a low- and moderate-income concentration is a block group in which a minimum percentage of total households are low- and moderate-income. The percentage used to designate low- and moderate-income concentration varies throughout Ventura County. In Camarillo this percentage is 36.54%, in Simi Valley it is designated as 40.78% and in Thousand Oaks it is 36.5%. For all other entitlement cities and Ventura Urban County, a low- and moderate-income concentration is defined as a block group where at least 51.00% of the population total households are low- and moderate-income.

Low- and moderate-income areas of Ventura County correlate with areas with a concentration of minority (non-White or Hispanic or Latino) residents. These areas include unincorporated areas of the County surrounding the cities of Santa Paula and Fillmore along State Route 126, including the unincorporated community of Piru. They also include unincorporated areas of the County surrounding the City of Ojai, and the Cities of San Buenaventura, Oxnard, and Port Hueneme.

## Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

The Cities of Fillmore, Oxnard, Port Hueneme, and Santa Paula and the Unincorporated County area of Piru have a concentration (population majority) of Hispanic or Latino residents. Majority low- and moderate-income Census block groups are located throughout Ventura County but concentrated around the Cities of Port Hueneme, Oxnard, San Buenaventura, and Santa Paula.

Racially/Ethnically Concentrated Areas of Poverty (R/ECAP) are census tracts where more than half the population is non-White and 40% or more of the population is in poverty (or where the poverty rate is greater than three times the average poverty rate in the area). There are R/ECAPs around the cities of Oxnard, Port Hueneme, San Buenaventura, and Santa Paula.

#### What are the characteristics of the market in these areas/neighborhoods?

The low- and moderate-income block groups and concentrations of minority residents generally overlap. Most multifamily affordable housing developments for rental housing are located in and around low- and moderate-income areas.

#### Are there any community assets in these areas/neighborhoods?

The County has a strong network of active and dedicated non-profit organizations and community groups that work to address the housing and community development needs in the low- and moderate-income neighborhoods, as evidenced by the number of agencies and organizations that participated in this Consolidated Plan and simultaneous Analysis of Impediments stakeholder meetings and focus groups.

Jurisdictions in the County also collaborated frequently to address housing and community development issues, to better serve the underserved neighborhoods and avoid duplicated efforts.

#### Are there other strategic opportunities in any of these areas?

Jurisdictions within the County will continue to collaborate with the agencies and organizations in Ventura County to ensure services and programs are delivered in a cost-effective manner and provide assistance to those who are most in need.

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#### Section V: Strategic Plan

#### Overview

The Strategic Plan outlines each jurisdiction's plan for allocating HUD entitlement grants and identifies local priorities within the regional context. Informed by qualitative and quantitative data gathered through citizen participation and consultation with stakeholders throughout the region, market analysis, and an assessment of U.S. Census and other local data that reflect community needs, the Strategic Plan identifies the highest priority needs toward which to direct grant dollars. The following regional goals were identified to meet high-priority needs identified through the Needs Assessment, Market Analysis, and consultation with stakeholders and the general public (in no particular order or ranking):

- **Goal 1:** Create and preserve stable, safe, and resilient affordable housing opportunities for homeowners and renters including special needs groups such as farmworkers, persons with disabilities, and the elderly throughout Ventura County.
- **Goal 2:** Enhance economic stability and prosperity by increasing economic opportunities for residents through job skills training and promotion of local entrepreneurship.
- Goal 3: Increase access to health and wellness services, youth activities, senior activities, and social service activities for residents.
- **Goal 4:** Work alongside the Ventura County Continuum of Care to end homelessness within Ventura County by providing housing, emergency shelter, and social services to homeless persons or those at risk of homelessness.
- Goal 5: Enhance access to quality, resilient, and livable neighborhoods by improving publicly owned facilities and infrastructure such as parks, streets, sidewalks, and community buildings, including improving accessibility to meet Americans with Disabilities Act (ADA) standards.
- Goal 6: Create and maintain effective housing and community development programs that address the priority needs listed within the Consolidated Plan, comply with all U.S. Housing and Urban Development (HUD) requirements, and achieve the goals and objectives set out by each Ventura County jurisdiction.

While Ventura County and the cities of Camarillo, Oxnard, San Buenaventura (Ventura), Simi Valley, and Thousand Oaks engaged in a coordinated planning process, each jurisdiction is responsible for allocating its own resources across these goals. The Goals Summary Information later in this section identifies the specific funding and anticipated outcomes by each jurisdiction.

#### Geographic Priorities – 91.215(A)(1)

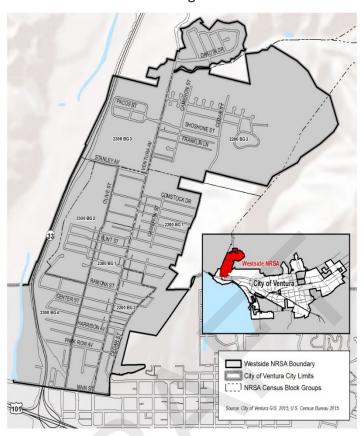
## General Allocation Priorities: Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA).

Each entitlement jurisdiction within Ventura County invests community development resources to address needs of low- and moderate-income persons living throughout the jurisdiction. Each entitlement jurisdiction additionally allocates resources that geographically target specific neighborhoods in which the majority of residents are low- and moderate-income. With limited resources, each community identifies opportunities to target resources at areas that have the greatest need or that would maximize the impact of the investment.

Individual activities funded by the Community Development Block Grant (CDBG) program are designed to benefit low- and moderate-income (LMI) persons or, in the case of activities like parks and streets, areas where at least 51 percent of the residents are low- and moderate-income persons. However, the jurisdictions of Camarillo, the city of Simi Valley, and the city of Thousand Oaks are considered "Exception Grantees" by HUD, meaning that the area served by such activities must be within the highest quartile of low- and moderate-income block groups (rather than areas where at least 51 percent of persons are low- and moderate-income). For fiscal year 2019, the percentages of LMI persons were 36.54 percent in Camarillo, 40.78 percent in Simi Valley, and 36.5 percent in Thousand Oaks; these percentages are adjusted by HUD annually.

Within the City of San Buenaventura, the Westside Ventura Neighborhood is one of the oldest and most socio-economically diverse communities. The area is bounded by the Ojai Freeway (Highway 33) to the west, steep hillsides to the east, Ottawa Street to the north, and Park Row Avenue to the south. These Census block groups are the Westside Neighborhood Revitalization Strategy Area (NRSA), a section of the City that has been created to deliver focused revitalization activities using CDBG funds. While expenditure of CDBG funds must typically meet strict eligibility and recordkeeping requirements, communities with approved NRSAs are offered enhanced flexibility in undertaking economic development, housing, and public service activities with CDBG funds within the approved NRSA boundaries. This flexibility is designed to promote innovative programs in economically disadvantaged residential areas of the community. The Westside Ventura Neighborhood NRSA is the only geographic priority area within the Ventura County entitlement jurisdictions.

Map 5.1: City of San Buenaventura Westside Neighborhood Revitalization Strategy Area (NRSA)



#### **Priority Needs - 91.214(A)(2)**

#### **Priority Needs**

Ventura Urban County and the cities of Camarillo, Oxnard, San Buenaventura, Simi Valley, and Thousand Oaks conducted an extensive Needs Assessment and consultation process that identified priority needs across the region and unique needs within each individual jurisdiction. All housing and community development needs were identified as important across the region, but due to limited resources, each jurisdiction was not able to fund activities to address all needs. In some cases, a need was not funded because it was being addressed through other community resources.

The Priority Needs summary table assigns a "high" or "low" priority to each need as prescribed by HUD to each jurisdiction. Designating a need as "high priority" means that, in addition to the item being identified as highly needed in the region, the jurisdiction plans to allocate funding to address it during the five-year consolidated planning period if funding allows. A low priority need indicates that, while the need is a recognized priority, there likely will be insufficient funds to address it with federal community development resources. To the extent that community partners can undertake these activities through other funding sources, the Consolidated Plan would support the activities.

Funding each priority need will depend on the availability of resources at the jurisdictional level and by local decisions made annually during the annual Action Plan process. Additional funding may allow low priority needs to be funded, or, conversely, funding shortages may result in a high priority need that will not be funded.

Table 5.1: Priority Needs Summary Table

Priority Need	1. New Rental Housing		
Level of Need	Camarillo	High	
	Oxnard	High	
	San Buenaventura	High	
	Simi Valley	High	
	Ventura County	High	
	Thousand Oaks	High	
Population**	Extremely Low-Income	Families with Children	
	Low-Income	Elderly	
	Moderate-Income	Public Housing Residents	
	Large Families		
Geographic	Entitlement Area		
Areas Affected	Low- and Moderate-Income Areas		
Associated Goals	Create and preserve stable, safe, and r	esilient affordable housing opportunities	
	for homeowners and renters including special needs groups such as		
	farmworkers, persons with disabilities, and the elderly throughout Ventura		
	County. (Goal 1)		
Description	Jurisdictions will create quality rental housing through construction of new		
	rental housing units primarily for low- and moderate-income persons. The		
	highest priority will be for the creation of new affordable rental units.		
Basis for Relative	Rental housing vacancy is low through	out Ventura County. Low housing supply	
Priority	along with high demand has resulted n	narket-rate rents that are among the	
	highest in the United States. Subsidized	d affordable rental housing is in high	
	demand and difficult for low-income households to access due to long waiting		
	lists. Several subsidized affordable hou	sing contracts are due to expire within	
	the next five years which will further d	ecrease supply. Little naturally occurring	
	affordable housing exists leading to dis	placement of communities, financial	
	stability for individuals and families, loo	cal worker shortages, and housing unit	
	overcrowding.		

Priority Need	2. Housing Support and Stability	
Level of Need	Camarillo	High
	Oxnard	High
	San Buenaventura	High
	Simi Valley	High
	Ventura County	High
	Thousand Oaks	High
Population	Extremely Low-Income	Unaccompanied Youth
	Low-Income	Persons with Mental, Physical, or
	Moderate-Income	Developmental Disabilities
	Middle-Income	Persons with Alcohol or Other
	Families with Children	Addictions
	Large Families	Victims of Domestic Violence
	Public Housing Residents	Persons with HIV/AIDS and their
	Elderly	Families
	Frail Elderly	Veterans
Geographic	Entitlement Area	
Areas Affected		
	Create and preserve stable, safe, and resilient affordable housing opportunities for homeowners and renters including special needs groups such as farmworkers, persons with disabilities, and the elderly throughout Ventura County. (Goal 1)  Work alongside the Ventura County Continuum of Care to end homelessness within Ventura County by providing housing, emergency shelter, and social services to homeless persons or those at risk of homelessness. (Goal 4)	
Description	Funding will be directed towards the creation of supportive housing units.  Housing stability will be fostered through tenant-based rental assistance programs, home-share, or other housing navigation services, and the promotion of fair housing for all residents.	
Basis for Relative		provides affordable housing along with health
Priority	care and supportive services to help individuals and families (including people with disabilities, people recovering from substance abuse, people with other health issues, and individuals and families at risk of becoming homeless) successfully maintain occupancy in housing and lead stable lives. There is a shortage of permanent supportive housing throughout Ventura County, which diminishes the current support services and housing quality of potential residents. Housing discrimination and eviction reduce housing stability for individuals and families. Additional education and housing support activities increase both individual and regional housing stability.	

Priority Need	3. Homeownership Opportunities		
Level of Need	eed Camarillo High		
	Oxnard	High	
San Buenaventura High		High	
	Simi Valley	High	
	Ventura County	High	
	Thousand Oaks	High	
Population	Extremely Low-Income	Families with Children	
	Low-Income	Large Families	
	Moderate-Income		
Geographic	Entitlement Area		
Areas Affected	Low- and Moderate-Income Areas		
Associated Goals	Create and preserve stable, safe, and resilient affordable housing opportunities		
	for homeowners and renters including	special needs groups such as	
	farmworkers, persons with disabilities, and the elderly throughout Ventura		
	County. (Goal 1)		
Description	Jurisdictions will create quality homeowner housing units for low- and		
	moderate-income households through construction of units or purchase or		
	resale with a price subsidy. Though homeowner units are needed for all income		
	levels, the highest priority will be for the creation of new affordable rental		
	units.		
	Acquisition of affordable housing units will be made possible for low- and moderate-income households through homeowner assistance programs,		
	including providing down payment and	• •	
	counseling.		
Basis for Relative	Homeowner housing prices are high in	every regional jurisdiction. Low housing	
Priority	supply, high demand, and high utility a	nd homeowners association costs create	
	housing units that are financially out o	f reach for many local residents.	
	Stakeholders and community consulta	tion indicated a strong need for housing	
	of all types.		

Priority Need	4. Rehabilitation and Preservation of Existing Housing Units		
Level of Need	Camarillo	High	
	Oxnard	High	
	San Buenaventura	High	
	Simi Valley	High	
	Ventura County	High	
	Thousand Oaks	High	
Population	Extremely Low-Income	Families with Children	
	Low-Income	Large Families	
	Moderate-Income	Elderly	
	Middle-Income	Frail Elderly	
	Public Housing Residents	Persons with Physical Disabilities	
Geographic	Entitlement Area		
Areas Affected	Low- and Moderate-Income Areas		
Associated Goals	Create and preserve stable, safe, and	resilient affordable housing opportunities	
	for homeowners and renters including special needs groups such as		
	farmworkers, persons with disabilities, and the elderly throughout Ventura		
	County. (Goal 1)		
Description	Funds will be allocated to rehabilitation of rental and homeowner units to		
	increase the quality of affordable rental housing units and/or preserve housing		
	affordability. Rehabilitation may be a response to an urgent need due to a		
	natural disaster or part of a general rehabilitation program.		
	Housing units may be modified to crea	ate housing accessibility for persons with	
	disabilities and/or energy efficiency m	odifications.	
	Code enforcement activities may also	increase maintenance and repair work	
	within targeted low- and moderate-income areas.		
Basis for Relative	Safe and affordable housing is a high r	need for all residents, particularly low-	
Priority	and moderate-income homeowners w	ho are disabled and in need of housing	
	modifications to remain residing in the	eir house. Homeowners who are unable	
	to afford needed repairs also need ass	sistance as housing prices rise, particularly	
	when in response to an unanticipated natural disaster.		

Priority Need	5. Assistance for Senior Residents		
Level of Need Camarillo High		High	
	Oxnard	High	
	San Buenaventura	High	
	Simi Valley High		
	Ventura County	High	
	Thousand Oaks	High	
Population	Extremely Low-Income	Elderly	
	Low-Income	Frail Elderly	
	Moderate-Income	Persons with Physical Disabilities	
Geographic	Entitlement Area	<u> </u>	
Areas Affected	Low- and Moderate-Income Areas		
Associated Goals	Create and preserve stable, safe, and r	esilient affordable housing opportunities	
	for homeowners and renters including special needs groups such as		
	farmworkers, persons with disabilities, and the elderly throughout Ventura		
	County. (Goal 1)		
	Increase access to health and wellness services, youth activities, senior		
	activities, and social service activities for residents. (Goal 3)		
	Enhance access to quality, resilient, and livable neighborhoods by improving		
	publicly owned facilities and infrastructure such as parks, streets, sidewalks,		
	and community buildings, including improving accessibility to meet Americans		
	with Disabilities Act (ADA) standards. (		
Description		th and social services to help seniors age	
		ilities and infrastructure all increase the	
	quality of life of senior citizens within a community.		
Basis for Relative	All jurisdictions within the Ventura Cou	inty region have a growing senior	
Priority	population. Thousand Oaks, Simi Valley	, and Camarillo in particular will	
	continue to see the number of residen	<del>-</del>	
	need to make sure that these residents	• • •	
	moderate-income) have equal access t	o housing and community amenities.	

Priority Need	6. Increase Job Skills		
Level of Need	Camarillo Low		
	Oxnard High		
	San Buenaventura High		
	Simi Valley	Low	
	Ventura County	Low	
	Thousand Oaks	Low	
Population	Extremely Low-Income	Moderate-Income	
	Low-Income	Middle-Income	
Geographic	Entitlement Area		
Areas Affected	Low- and Moderate-Income Areas		
Associated Goals	Enhance economic stability and prosperity by increasing economic		
	opportunities for residents through job skills training and promotion of local		
	entrepreneurship. (Goal 2)		
Description	Low- and moderate-income adults are provided job skills training either in a		
	workplace or classroom setting. Skills are directly tied to obtaining employment		
	(such as job search assistance), acquisi	tion of technical job skills, general	
	education, or assistance removing emp	ployment barriers.	
Basis for Relative	The Ventura County region has a stron	g economy with a number of high-wage	
Priority	industries. Without job training, many	local residents are able to obtain	
	employment but may not be able to in	crease earnings to a level that is	
	sustainable in a high-cost area.		

Priority Need	7. Façade Improvements	
Level of Need Camarillo Low		Low
	Oxnard	Low
	San Buenaventura	Low
	Simi Valley	Low
	Ventura County	Low
	Thousand Oaks	Low
Population	Non-Housing Community Developmen	t
Geographic	Low- and Moderate-Income Areas	
Areas Affected		
Associated Goals	Enhance economic stability and prosperity by increasing economic	
	opportunities for residents through job skills training and promotion of local	
	entrepreneurship. (Goal 2)	
Description	Assist businesses in a low- and modera	te-income area with commercial façade
	treatments.	
Basis for Relative	Facade improvements help economic of	development and address blight in
Priority	struggling neighborhoods. Though not identified as a priority need, the activity	
	may be addressed using alternative funds.	

Priority Need	8. Local Entrepreneurship	
Level of Need	Camarillo	Low
	Oxnard High	
	San Buenaventura	High
	Simi Valley	Low
	Ventura County	Low
	Thousand Oaks	Low
Population	Non-Housing Community Development	
Geographic	Low- and Moderate-Income Areas	
Areas Affected		
Associated Goals	Enhance economic stability and prosperity by increasing economic	
	opportunities for residents through job skills training and promotion of local	
	entrepreneurship. (Goal 2)	
Description	Assist for-profit small businesses with technical and financial assistance to	
	create jobs or create a successful microenterprise startup. Financial assistance	
	may be in the form of a grant or loan.	
Basis for Relative	Small businesses support the local eco	nomy and are an entry point to
Priority	employment for local residents. The hi	gh cost of living in the Ventura County
	region, particularly for housing, drives	the need for economic development
	that reaches all populations for financial stability.	

Priority Need	9. Social Services	
Level of Need	Camarillo	High
	Oxnard	High
	San Buenaventura	High
	Simi Valley	High
	Ventura County	High
	Thousand Oaks	High
Population	Extremely Low-Income	Persons with Mental and
	Low-Income	Developmental Disabilities
	Moderate-Income	Persons with Alcohol or Other
	Families with Children	Addictions
	Elderly	Persons with HIV/AIDS and their
	Frail Elderly	Families
	Persons with Physical Disabilities	Victims of Domestic Violence
Geographic	Entitlement Area	
Areas Affected		
Associated Goals	Increase access to health and wellness services, youth activities, senior	
	activities, and social service activities for	or residents. (Goal 3)
Description	Social services are provided to low- and	d moderate-income individuals and
	households. Services include medical a	and disability support, language
	education or language services, disaste	er recovery, adult education, and legal
	and advocacy services.	
Basis for Relative	The Needs Assessment and stakeholder engagement indicated low-income	
Priority	individuals in the Ventura County region	on benefit from services provided to
	increase quality of life.	

Priority Need	10. Youth Activities and Services	
Level of Need	Camarillo	Low
	Oxnard	High
	San Buenaventura	High
	Simi Valley	Low
	Ventura County	Low
	Thousand Oaks	Low
Population	Extremely Low-Income	Middle-Income
	Low-Income	Families with Children
	Moderate-Income	Unaccompanied Youth
Geographic	Entitlement Area	<u> </u>
Areas Affected		
Associated Goals	Increase access to health and wellness services, youth activities, senior	
	activities, and social service activities for residents. (Goal 3)	
Description	Youth from low- and moderate-income	e households are provided services and
	activities that would otherwise be unavailable.	
Basis for Relative	Low- and moderate-income youth make up a high percentage of the	
Priority	population in some areas. Activities and services targeted towards these youth	
	increase their current quality of life an	d improve future outcomes.

Priority Need	11. Homelessness	
Level of Need	Camarillo	High
	Oxnard	High
	San Buenaventura	High
	Simi Valley	High
	Ventura County	High
	Thousand Oaks	High
Population	Extremely Low-Income	Mentally III
	Low-Income	Chronic Substance Abuse
	Moderate-Income	Veterans
	Rural	Persons with HIV/AIDS
	Chronic Homeless	Victims of Domestic Violence
	Individuals	Unaccompanied Youth
	Families with Children	
Geographic	Entitlement Area	
Areas Affected		
Associated Goals	Work alongside the Ventura County Co	ontinuum of Care to end homelessness
	within Ventura County by providing housing, emergency shelter, and social	
	services to homeless persons or those at risk of homelessness. (Goal 4)	
Description	Facilities and services are made availab	ole to homeless individuals and families
	and those at risk of homelessness. Out	reach, counseling, housing navigation,
	emergency shelter, legal services, and	other assistance are provided so that
	homeless persons attain safe and secure permanent housing.	
Basis for Relative	There is a high number of homeless individuals and families within the Ventura	
Priority	County region, and the number of peo	ple has grown. Needs Assessment and
	stakeholder feedback confirm coordina	ated shelter and services are highly
	needed.	

Priority Need	12. Streets and Streetscapes		
Level of Need	Camarillo	Low	
	Oxnard	Low	
	San Buenaventura	Low	
	Simi Valley	Low	
	Ventura County	Low	
	Thousand Oaks	Low	
Population	Non-Housing Community Development		
Geographic	Low- and Moderate-Income Areas		
Areas Affected			
Associated Goals	Enhance access to quality, resilient, and livable neighborhoods by improving		
	publicly owned facilities and infrastructure such as parks, streets, sidewalks,		
	and community buildings, including improving accessibility to meet Americans		
	with Disabilities Act (ADA) standards. (Goal 5)		
Description	Reconstruction of streets and sidewalks, street tree addition or replacement,		
	and improvement of public walkways to meet Americans with Disabilities Act		
	(ADA) accessibility standards within low- and moderate-income areas.		
Basis for Relative	These activities would be supported by community (resident) feedback in		
Priority	meetings and through the resident survey.		

Priority Need	13. Parks and Community Space		
Level of Need	Camarillo	Low	
	Oxnard	High	
	San Buenaventura	Low	
	Simi Valley	Low	
	Ventura County	Low	
	Thousand Oaks	Low	
Population	Non-Housing Community Development		
Geographic	Low- and Moderate-Income Areas		
Areas Affected			
Associated Goals	Enhance access to quality, resilient, and livable neighborhoods by improving		
	publicly owned facilities and infrastructure such as parks, streets, sidewalks,		
	and community buildings, including improving accessibility to meet Americans		
	with Disabilities Act (ADA) standards. (Goal 5)		
Description	Construction or improvement of public parks and community buildings within		
	low-and moderate-income areas to enhance quality of life and provide equal		
	access to community amenities.		
Basis for Relative	Park and community center improvements would be supported by community		
Priority	(resident) feedback in meetings and through the resident survey.		

Priority Need	14. Disaster Planning and Recovery		
Level of Need	Camarillo	Low	
	Oxnard	Low	
	San Buenaventura	Low	
	Simi Valley	Low	
	Ventura County	Low	
	Thousand Oaks	Low	
Population	Non-Housing Community Development		
Geographic	Entire Jurisdiction		
Areas Affected	Low- and Moderate-Income Areas		
Associated Goals	Create and preserve stable, safe, and resilient affordable housing opportunities		
	for homeowners and renters including special needs groups such as		
	farmworkers, persons with disabilities, and the elderly throughout Ventura		
	County. (Goal 1)		
	Increase access to health and wellness services, youth activities, senior		
	activities, and social service activities for residents. (Goal 3)		
	Enhance access to quality, resilient, and livable neighborhoods by improving		
	publicly owned facilities and infrastructure such as parks, streets, sidewalks,		
	and community buildings, including improving accessibility to meet Americans		
	with Disabilities Act (ADA) standards. (Goal 5)		
Description	Disaster planning and recovery activities	es after severe weather, fire, or	
	earthquakes.		
Basis for Relative	Fires and severe weather such as windstorms have begun to occur frequently		
Priority	in the Ventura County region. Planning and recovery activities are needed on		
	an ongoing or urgent need basis to assist low- and moderate-income areas or		
	households. These activities would be supported as funding allows or by		
	disaster need relative to other housing and community development needs		
	within the community.		

Priority Need	15. Utilities and Public Infrastructure		
Level of Need	Camarillo	Low	
	Oxnard	High	
	San Buenaventura	Low	
	Simi Valley	Low	
	Ventura County	Low	
	Thousand Oaks	Low	
Population	Non-Housing Community Development		
Geographic	Low- and Moderate-Income Areas		
Areas Affected			
Associated Goals	Enhance access to quality, resilient, and livable neighborhoods by improving		
	publicly owned facilities and infrastructure such as parks, streets, sidewalks,		
	and community buildings, including improving accessibility to meet Americans		
	with Disabilities Act (ADA) standards. (Goal 5)		
Description	Improve public and private (publicly regulated) utilities and infrastructure such		
	as water and sewer lines, electricity, telephone, natural gas, and internet		
	technology to residents in low- and moderate-income areas.		
Basis for Relative	These activities would be supported by community (resident) feedback in		
Priority	meetings and through the resident survey.		

# Influence of Market Conditions – 91.215(B)

Table 5.2: Influence of Market Conditions Summary Table

Affordable Housing Type	Market characteristics that will influence the use of funds available for housing type
Tenant-Based	Like HUD Housing Choice Vouchers, tenant-based rental assistance (TBRA) vouchers
Rental	covers part or all of a low-income tenant's rent and can be helpful in creating
Assistance	affordable housing in high-housing-cost areas. When there is little housing availability
(TBRA)	at the price set by HUD's fair-market rent calculation, however, tenants who are a
	part of a TBRA program may still have trouble finding an available rental unit that also
	matches unit size and location needs, is compliant with health and safety standards,
	and has a landlord willing to participate in the TBRA program. Most entitlement
	communities within Ventura County have little housing at or below the HUD fair-
	market rent and will have more success efficiently creating affordable housing
	through direct housing rehabilitation or construction of units.
TBRA for Non-	A TBRA program with an extremely low-income or special need voucher preference
Homeless	could help vulnerable households stabilize their access to housing, though non-
Special Needs	homeless special needs households face challenges identifying qualifying rental units
	similar to those in a general TBRA program. In addition, persons with special needs
	typically require supportive services and/or housing that is located near transit and
	services, making available housing units more difficult to find for this program.
New Unit	Demand for housing units is high throughout Ventura County as reflected in housing
Production	prices, time of available housing on the market, and the economic pressure driving
	housing development in the region where allowed.
	Market-rate rental and homeowner units have high costs and demand, but there is
	still more availability for these market-rate units (unit turnover) compared to
	affordable rental and homeowner units. Affordable housing is extremely high in
	demand and is the most needed housing investment regionally (for both rental and
	homeowner units) to assist low- and moderate-income residents in building
	householding financial stability, affording other basic needs, and continuing to reside
	and work in Ventura County.

Affordable Housing Type	Market characteristics that will influence the use of funds available for housing type
Rehabilitation	While there are a number of neighborhoods with older housing stock in need of
	rehabilitation, particularly in Oxnard and San Buenaventura, rehabilitation can be
	costly and/or an inefficient use of public dollars compared to the creation of new
	housing units.
	In the case of rental rehabilitation, relocation costs can significantly increase the cost
	of the project when buildings are occupied, as is the case with most rental buildings in
	Ventura County. Owner-occupied repair programs can also be costly if the repairs
	needed to bring a home into compliance with state and local building codes are
	significant or trigger federal lead abatement requirements.
	Owner-occupied rehabilitation programs would be a valuable program within some
	Ventura County jurisdictions, however, in helping aging homeowners "age in place"
	with home repairs and modifications such as widening doorways or installing grab
	bars that are not affordable to households on fixed incomes. The substantial
	projected senior population in some jurisdictions would support these programs.
Acquisition,	Acquisition, with or without rehabilitation, for the purpose of creating affordable
including	housing would be beneficial to assisting low-income residents afford housing.
preservation	Because of the high price of real estate in the county, the overall price of the land or
	property plus housing subsidy would need to be low enough to create enough benefit
	for the dollars spent to use funds for acquisition instead of other housing activities. In
	some cases, land acquisition for the purpose of new affordable housing construction
	or single-family housing acquisition for the purpose of affordable resale may be the
	best use of funds given the particular market or real estate opportunities in a local
	area.

## Anticipated Resources – 91.215(A)(4), 91.220(C)(1,2)

#### Introduction

Housing and community development resources are currently available in Ventura Urban County and Entitlement Jurisdictions include:

- Community Development Block Grant (CDBG) funds
- HOME Investment Partnerships Program (HOME) funds
- Emergency Solutions Grant (ESG) funds
- General funds (tax levy)
- Housing Successor Funds (formerly low-moderate Redevelopment Agency Funds)
- HUD Section 108 Loan funds
- HUD Housing Choice Voucher Program (through the Area Housing Authority of Ventura County, Oxnard Housing Authority, Housing Authority of the City of San Buenaventura, Santa Paula Housing Authority, and the Housing Authority of the City of Port Hueneme)
- California Housing Finance Agency funds (CalHFA)
- State Housing and Community Development (HCD) housing funds
- State transportation funds
- Ventura County Housing Trust Fund

Table 5.3: Anticipated Resources Five-Year Summary

Formula Grant Program	Camarillo	Oxnard	San Buenaventura
The Community Development Block Grant Program (CDBG)	\$1,555,280	\$13,080,455	\$3,699,870
The HOME Investment Partnership Program (HOME)	**	\$4,132,635	\$1,855,155
The Emergency Solutions Grant Program (ESG)	-	\$1,061,805	-
Total	\$1,555,280	\$18,274,895	\$5,555,025
Formula Grant Program	Simi Valley	Thousand Oaks	Ventura Urban County
The Community Development Block Grant Program (CDBG)	\$3,041,850	\$2,965,265	\$8,004,510
Block Grafit Program (CDBG)			. , ,
The HOME Investment Partnership Program (HOME)	**	**	\$6,795,000**
The HOME Investment	**	**	

<sup>\*</sup> Ventura Urban County does not expect to receive ESG funding every year. Amount estimated based on prior allocations.

<sup>\*\*</sup> Ventura Urban County is the Lead Entity for a new HOME Consortium made up of Camarillo, Simi Valley, Thousand Oaks, and Ventura Urban County.

Table 5.4: Anticipated Resources Summary Table

			E	Expected Amoun	t Available Year 1		Expected Amount	
Program	Source of Funds	Use of Funds	Allocation	Program Income	Prior Year Resources	Total	Available Remainder of Con Plan	Narrative Description
				Camarillo				
CDBG	Public- Federal	Acquisition Admin and Planning Economic Development Housing Rehab Public Improvement Public Services	\$311,056					Block grant from HUD to address housing, community development, and economic development needs.
НОМЕ	Public- Federal	Acquisition Homebuyer Assistance Homeowner Rehab Rental Housing New Construction Rental Housing Rehab New Construction for Ownership						Grant from HUD to address affordable housing needs.  *Ventura County HOME funds are a part of these available funds via the Consortium.
Subtotal		·	\$311,056					
				Oxnard				
CDBG	Public- Federal	Acquisition Admin and Planning Economic Development Housing Rehab Public Improvement Public Services	\$2,516,091					Block grant from HUD to address housing, community development, and economic development needs.
HOME*	Public- Federal	Acquisition Homebuyer Assistance Homeowner Rehab Rental Housing New Construction Rental Housing Rehab New Construction for Ownership	\$726,527					Grant from HUD to address affordable housing needs.

ESG	Public-	Conversion and Rehab for	\$212,361			Grant from HUD to address
	Federal	transitional housing				needs and services for
		Financial Assistance				homeless persons or persons
		Overnight Shelter				at risk of becoming homeless.
		Rapid Re-Housing (Rental				
		Assistance)				
		Rental Assistance				
		Services				
		Transitional Housing				
Subtotal			\$3,654,979			
				San Buenaventui	ra	,
CDBG	Public-	Acquisition	\$739,974			Block grant from HUD to
	Federal	Admin and Planning				address housing, community
		Economic Development				development, and economic
		Housing Rehab				development needs.
		Public Improvement				
		Public Services				
HOME*	Public-	Acquisition	\$371,031			Grant from HUD to address
	Federal	Homebuyer Assistance				affordable housing needs.
		Homeowner Rehab				
		Rental Housing New				
		Construction				
		Rental Housing Rehab				
		New Construction for Ownership				
Subtotal			\$1,111,005			
				Simi Valley		
CDBG	Public-	Acquisition	\$608,370	<b>&gt;</b>		Block grant from HUD to
	Federal	Admin and Planning				address housing, community
		Economic Development				development, and economic
		Housing Rehab				development needs.
		Public Improvement				
		Public Services				
HOME*	Public-	Acquisition				Grant from HUD to address
	Federal	Homebuyer Assistance				affordable housing needs.
		Homeowner Rehab				,
		Rental Housing New				*Ventura County HOME funds
		Construction				are a part of these available
		Rental Housing Rehab				funds via the Consortium.
		New Construction for Ownership				
Subtotal			\$608,370			

				Thousand Oaks		
CDBG	Public- Federal	Acquisition Admin and Planning Economic Development Housing Rehab Public Improvement Public Services	\$593,053			Block grant from HUD to address housing, community development, and economic development needs.
HOME*	Public- Federal	Acquisition Homebuyer Assistance Homeowner Rehab Rental Housing New Construction Rental Housing Rehab New Construction for Ownership	\$593,053			Grant from HUD to address affordable housing needs.  *Ventura County HOME funds are a part of these available funds via the Consortium.
oubtotu,			<u> </u>	tura Urban Cou	inty	
CDBG	Public- Federal	Acquisition Admin and Planning Economic Development Housing Rehab Public Improvement Public Services	\$1,600,902			Block grant from HUD to address housing, community development, and economic development needs.
HOME*	Public- Federal	Acquisition Homebuyer Assistance Homeowner Rehab Rental Housing New Construction Rental Housing Rehab New Construction for Ownership	\$1,359,000			Grant from HUD to address affordable housing needs.  *Ventura County HOME funds are a part of these available funds via the Consortium.
ESG	Public- Federal	Conversion and Rehab for Transitional Housing Financial Assistance Overnight Shelter Rapid Re-Housing (Rental Assistance) Rental Assistance Services Transitional Housing	\$88,537			Grant from HUD to address needs and services for homeless persons or persons at risk of becoming homeless.
Subtotal			\$3,048,439			

# Explain how federal funds will leverage those additional resources (private, City and local funds), including a description of how matching requirements will be satisfied.

The jurisdictions leverage federal resources against other sources of federal, state, local, and private funding to maximize the impact of CDBG, HOME, and ESG funds. Leveraging varies from activity to activity depending on the project scope. For instance, the Federal Low-Income Housing Tax Credit (LIHTC), historic tax credits, and various affordable housing loan and grant products from the CA Department of Housing and Community Development and the Federal Home Loan Bank can be leveraged with HOME funding to develop affordable housing.

Although the CDBG program does not require a match, the HOME program and the ESG program require funding match. The HOME program requires a 25 percent non-federal cash or non-cash match of the annual grant amount or entitlement, less 10 percent for administration and five percent for Community Housing Development Organization (CHDO) operating support.

ESG match is required on a one-to-one basis (100 percent match). ESG grantees report required match detail to the Ventura County Continuum of Care (CoC) on a monthly or semi-annual basis. Matching contributions from ESG grantees (cash or non-cash) may be obtained from any source, including any federal source other than the ESG program, as well as state, local, and private sources, per 24 CFR 576.201.

Entitlement communities satisfy match via the following:

Camarillo: The city utilizes CDBG funds for its housing and community development activities and leverages the federal funds with other public and private resources whenever possible. The city's goal is to leverage federal, state, and local funds to maximize the number of households that can be assisted. It is expected that a variety of human service and housing agencies will also pursue funding from private, local, state, and federal resources to assist with their delivery of services. City general funds (municipal) have been used in the past to support public service agencies that cannot be funded due to the 15 percent public service cap on the use of CDBG funds.

**Oxnard:** CDBG funds leverage both city funds and other funds via subrecipients who are funded with California state grants and financial contributions from individuals, corporations, and private foundations.

HOME affordable housing loans for down payment assistance or housing rehabilitation leverage state of California affordable housing funding such as BEGIN and CAL-HOME. HOME financing assistance for affordable housing developments leverage development funds from the state of California, developer equity, private financing, and tax credit financing.

Subrecipients leverage ESG grant funds with donations from individuals, corporations, and private foundations. In the case of government ESG contractors, city of Oxnard funding from California and

general funds also match ESG funds. Ventura County, when a subrecipient of the city of Oxnard, matches ESG resources with California state grants.

San Buenaventura: The city of San Buenaventura uses a variety of mechanisms to leverage additional resources for its HOME and CDBG funding. The city meets HOME local match requirements by contributing non-federal funding to projects such as Successor Housing Agency funds and partner funding sources through the State's Low-Income Housing Tax Credits and private financing resources. Most CDBG grantees report leveraged funding sources in support of the programs CDBG has awarded. (Several projects awarded CDBG funding in the past have used CDBG as leverage as part of larger countywide or regional programs, partnering with other cities and counties in and outside of Ventura County's boundaries.)

In HOME-funded residential rehabilitation and homebuyer assistance programs, when assistance is offered in the form of loan, the loan amount is eventually paid back to the city by the homeowner. In CDBG-funded economic development loan programs such as the microloan program, loaned funds are paid back to the city by businesses. In both loan programs, dollars returned to the city help fund future eligible projects in addition to administrative costs.

Simi Valley: The city's goal is to leverage CDBG dollars with other public funds to maximize the number of households that can be assisted. The city of Simi Valley and a variety of human service and housing agencies will pursue funding from private, local, state, and federal resources to assist with their delivery of services for those with special needs.

The city is scheduled to receive \$150,000 per year for the next 50 years from Waste Management, which will be available for various housing and community development activities.

Other funding sources available to the city include program income from the repayment of grant funds derived from the California Home Investment Partnership Program (HOME) and Housing Successor Agency funds; state CalHome program grant funds derived from a competitive grant application; Energy Efficiency and Conservation Block Grant (EECBG) program, derived by a formula grant made by the U.S. Department of Energy; and local housing funds received from certain loan repayments and affordable unit resale fees. Match requirements for the HOME Program are not applicable to the use of program income.

Thousand Oaks: Each year, the City leverages 15 percent of the City's CDBG annual entitlement grant with at least \$100,000 from the City's own Social Services Endowment Fund (SSEF). The City also collaborates with local non-profit affordable housing provider and leverage affordable developments with Housing Successor Fund and local Housing Trust Fund

**Ventura Urban County:** The county maintains an excellent reputation in leveraging funding. The agency enjoys very good relationships with federal, state, county, and local funders, as well as private foundations and dedicated community members. For example, Habitat for Humanity requires homebuyers spend a minimum of 500 hours of sweat equity on the construction of their new home.

While CDBG funding is not strictly required to ensure matching funds, all of the urban county's public service funding is matched approximately 100 percent by grantee organizations. Similarly, non-public service funding is allocated to projects that would not otherwise be able to successfully be completed with only local and/or state funding.

The urban county's non-profit and public sector partners contribute non-federal funds to meet the HOME match requirement.

Match requirements for ESG funds are typically met by private monetary and in-kind donations.

# If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan.

Most County-owned property is used to house County operations or is deed-restricted, limiting its feasibility for new uses. The County has been evaluating land it owns, as it becomes available, for the purpose of providing affordable housing and will continue to consider land that is deemed as surplus for the needs identified in the Regional Consolidated Plan. The County has initiated the use of a surplus building in San Buenaventura for a year-round emergency shelter for homeless persons. The building is currently being renovated and is expected to begin serving clients early in 2020. Additionally, late in 2019 the County released a Request for Qualifications and Concept Proposals for a County-owned property located in the unincorporated area for an affordable housing development, with a permanent supportive housing component.

## Institutional Delivery Structure – 91.215(K)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Table 5.5: Institutional Delivery Structure Summary

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Camarillo	Government agency	Economic development Homelessness Non-homeless special needs Ownership Planning Neighborhood improvements Public facilities Public services	Jurisdiction
City of Oxnard	Government agency	Economic development Homelessness Non-homeless special needs Ownership Planning Neighborhood improvements Public facilities Public services Rental	Jurisdiction
City of San Buenaventura	Government agency	Economic development Homelessness Non-homeless special needs Ownership Planning Neighborhood improvements Public facilities Public services	Jurisdiction
City of Simi Valley	Government agency	Economic development Homelessness Non-homeless special needs Ownership Planning Neighborhood improvements Public facilities Public services	Jurisdiction

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Thousand Oaks	Government agency	Economic development Homelessness Non-homeless special needs Ownership Planning Neighborhood improvements Public facilities Public services	Jurisdiction
Ventura Urban County	Government agency	Economic development Homelessness Non-homeless special needs Ownership Planning Neighborhood improvements Public facilities Public services Rental	Jurisdiction
Area Housing Authority of the	Public Housing Authority	Rental	Region
County of Ventura			
Housing Authority City of San Buenaventura	Public Housing Authority	Rental	Jurisdiction
Santa Paula Housing Authority	Public Housing Authority	Rental	Jurisdiction
Housing Authority of the City of Port Hueneme	Public Housing Authority	Rental	Jurisdiction
Oxnard Housing Authority	Public Housing Authority	Rental	Jurisdiction
Ventura County Continuum of Care	Continuum of Care	Homelessness	Region

### Access of Strengths and Gaps in the Institutional Delivery System

To create more affordable rental housing units, jurisdictions within Ventura County partner with many housing development partners including the Area Housing Authority of the County of Ventura (AHACV), the Santa Paula Housing Authority (SPHA), the Oxnard Housing Authority, and the Housing Authority of the City of San Buenaventura (HACSB). When land is available/affordable and development projects supported by the community, collaboration between the jurisdictions have been successful in competitive applications for funding through the California Department of Housing and Community Development (HCD) and Low-Income Housing Tax Credits.

The County and participating entitlement jurisdictions also partner annually with 50-plus local providers of public and social services to assist in the delivery of subsidized services to low- and moderate-income individuals and households. These partnerships help to meet the needs of the elderly, youth, disabled persons, victim of domestic violence, homeless persons, veterans, and other populations with specialized needs.

Despite these successful partnerships, gaps in the institutional delivery system do exist. There is a need for existing agencies working on social and housing issues to attain a greater capacity as federal, state and local resources become more limited. The dissolution of redevelopment agencies (and associated funding sources) in 2012 caused a larger gap in local resources that were once available for low-income housing development and public services.

Table 5.6: Homelessness Prevention Services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Service	s		
Counseling and Advocacy	X	X	
Legal Assistance	X		
Mortgage Assistance	X		
Rental Assistance	X	X	
Utilities Assistance	X		
Street Outreach Services			
Law Enforcement		Χ	
Mobile Clinics		Χ	
Other Street Outreach Services		Χ	
Supportive Services			
Alcohol & Drug Abuse	X	X	
Child Care	X		
Education	Χ		
Employment and Employment	X	Χ	
Training			
Healthcare	X	Х	
HIV/AIDS	X		
Life Skills	X		
Mental Health Counseling	X	X	
Transportation	X		

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth).

In 2019, the Ventura County Continuum of Care published the *Ventura County Plan to Prevent and End Homelessness* to create a community roadmap to prevent and end homelessness in Ventura County. The Ventura County CoC Board will use the strategies and priorities to guide the collaborative work of the Alliance and its committees. Each year the VC CoC will use the framework of the plan to develop annual goals and guide the work of committees and workgroups.

In 2013, the Ventura County CoC saw a merger between the Oxnard and Ventura County Continuums of Care creating the present countywide Ventura County CoC, and administrative support for the Ventura County CoC transitioned from the Ventura County Homeless and Housing Coalition to the County Executive Office. Both changes occurred to better coordinate efforts to end homelessness within the County and facilitate compliance with the federal HEARTH Act.

Ventura County CoC achievements during the last ten years include:

- 2016 Launch of *Pathways to Home*, the local coordinated entry system.
- An increase in Homeless Prevention & Rapid Re-Housing resources made available through a commitment from the Ventura County Board of Supervisors to provide local funding in addition to the resources through State and Federal programs.
- Progress toward the goal of ending veteran homelessness with dedicated housing resources (VASH & SSVF) being made available to veterans.
- Behavioral Health and Healthcare focused programs have been implemented including outreach efforts through the Rapid Integrated Support & Engagement (RISE) and Projects for Assistance in Transition from Homelessness (PATH) programs of Ventura County Behavioral Health and the Healthcare for the Homeless and Whole Person Care programs of the Health Care Agency. Programs have included expansion of outreach efforts and recuperative care beds.
- Crisis response system improvement through creation of low-barrier emergency shelter/navigation center programs.

Each year, the organizations within the Ventura County CoC assist thousands of people experiencing homelessness with shelter and services. For example, during the 2017-2018 Federal Fiscal Year, 2,309 unduplicated persons requested assistance from Ventura County CoC organizations. In 2018, people served by the CoC retained housing with a 95 percent success rate, 25 percent grew their income and employment, and only 3 percent returned to homelessness. (2019 State of Homelessness in Ventura County)

# Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above.

Ventura Urban County and all entitlement cities partner with social services agencies to undertake activities that benefit low- and moderate-income households and special populations of the elderly, youth, disabled persons, victims of domestic violence, homeless persons, and veterans.

Service delivery can differ between sheltered and unsheltered homeless populations within the county. Shelter has been unavailable to persons experiencing homelessness for large portions of each year, limiting delivery of programs and services for these individuals. Funding or lack of facilities, such as in the case of limited permanent supportive housing units in the County, may also create a gap or delay in service delivery.

# Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs.

Emergency and transitional needs of homeless persons are addressed via the use of a coordinated entry process to prioritize serving the most vulnerable homeless persons. Organizations that serve as entry sites to homeless shelter and programs use the Vulnerability Index - Service Prioritization Decision Assistance Tool (VI-SPDAT) to assess the needs of homeless persons. Priority for permanent supportive housing and other limited housing resources, including shelter, is based on factors that include chronic homeless status (individuals with a disability who have experienced long-term or multiple episodes of homelessness), the amount of time the individual or family has been homeless, and behavioral health conditions or histories of substance use which may exacerbate medical conditions.

The CoC plans to overcome the outreach gap between sheltered and sheltered individuals, noted within its *Ventura County Plan to Prevent and End Homelessness*, recommending that organizations "expand street outreach and engagement to all areas of the county to ensure that outreach workers engage persons living in homeless encampments." Street outreach program staff within the Ventura County CoC engage with unsheltered homeless individuals and families to provide immediate support and connections with homeless assistance programs, social services, and housing programs. Like emergency shelters and service programs, street outreach staff use the VI-SPDAT to determine the level of need and assist with referrals to services.

New homeless shelters are being constructed in Oxnard and San Buenaventura that will serve a vital need for emergency shelter in the region. The CoC has also recently contracted with the United Way of Ventura County to launch a Landlord Engagement Program utilizing housing locators and housing navigators to assist with acquiring housing units in the local market for persons experiencing homelessness.

# Goals Summary - 91.215(A)(4)

Table 5.7: Goals Summary Information

#### Goal 1: Improve the Supply of Affordable Housing

Create and preserve stable, safe, and resilient affordable housing opportunities for homeowners and renters including special needs groups such as farmworkers, persons with disabilities, and the elderly throughout Ventura County.

- 1. New Rental Housing
- 2. Housing Support and Stability
- 3. Homeownership Opportunities
- 4. Rehabilitation and Preservation of Existing Housing Units
- 5. Assistance for Senior Residents
- 6. Disaster Planning and Recovery

Start Year	2020		Catego	ry		Affordable Housing				
End Year	2024	Target Area(s)					None			
O	bjective		Provide decent affordable Outcome Afforda housing						bility	
Fundii	ng	CDBG \$1	2,187,847			HOM	ИЕ \$11,504,	511		
Goal Out Indica			Ļ		GOI Q	uantity	у			
		Total	Camarillo	Oxnard	Sa Buei nti	nave	Simi Valley	Thousand Oaks	Ventura Urban County	
Rental Units Rehabilitated (Household Ho Unit)	using	450						200	250	
Homeowner Ho Rehabilitated (Household Ho Unit)	_	235	45	30	9	0	15	50	5	
Direct Financia Assistance to Homebuyers (Households As		50		50					0	
Rental Units Constructed (Household Ho Unit)	using	146		25	15				106	
Homeowner Ho Constructed (H Housing Unit)		4							4	
Housing Code Enforcement (Household Ho Unit)	using	15,000		10,000					5000	

#### Goal 2: Enhance Economic Stability

Enhance economic stability and prosperity by increasing economic opportunities for residents through job skills training and promotion of local entrepreneurship.

#### **Priority Needs**

1. Increase Job Skills

Businesses Assisted

(Businesses Assisted)

- 2. Façade Improvements
- 3. Local Entrepreneurship

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J. LUC	ai ciitiebi	epreneursinp									
Start Year	2020	Category				Non-	Non-Housing Community Development				
End Year	2024	Target Area(s)				None					
<b>Objective</b> Crea			Create econo	Create economic			Outcome			Availability/	
	opportunities				acce	ssik	oility				
Fundir	ng	CDBG: \$1	,098,647								
Goal Out	come				GOL OL	uantity					
Indica	tor			doi qu	uantity						
	<b>Total</b> Camarillo Oxnard Bue		Sa Buer ntu	nave	Simi Valley	Thousar Oaks	ıd	Ventura Urban County			
Jobs Created/R (Jobs)	'etained	30			30	0					

90

14

50

#### Goal 3: Increase Social Services

Increase access to health and wellness services, youth activities, senior activities, and social service activities for residents.

- 1. Housing Support and Stability
- 2. Assistance for Senior Residents
- 3. Social Services
- 4. Youth Activities and Services
- 5. Disaster Planning and Recovery

o ,										
Start Year	2020	Category					Non-Homeless Special Needs			
End Year	2024	Target Area(s)					None			
Ol	ojective		Create suitable living				come	Availab	Availability/	
			environment	S				accessil	oility	
Fundir	ng	CDBG: \$3	,958,718					<u> </u>		
Goal Out	come					uontit				
Indicat	tor			•	GOI Q	uantity	y			
	Total Camarillo Oxnard Buenave ntura		Simi Valley	Thousand Oaks	Ventura Urban County					
Public service a other than low- and mode income housing (persons assiste	rate- g benefit	64,489	5,800	14,000	14,700		1,014	6,000	22,975	
(persons assisted)  Public service activities for low- and moderate- income housing benefit (households assisted)		700		700						

### Goal 4: Work to End Homelessness

Work alongside the Ventura County Continuum of Care to end homelessness within Ventura County by providing housing, emergency shelter, and social services to homeless persons or those at risk of homelessness.

- 1. Housing Support and Stability
- 2. Homelessness

2. Homelessness											
Start Year	2020	Category					Homeless				
End Year	2024	Target Area(s)				None					
Objective		Create suitable living			Outo	ome	Ava	Availability/			
			environments				accessibility			oility	
Fundir	ng	CDBG: \$1,285,104					\$1,391,654	1			
Goal Out	come										
Indicat	tor			•	GOI Qı	uantity	<b>Y</b>				
		Total	Camarillo	Oxnard	San Buenave ntura		Simi Valley	Thousa Oaks		Ventura Urban County	
Tenant-based i assistance/ rap rehousing (hou assisted)	pid	182		100						82	
Homeless perso overnight shelt (persons assist	er	1,392		750	500					142	
Homelessness prevention (per assisted)	rsons	1,990	464	785	4	.8	304	30		257	

#### Goal 5: Create Quality Neighborhoods

Enhance access to quality, resilient, and livable neighborhoods by improving publicly owned facilities and infrastructure such as parks, streets, sidewalks, and community buildings, including improving accessibility to meet Americans with Disabilities Act (ADA) standards.

- 1. Housing Support and Stability
- 2. Assistance for Senior Residents
- 3. Streets and Streetscapes
- 4. Parks and Community Space
- 5. Disaster Planning and Recovery
- 6. Utilities and Public Infrastructure

6. Utilities and Public Intrastructure										
Start Year	2020		N	Non-Housing Community Development						
End Year	2024		Target Are	N	None					
Ol	ojective		Create suitab	C	Outcome		Availabi	Availability/		
			environment				accessib	accessibility		
Funding		CDBG: \$7,347,470								
Goal Outcome					GOI Qua	ntity				
Indicator					doi Quai	ilitity				
		Total	Camarillo	Oxnard	San Buena ntura	ve Sir Val		Thousand Oaks	Ventura Urban County	

	Total	Camarillo	Oxnard	San Buenave ntura	Simi Valley	Thousand Oaks	Ventura Urban County
Public facility or infrastructure activity other than low- and moderate-income housing benefit (persons assisted)	182,465		128,000	13,945	7,500		33,020
Public facility or infrastructure activity for low- and moderate-income housing benefit (persons assisted)	13,945			13,945			

#### Goal 6: Effective Administration

Create and maintain effective housing and community development programs that address the priority needs listed within the Consolidated Plan, comply with all U.S. Housing and Urban Development (HUD) requirements, and achieve the goals and objectives set out by each Ventura County jurisdiction.

- 1. New Rental Housing
- 2. Housing Support and Stability
- 3. Homeownership Opportunities
- 4. Rehabilitation and Preservation of Existing Housing Units
- 5. Assistance for Senior Residents
- 6. Increase Job Skills
- 7. Façade Improvements
- 8. Local Entrepreneurship
- 9. Social Services
- 10. Youth Activities and Services
- 11. Homelessness
- 12. Streets and Streetscapes
- 13. Parks and Community Space
- 14. Disaster Planning and Recovery
- 15. Utilities and Public Infrastructure

Start Year	2020	Category					Planning and Administration				
End Year	2024	Target Area(s)					None				
Funding		CDBG: \$6,469,444 HOME: \$1,27				78,279 ESG: \$112,837					
Goal Outcome Indicator		GOI Quantity									
		Total	Camarillo	Oxna	rd	Sa Buer ntu	nave	Simi Valley	Thousand Oaks	Ventura Urban County	
Other: Progra Administratio		60	5	5		5	· )	5	5	5	

# Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2).

All jurisdictions anticipate creating, preserving or rehabilitating affordable housing that will be made available to the following number of low- and moderate-income families during the five-year consolidated planning cycle:

Table 5.8: Estimate of Families Provided Affordable Housing by Jurisdiction

Families Assisted by Jurisdiction										
	Total	Camarillo	Oxnard	San Buenave ntura	Simi Valley	Thousand Oaks	Ventura Urban County			
Rental Units Rehabilitated (Household Housing Unit)	450					200	250			
Homeowner Housing Rehabilitated (Household Housing Unit)	235	45	30	90	15	50	5			
Direct Financial Assistance to Homebuyers (Households Assisted)	50		50							
Rental Units Constructed (Household Housing Unit)	146		25	15			106			
Homeowner Housing Constructed (Household Housing Unit)	4						4			
Total Families Assisted	885	45	105	105	15	250	365			

## Public Housing Accessibility and Involvement – 91.215(C)

# Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

No PHAs in Ventura County are bound by a Section 504 Voluntary Compliance Agreement to increase the number of accessible units.

#### Activities to Increase Resident Involvement

Each PHA in Ventura County actively works to increase resident involvement and engagement in the planning and programming of activities and services provided by or coordinated by the PHA. Residents participate in resident advisory groups or councils and provide recommendations to PHA leadership and the PHA's Board of Directors on needs and issues within the community and/ or for services to better meet the needs of residents.

#### Is the public housing agency designated as troubled under 24 CFR part 902?

None of the PHAs located in Ventura County or serving Ventura County are designated as troubled PHAs.

#### Plan to remove the 'troubled' designation

N/A

### Barriers to Affordable Housing – 91.215(H)

#### **Barriers to Affordable Housing**

Barriers to affordable housing may be presented to low-income households by market conditions. These barriers (scarcity of affordable rental housing, slow income growth, etc.) have been presented in the Market Analysis. In addition, the jurisdictions undertake efforts to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing. The Analyses of Impediments (AI) to Fair Housing Choice studies impediments to fair housing that also fall under the category of barriers to affordable housing. The following information includes impediments identified by each jurisdiction and the corresponding action items documented to address these impediments. Each jurisdiction reports on the progress in addressing these impediments and barriers to affordable housing in annual reporting documentation required by HUD.

#### Strategies to Remove or Ameliorate the Barriers to Affordable Housing

The state of California mandates that jurisdictions include seven elements in their General Plans: land use, transportation, conservation, noise, open space, safety, and housing. Two of these elements – the Housing and Land Use Elements – can directly impact local housing markets because they define key parameters for housing development such as permitted density, required fees, and allowable zoning uses.

The Housing Element details a local government's strategy to address their jurisdiction's housing needs and regulate existing and future housing development. In California, the state outlines statutory requirements for each community's Housing Element which are then subject to review by the Department of Housing and Community Development (HCD) for compliance with state law. Enacted in 1969, the Housing Element law requires that local governments adequately plan to meet the existing and projected housing needs of all economic segments of the community. The law acknowledges that for the private market to adequately address housing needs and demand, local governments must adopt land use plans and regulatory systems that provide opportunities for and do not unduly constrain housing development. Specifically, the Housing Element must:

- Identify adequate sites which will be made available through appropriate zoning and development standards and with services and facilities needed to facilitate and encourage the development of a variety of types of housing for all income levels in order to meet the community's housing goals;
- Assist in the development of adequate housing to meet the needs of low- and moderateincome households;
- Address, and where appropriate and legally possible, remove governmental constraints to the maintenance, improvement, and development of housing;
- Conserve and improve the condition of the existing affordable housing stock; and

• Promote housing opportunities for all persons regardless of race, religion, sex, marital status, ancestry, national origin, color, familial status, disability, sexual orientation, gender identification, or any other arbitrary factor.

The Land Use Element of the General Plan also influences housing choice by defining allowable uses within the jurisdiction by designating allowable densities and land uses for various zoning districts across the community including residential, commercial, industrial, public, and agricultural zones. As it applies to housing, the Land Use Element establishes a range of residential land use categories, specifies densities (typically expressed as dwelling units per acre) and suggests the types of housing appropriate in a community. While the Land Use Element establishes different zones with specified parameters for residential development, it is a jurisdiction's local zoning ordinance which details the specific development standards for the community. In other words, the Land Use Element serves as a guiding framework for a community's land use policy while the zoning ordinance is the explicit code that lays out permitted uses within each zone.

A Housing Element within a General Plan approved by the State of California should, in theory, allow the private market to create enough housing units at various price levels to meet the jurisdiction's affordable housing needs.

## Homelessness Strategy - 91.215(D)

# Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Street Outreach program staff within the Ventura County CoC engage with unsheltered homeless individuals and families to provide immediate support and connections with homeless assistance programs, social services, and housing programs.

The Ventura County Continuum of Care (CoC) provides oversight and coordination for homeless services in the county. The Coordinated Entry System, Pathways to Home, provides referrals and linkages to appropriate resources through a "no-wrong door" approach. The CoC is partnering with healthcare providers, youth outreach teams, Veteran service providers and other community partners to link-in to the Coordinated Entry System (CES) for broader coverage and increased ease of access for people in need of services. The Homeless Management Information System hosts the CES and referral process. With the strong emphasis from funders and local leadership, the VC CoC has grown to 26 provider agencies with 134 licensed HMIS users. There were 1,112 new entries into the Coordinated Entry System during FY18-19 and of those, 65 percent were referred to Rapid Rehousing and Homeless Prevention programs for assistance and 48 households were prioritized and placed in Permanent Supportive Housing. Additionally, the CoC adopted an updated regional plan to address homelessness in January 2019. The "VC Plan to Prevent & End Homelessness" which includes the following seven priorities: 1) developing a crisis response system; 2) increasing housing opportunities for households who are homeless or at-risk of homelessness; 3) creating and providing wrap-around supportive services to keep households stably housed; 4) creating opportunities for sustainable income; 5) community outreach & education; 6) cross-system integration; 7) capacity building.

Street Outreach is provided throughout the region to engage individuals in services and create a path to housing. Outreach efforts are being targeted to people who otherwise are not presenting for other services through the Whole Person Care (WPC) program with the County Healthcare Agency. Partnering with the One Stop program, the WPC program takes mobile care pods with showers, healthcare services and social services to locations near homeless encampments. The WPC team is partnering with Ventura County Behavioral Health (VCBH) and a established backpack medicine program to engage this population. All of the participating partners are using HMIS and entering persons into the CES to connect them to appropriate housing, shelter and other services. Additional outreach efforts include partnerships with law enforcement agencies, business partners, faith-based organizations, Veteran service organizations, youth service providers, and the 2-1-1 service. The Ventura County CoC has developed a Youth Collaborative of 17 youth service providers to assist with the collaboration and coordination of services among homeless youth and those youth who are at risk of homelessness, ages 13 to 24. This partnership includes youth shelter providers, Children & Family Services, foster care, Interface, Juvenile Probation, local housing authorities, behavioral health, and schools. The newest members of the Youth Collaborative include the community colleges and local universities. Additionally, the County has adopted the VI-SPDAT to be used as a screening tool to

identify the most vulnerable persons and prioritize these individuals for housing as it becomes available. The CoC has contracted with 2-1-1 to assist with screenings for determining the appropriate referral to services and housing.

# Addressing the emergency and transitional housing needs of homeless persons

Emergency and transitional needs of homeless persons are addressed via the use of a coordinated entry process to prioritize homeless persons. Organizations that serve as entry sites to homeless shelter and service programs use the Vulnerability Index - Service Prioritization Decision Assistance Tool (VI-SPDAT) to assess the needs of homeless persons. Priority for shelter is based on factors that include chronic homeless status (individuals with a disability who have experienced long-term or multiple episodes of homelessness), the amount of time the individual/family has been homeless, and behavioral health conditions or histories of substance use which may exacerbate medical conditions.

The following CoC shelter types address emergency and transitional housing needs within the County:

**Emergency Shelters:** Emergency shelters are specifically dedicated to the provision of safe and decent short term/crisis housing. Emergency shelter is typically provided in a group setting for not more than 30 days; occasionally stays up to 90 days may occur.

**Transitional Housing:** Transitional housing is dedicated to the provision of safe and decent temporary housing, with the intent to engage the resident in supportive services that assist a return to permanent housing. Transitional housing may be provided in scattered site or group units for a maximum of 24 months.

As of the end of the 2018-19 Consolidated Annual Performance and Evaluation Report (CAPER) period, the following shelters and transitional housing were operating within the County:

- Turning Point Safe Haven Shelter: 14 emergency shelter beds for individuals with severe mental illness. Turning Point also operates River Haven, providing temporary shelter to individuals and couples with up to 20 beds, and a Veteran's Transitional Housing Program for 15 veterans.
- Salvation Army Emergency Shelter: provides emergency shelter to 12 homeless individuals, and a safe sleep program.
- RAIN, TLC: Transitional Housing with 65 beds for families and individuals.
- The Kingdom Center: Transitional Housing and an Emergency Shelter with 39 beds for women and children.
- Rescue Mission programs: Emergency Shelter with 58 beds for men, Emergency Shelter for women and children with up to 35 beds, as well as Transitional Housing recovery programs.
- The City Center: Transitional Housing for families with 67 beds.
- **Tender Life:** Transitional Housing for 12 pregnant women and their babies.
- Khepera House: Transitional Housing for substance abuse treatment and recovery.

- Coalition for Family Harmony & Interface Children and Family Services: provides emergency shelter and transitional housing for persons fleeing domestic violence, sexual assault, and human trafficking.
- Seasonal Winter Shelter is provided in West County, Ojai, Simi Valley, and Thousand Oaks with 211 beds available countywide in 2018-19.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The CoC works with organizations to reach and serve as many groups as possible and address barriers to permanent housing. Organizations who serve those experiencing homelessness include domestic violence service providers, LGBTQ organizations, criminal justice systems, healthcare partners, behavioral health providers, and mainstream service providers that serve families and individuals.

The Ventura County CoC is focusing efforts on homeless subpopulations including individuals and families, veterans, chronically homeless persons, and unaccompanied youth. During the last fiscal year, the VC CoC reported 63 percent of persons served through the regional system were permanently housed with only two percent rate of returns to homelessness. Chronically homeless persons and families with the longest time homeless and most significant service needs are prioritized for permanent supportive housing resources and moved into housing using a housing first approach with supportive services. Individuals and families are primarily assisted with Homeless Prevention and Rapid Re-Housing dollars from CoC, ESG, CalWORKS, local government funding, and private dollars. Veterans are prioritized for VASH and Supportive Services for Veteran Families (SSVF) funding. The CoC has one funded permanent supportive housing project dedicated to Transition Age Youth. Youth providers have been engaged in coordinating and increasing resources for youth.

The CoC is evaluating system performance data including 1) length of time homeless; 2) exits to permanent housing; 3) returns to homelessness, and 4) implementing strategies to improve in these areas. The CoC Board has adopted a Strategic Plan to increase housing inventory and services and implement a full countywide coordinated entry system to improve system outcomes. The Ventura County CoC has contracted with a housing specialist to assist with landlord engagement and to identify units eligible for permanent supportive housing recipients. The housing specialist has been actively working with the local housing authorities to ensure VASH voucher holders are able to locate housing units for homeless Veterans, as well as seeking units for the rapid re-housing recipients. The efforts to

build capacity in creating new emergency shelter beds and more housing opportunities is closely tied to the system performance goal of reducing the length of time a person is homeless in Ventura County.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs.

The 2019 Ventura County Plan to Prevent and End Homelessness includes recommendations and proposed solutions to prevent and end homelessness in Ventura County. The plan's recommendations to help low-income individuals and families avoid becoming homeless include the following:

- 1. Implementing a homeless prevention approach that helps ensure that those individuals and families most at-risk do not become homeless. This approach to homeless prevention provides flexible, limited cash assistance and free or low-cost supportive services and supplies to those households most likely to become homeless. Households most likely to become homeless can be identified by using Homeless Management Information System (HMIS) information to determine characteristics of the sheltered population; the same criteria can be used to determine if a household is likely to become homeless and in is need of homelessness prevention assistance. Characteristics of these households likely include:
  - A history of homelessness including number of, and length of, previous homeless episodes;
  - Very low household income;
  - Disabilities of members of the household: and
  - Unemployment or under-employment status of adults.
- 2. Advancing a homeless diversion strategy that prevents homelessness for people seeking shelter by helping them identify immediate alternate housing arrangements and if necessary, connecting them with services and financial assistance to help them return to permanent housing. An effective diversion strategy is a crisis intervention model with trained staff in both assessment and service delivery. The initial focus of the strategy is on the family's short-term sleeping arrangements while developing a plan for permanent housing. Short-term solutions may involve doubling up with friends or family or hotel or motel assistance. Solutions may also involve mediating a conflict that led to the family's loss of housing. Long term solutions are explored with a Housing Navigator.

Homeless prevention should be targeted at those most likely to become homeless and divert them from becoming homeless whenever possible. The goal of this strategy is to create and

- maintain stable and affordable housing for households who are experiencing, or are at-risk of, homelessness.
- 3. Providing home-based case management or supportive services that focus on helping persons maintain housing. By providing a balanced approach, clients receive necessary on-site and off-site supportive services but are not evicted for failure to participate in supportive services, make progress on a service plan, or for loss of income/failure to improve income. These strategies are consistent with a Housing First approach. Services are tailored with a focus on maintaining housing and can include assistance with budgeting, maintaining housing unit, working with a landlord, being a good neighbor and engaging in services for overall optimal health and wellbeing.

## Lead-Based Paint Hazards - 91.215(I)

# Actions to address LBP hazards and increase access to housing without LBP hazards

Actions undertaken by Ventura County to remediate lead-based paint hazards and reduce instances of lead poisoning adhere to the HUD lead-based paint regulations implementing Title X of the Housing and Community Development Act of 1992, which covered CDBG, HOME, ESG, and HOPWA, and 24 CFR Part 35, which covers HTF. The State of California has also enacted legislation which deems a building to be in violation of the State Housing Law if it contains lead hazards and requires local enforcement agencies to enforce provisions related to lead hazards; makes it a crime for a person to engage in specified acts related to lead hazard evaluation and abatement, unless certified or accredited by the state; and allows local enforcement agencies to order the abatement of lead hazards or issue a cease and desist order in response to lead hazards.

Following the declaration by the state that childhood lead exposure was the most significant childhood environmental health problem in California, Ventura County established the Childhood Lead Poisoning Prevention (CLPP) program within its Health Care Agency to reduce the incidence of childhood lead exposure. The CLPP program provides a variety of medical and environmental services, including blood testing, home inspections, and lead testing, intended to prevent children from being exposed to lead, reduce the harmful effects of lead poisoning, and prevent environmental exposure to lead through community outreach and education.

In March 2011, Ventura County joined with 10 cities and counties as a plaintiff on behalf of the state in a public nuisance lawsuit against three lead paint manufacturers to address lead-based paint hazards in housing built prior to 1951. The suit was settled in 2018, and in November 2019, the county received the first of what will eventually be a \$7.6 million settlement. The funds, used to capitalize the new Healthy Homes Ventura County Program, will initially be used to identify and abate lead-based paint hazards on homes built before 1950, and will be expanded to include the homes built between 1951 and 1980.

The testing and abatement of lead-based paint, an important element of the housing rehabilitation activities undertaken by Ventura County, supplement ongoing efforts to increase the availability of safe and affordable housing in the county.

# How are the actions listed above related to the extent of lead poisoning and hazards?

The majority of homes in the county are at high risk of having lead-based paint, even if paint has been covered by newer paint or enclosed behind new walls. In 2015, an estimated 160,309 housing units—57 percent of Ventura County's owner-occupied housing stock and 64 percent of its renter-occupied units—were built before 1980, when the federal government banned the use of lead-based paint. Children were present in roughly 17 percent of these homes.

Regulations, outreach and education, elevated blood level testing, home assessments, and housing rehabilitation programs all contribute towards providing lead-safe homes and raising awareness about the harmful health effects of lead poisoning.

# How are the actions listed above integrated into housing policies and procedures?

Lead hazard reduction and compliance with HUD's lead-based paint regulations are integral components of Ventura County's affordable housing policies and procedures. Rental and owner-occupied housing receiving federal assistance are required to comply with federal and state regulations. Properties proposed for acquisition, repair, or rehabilitation through the CDBG and HOME programs are assessed for lead hazards and, if hazards are discovered, are handled in accordance with these regulations and property owners counseled on abatement options. Requirements for compliance with these regulations are included as provisions in all development and sub-recipient agreements with the potential to encounter lead paint hazards. The owners of rental properties built before 1978 are required to provide households of prospective tenants with a completed disclosure form before the tenant is obligated to lease the rental unit.

## Anti-Poverty Strategy – 91.215(J)

### Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

The jurisdictions within Ventura County can assist those living below the poverty line in partnership with the state of California, nonprofit organizations, neighborhood groups, schools, businesses, and private foundations.

Housing, social services, medical services, food assistance, employment training, and youth programming can all help alleviate poverty in a region with soaring housing costs and a high cost of living. High cost of living is a large factor in the poverty rate (currently around eleven percent), though Ventura County poverty rate is about three and four percentage points lower than the U.S. and state of California poverty rates, respectively (Small Area Income and Poverty Estimates 2015).

The Ventura County Region has a variety of programs to reduce the number of poverty-level families, often involving partnerships between organizations. Examples of programming include:

- Medi-Cal and CalFresh, through the state of California, provide medical insurance and food assistance through Ventura County Human Services Agency.
- Ventura County Library READ Adult Literacy Program partners trained volunteers to work with adults on literacy skills.
- Local school districts offer free lunch to children during the summer months when many lowincome children are separated from school-provided meals during the academic year. The Summer Nutrition Program also partners with the Ventura County Library and YMCA to reach low-income communities.
- The Ventura County Human Services Agency General Relief program provides temporary financial assistance to low-income adults with no dependent children. General Relief helps with basic living needs including rent, utilities, and incidentals.
- The Workforce Investment Board (WIB) of Ventura County offers support that would be costly for individuals or businesses to receive from other sources. The WIB provides guidance for individuals exploring career options or experiencing job transitions, and employers seeking support for recruitment, retention, or layoffs at the County Human Services Agency job and career centers in Santa Paula, Oxnard, Simi Valley, and San Buenaventura.

# How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan?

Ventura County allocates up to 15 percent of their CDBG funds annually to public and nonprofit service providers to offer a range of supportive services, including those that aim at fighting poverty. Many of these agencies also provide assistance with securing affordable housing. ESG funding is also devoted to shelter and services for homeless or near-homeless residents with the goal of all homeless individuals and families achieving stable housing.

### Monitoring - 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements.

### Monitoring Standards and Procedures

#### Camarillo:

The city conducts monitoring reviews of selected activities to determine whether the programs are carried out in accordance with its Consolidated Plan and in a timely fashion. Monitoring is carried out on a regular basis to ensure that statutory and regulatory requirements are met. The city aims to monitor all subrecipients via on-visits annually.

The city uses various tools to evaluate the success of its programs in meeting local housing and community development needs. HUD requires that the city submit annual reports on its performance in carrying out the program goals in the CAPER for the CDBG program. The CAPER must report annual and cumulative accomplishments in achieving the goals and objectives established in the Consolidated Plan. As part of this process, if the city detects underperforming programs and agencies, the city will take action(s) to identify the issues and explore options for remedies.

Camarillo matches expenditure of CDBG funds with the CDBG letter of credit disbursements. The city disburses CDBG funds after the subrecipients provide a quarterly report. The quarterly report indicates the number and type of clients served, including summary information regarding the income, race or ethnicity, household type, and disability status of those assisted. The final CDBG quarterly report is submitted in July, and the city closes out the program year funds in August, when the funds are drawn down from the city's letter of credit using the IDIS program.

#### Oxnard:

The City of Oxnard monitors the use of grant funds through financial management, desk monitoring, on-site monitoring, and providing technical assistance. Monitoring is intended to ensure program compliance with the federal regulations and program performance goals and accomplishment reporting standards. In addition, the city monitors for compliance with fiscal regulations, labor compliance, section 3 compliance, procurement and purchasing and environmental review. During monitoring, a risk assessment is conducted to determine high risk subrecipients and projects to perform on-site monitoring. Staff reviews client information, financial records and internal operating policies to ensure continued program success, as well as, meeting HUD and State guidelines as required by each individual grant. The City requires CDBG & HESG quarterly and annual reports to ensure the subrecipients are meeting their goals and objectives.

The City monitors Home funded projects loans for homebuyer down payment assistance, homeowner rehabilitation loans/grants, community housing development projects (CHDO) homebuyer and rental projects, and units designated as affordable by the planning department. Staff monitors for owner occupancy mostly for homeowner, homebuyer loans and deed-restricted units during the affordability period. Rental projects are mostly HOME-funded with CHDO Set-Aside funds. Staff monitors HOME-Assisted units in the rental projects throughout the HOME affordability period utilizing the HOME Monitoring Checklists. Staff monitors affordable density bonus projects for compliance with applicable state and local regulations. Staff certifies developers eligible for CHDO Set Aside funds, reviews project applications and determines project feasibility.

#### San Buenaventura:

The city of San Buenaventura conducts desk monitoring reviews for all subrecipients through a required monthly and quarterly report. On-site visits occur with approximately half of the CDBG subrecipients annually to review activities that represent different project categories (public services, facilities and infrastructure, and economic development).

The city's CDBG and HOME programs require contractors to include outreach and opportunities to minority and women business enterprises (M/WBE) within the bids they submit to the city, including a request for contractors to market this requirement to M/WBEs and disadvantaged businesses, in support of HUD's goal of expanding economic opportunities.

#### Simi Valley:

During the program year, subrecipients are required to submit quarterly and year-end reports to monitor program and project progress toward stated goals. Reports included information on program beneficiaries (including race or ethnicity) and identified performance measures in meeting projected goals. Reimbursement requests with supporting documentation are submitted quarterly. Organizations are also required to identify the sources and amount of leveraged funds and their use within listed programs.

The City uses the information supplied in quarterly and year-end reports to complete desktop monitoring of subrecipients to ensure project accomplishments and expenditures are consistent with approved work schedules and line item budgets. City CDBG program staff also conduct annual on-site monitoring. On-site monitoring covers the areas of intake and client files, financial records, income verification eligibility, and presumed benefit documentation compliance as applicable.

#### Thousand Oaks:

The purpose of the City of Thousand Oaks' monitoring activities is to help ensure that CDBG funds are used in compliance with Federal regulations and that the funded programs comply with the contracted program goals and objectives. The City conducts quarterly desktop monitoring is public service grants. The city conducts on-site monitoring on a minimum of 10 percent of its CDBG-funded subrecipients annually where program components are reviewed against the City's CDBG Monitoring Checklist as detailed in the City's CDBG monitoring manual. As part of the monitoring process, the city monitors

for program income and verifies that contractors and sub-contractors are eligible participants of a federally funded contract pursuant to the System for Award Management (SAM) databases. The City also verifies that applicable federal prevailing wage and Section 3 requirements have been met by subrecipients. For Residential Rehabilitation Program projects (Rental and Homeowner/Occupant), the city monitors affordable rent standards as published by the Area Housing Authority of the County of Ventura and HUD published income limits

#### Ventura Urban County:

Planned monitoring of Ventura County CDBG-funded projects varies depending upon a risk analysis of the subrecipient and type of project or program (i.e. construction, economic development, public service, etc.). While the county's program monitoring is almost always intended to ensure program compliance, it may also entail measures to improve program performance. Monitoring may be for compliance with fiscal regulations, program performance, the Fair Labor Standards Act (Davis-Bacon), and/or environmental review.

During fiscal monitoring, the county reviews monthly Expense Summary (ES) documents received from the participating jurisdictions and subrecipients. Expenditures in the ES are reviewed to ensure compliance with cost eligibility and allocation regulations. Single audits are provided by subrecipients and reviewed as necessary. All projects are routinely monitored to ensure that no more than 1.5 times the annual CDBG grant is in the Count's line of credit on April 30th of each year.

During performance monitoring, county staff review CDBG Quarterly Status Reports (QSRs) to ensure program performance is adequate and timely compared to the goals stated in the County's HUD Annual and Consolidated Plans. QSRs are completed by all subrecipients and include information on milestones, status and accomplishments. Additional technical assistance is provided to new subrecipients to ensure proper beneficiary collection and reporting.

The county monitors HOME-funded projects at the following times to ensure compliance with HOME program requirements: 1) During construction; 2) Upon completion of construction; and 3) Annually during the affordability period. On-site monitoring for each HOME project occurs every three years.

The Ventura County CoC has adopted written standards for CoC and ESG funding. CoC and County staff monitor ESG-funded programs through desk monitoring, on-site monitoring, and provide technical assistance to program-funded providers. ESG projects are monitored annually at minimum. Subrecipients of all ESG- funded projects are required to provide quarterly status reports which include performance data and narrative about program challenges and success.